

**Boulder City Council
STUDY SESSION**

**Tuesday
February 11, 2014**

6-7:30 PM

Draft Work Plan for 2013-2015 City Council Term

7:30-9 PM

Social Misbehavior

**Council Chambers
Municipal Building
1777 Broadway**

Submit Comments to City Council
Email: council@bouldercolorado.gov

or

Attention: Alisa Lewis, City Clerk
PO Box 791, Boulder, CO 80306

or

Fax: 303-441-4478



**CITY OF BOULDER
CITY COUNCIL STUDY SESSION**

TO: Members of City Council

FROM: Jane S. Brautigam, City Manager
Tom Carr, City Attorney
Paul J. Fetherston, Deputy City Manager
City Management Team

DATE: February 11, 2014

SUBJECT: Draft Work Plan for 2013-2015 City Council Term

I. PURPOSE

The purpose of the February 11 Study Session is to present City Council with a proposed work plan developed by staff following the January 12-13, 2014, retreat in which council identified its vision and priority action items for the 2013-2015 council term. The draft work plan was developed based upon what staff can sustainably achieve to ‘move the needle’ on specific council priorities towards the council’s long-term vision. The work plan is presented in the following groupings according to council priorities as outlined at the retreat, with attachments that correspond to each:

- ***Livability:*** Homelessness, Social Behaviors and Issues, The Arts, University Hill, Code Enforcement
- ***Local Food, Climate and Energy, and Open Space***
- ***Housing, Land Use Planning, and Transportation***
- ***Other:*** Project or items of significance that are anticipated to be presented to council for consideration in the 2013-2015 term.

Each work plan grouping includes both council action items and staff work items that are proposed for action within the next two years in the following categories:

- **Council Consideration:** through an Information Packet (IP), for direction (study session or matter), for action (motion, legislative action, public hearing, etc.), or through a council briefing (discussed later in this memo); and
- **Staff Activities:** outlines the activities of staff within each respective area which will advance the council priorities, in a fashion which either prepares the item for council consideration or advances the priority at the staff level.

This draft work plan is intended to present council with strategies through which the priorities identified by council may be advanced in a sustainable fashion within existing resources. The plan is presented by the City Manager's Office with the intention of developing an ongoing quarterly conversation among staff and council on priorities, the evolving work plan and progress towards reaching the priorities and vision.

Heather Bergman, who facilitated the Council Retreat in January, will facilitate the work plan discussion on February 11. The City Manager will present the work plan and staff will be available to address questions and compile council feedback to use in the next iteration of the work plan.

II. QUESTIONS FOR COUNCIL

1. Does council have any questions or feedback about the draft plan?
2. Are any priority items missing from the draft work plan?
3. Are there any items on the proposed work plan which should be deferred to allow work on other priority items?
4. Is council interested in piloting the briefing concept as proposed?
5. Is there any other information regarding the draft work plan that council wants to provide for staff consideration as it develops the next iteration of the work plan?

III. DISCUSSION

Resources

The City of Boulder provides an array of core and non-core services to the public and community each year. In an effort to provide those services, approximately 85% of city resources across the organization are focused on the delivery of core services including but not limited to public safety, maintenance and operations. Projects outside of the delivery of core services consume the remaining 15% of citywide resources. Recent examples of such projects include previously identified council priorities – such as the municipalization project, Boulder Junction, the Civic Area Plan and others. The commitment of resources to such efforts results in an aggressive work plan that can tax staff capacity.

2013 was a year of many achievements. The city made significant progress in important areas including climate and energy, transportation, land-use planning, and open space. It also was a challenging year with the emergency response and long-term recovery efforts associated with the September floods, along with critical internal projects such as the implementation of a new financial software system. The combination of an aggressive work plan and the long-term impact of the flood recovery efforts and other internal projects has placed unprecedented stress on city employees, the key human capital component of our city resources. This stress on staff is expected to exist for most, if not all, of the 2013-2015 council term. It is within this context that the draft work plan was drafted for consideration by council.

2013-2015 Draft Work Plan – Version 1.0

Following the council retreat, the city's management team – which consists of the City Manager, City Attorney, Deputy City Manager, Executive Directors and Directors across the city – collaborated to develop a work plan that identifies existing and new efforts that could 'move the needle' towards the council's long-term vision and near-term priorities. Departments identified work plan items for council consideration that are achievable within existing resources while also identifying the on-going staff activities that would serve to accomplish council goals.

At the same time, the team identified ways to maximize and leverage existing resources through collaboration, cross-functional efforts and partnerships internally and externally. The draft work plan, which is internally referenced as Version 1.0, is intended to begin a dialogue among council and staff about how to address council priorities most effectively in the coming two-year planning period while working toward council's long-term vision.

Another Tool for Council Consideration

The council component of the work plan is comprised of various methods through which council considers items to move towards its collective vision and priorities. Those methods (with which council is very familiar) include Information Packets, study sessions, and the various venues available through regular or special council meetings, including public hearings or matters from council, City Manager or City Attorney. In an effort to maximize the public opportunities through which dialogues between council and staff can occur in service of council's collective vision and priorities, staff is proposing the use of a new tool which is tentatively being referred to as "Council Briefings".

Council Briefings, somewhat similar to roundtables utilized during the early phases of the energy discussion, would be public, informal discussions between council and staff on various issues of importance. The briefings, proposed to be held from 5 to 6 p.m. on the evening of one study session per month in the flex space of the Council Chambers, would involve informal presentations on identified matters by staff. Brief staff presentations, which would not be preceded by written materials, would be focused on sharing information and status on various items of significance within the work plan and answering council questions about the items. The dialogue would assist staff in preparing items for more formal consideration by council at a regular meeting or study session and in maximizing the opportunities to move towards the council's vision and priorities.

IV. NEXT STEPS

The Council Retreat and corresponding efforts on the work plan are an opportunity for council and staff to align ideas and efforts and to establish clear outcomes that will enhance the quality of life in our community. The February 11 study session allows council and staff the opportunity to develop strategies that will 'move the needle' on council's vision and priorities – while also allowing for the continued delivery of outstanding core services on a daily basis. Based on the council feedback regarding the

draft work plan, the management team will finalize the 2013-2015 work plan for council approval in the coming weeks. Of course, the dialogue will continue throughout the year as the work plan must remain flexible enough to address changing needs in achieving council priorities in 2014-2015.

ATTACHMENTS

- A. 2013-2015 Draft Council Work Plan – Version 1.0
- B. Facilitator notes from the Jan. 12-13, 2014 Council Retreat
- C. Graphic depictions from the Jan. 12-13, 2014 Council Retreat



**City Council Priorities
Draft Work Plan for the 2013-2015 Council Term**

PRIORITY: Livability – Homelessness, Social Behaviors and Issues, The Arts, University Hill, Code Enforcement

	2014				2015			
	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter
COUNCIL ITEMS	<ul style="list-style-type: none"> ▪ Shelter/ Funding: Update on position and relationship with Boulder Shelter; Shelter funding and issues update and other funders. ▪ GOCO grant application ▪ 14th Street Public Private Partnership: IP ▪ Bears/Trash Containers and Enforcement ▪ Code enforcement: SS 	<ul style="list-style-type: none"> ▪ Human Services Strategy Update and Homeless Action Plan (including funding priorities and partnerships): SS ▪ Library & Arts, including Community Cultural Plan: SS ▪ Hill Reinvestment Strategy(HRS) next steps and funding options: SS ▪ Hill Update:14th Street Public Private Partnership ▪ Code enforcement (includes Social Issues Strategy information): SS 	<ul style="list-style-type: none"> ▪ Homelessness Issues: IP ▪ Regional planning update/services and housing ▪ 2014 Point In Time Report ▪ Services and regional coordination update: SS ▪ GOCO Grant acceptance ▪ Update to City Council on HRS and 14th Street Partnership 	<ul style="list-style-type: none"> • 2nd check in on Human Services Strategy Update and Homeless Action Plan (including Funding and Service Priorities Options): SS • Services and regional coordination update: IP • Special Events w/Street Closures and Block Party Permitting: SS 	<ul style="list-style-type: none"> • Services and regional coordination update: IP • Civic area park program and improvement: SS • Update to City Council on HRS 	<ul style="list-style-type: none"> • Services and regional coordination update: SS • Community Cultural Plan - adoption 	<ul style="list-style-type: none"> • Services and regional coordination update: SS 	<ul style="list-style-type: none"> • Services and regional coordination update: IP



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	2014				2015			
	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter
STAFF WORK								
Neighborhood Park Events	<ul style="list-style-type: none"> Review current PR permits and develop pilot program Link with park planning outreach GOCO school yard grant 	<ul style="list-style-type: none"> Conduct pilot neighborhood event (link with Hill and GOCO school yard grant) Summer recreation programs – arts, music, health and wellness Submit GOCO grant 	<ul style="list-style-type: none"> Conduct pilot neighborhood event GOCO grant award – start civic area community park planning design and outreach Continue summer art series and volunteer events 	<ul style="list-style-type: none"> Review neighborhood park planning and event pilot success and plan schedule for 2015 	<ul style="list-style-type: none"> Finalize neighborhood event schedule for 2015 	<ul style="list-style-type: none"> Conduct neighborhood events 	<ul style="list-style-type: none"> Conduct neighborhood events 	<ul style="list-style-type: none"> Review pilot program and propose permit changes required to make improvements
Civic Area Activate - Smoke Ban – Health Wellness zone Public Art pilot Visitor event on art Band shell programs	<ul style="list-style-type: none"> Civic Activity Team established Hire civic area staff focused on P&R Prepare GOCO Grant for nature play and park planning Work with Park Foundation to develop plan for art and entertainment 	<ul style="list-style-type: none"> Coordinate music in park series at civic area Add seasonal park staff for outdoor education and orientation Conduct volunteer event around upgrades to Peace Garden and edible plant exhibit Coordinate with CU for partnership with GUB and civic area park plan 		<ul style="list-style-type: none"> Review civic area summer series success and revise plan 2015 Expand ready to work crew around civic area and Pearl Street programs Complete civic area park planning outreach Develop 1% for art demonstration project for civic area in partnership with foundations and non profits 	<ul style="list-style-type: none"> Prepare first phase of civic area park improvements for 2015 Revise summer civic area programs and plan 2015 Conduct art competition for summer installation 	<ul style="list-style-type: none"> Conduct adult fitness and health classes Install temporary adult fitness play ground Install south side nature play area Expand civic area seasonal staffing and horticulture / edible garden displays 	<ul style="list-style-type: none"> Conduct visitor event at civic area around art installations Coordinate horticulture gardens with Farmer Market event 	
The Hill: Hill Reinvestment Strategy (HRS): Hill Commercial Area and Residential Service District	<ul style="list-style-type: none"> Pilot Parklet: Competition Outreach to stakeholder groups and CU for support Recommendation for staffing HRS implementation and preliminary analysis of future organizational structure options 	<ul style="list-style-type: none"> Pilot Parklet: Implementation through Q3 Mural on Fox Theatre by CU Students Hire a fixed term hill coordinator 	<ul style="list-style-type: none"> Start pilot RSD program through 2016 					



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	2014				2015			
	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter
The Hill: 14th Street Pub/Private Develop.	<ul style="list-style-type: none"> Hill Alternative Mode Survey Finalize Letter of Intent Financial analysis Additional access analysis Board Outreach 	<ul style="list-style-type: none"> Finalize analysis and develop recommendation to proceed with the Global Agreement 						
Events - block parties and other events		<ul style="list-style-type: none"> Review and analysis of existing special event permitting 	<ul style="list-style-type: none"> Develop recommendations 					
The Arts		<ul style="list-style-type: none"> Library & Arts Department will work with the new Directorⁱ 						
Homelessness/ Human Services	<ul style="list-style-type: none"> Facilitate monthly Boulder Homeless Planning Group re: Service Coordination Convene regional meeting with Denver/ Boulder/ MDHI County Ten Year Plan meeting with focus on meeting housing goals for homelessness 	<ul style="list-style-type: none"> HS Strategy Update and Homeless Action Plan Update County Ten Year Plan meeting with focus on meeting housing goals for homelessness 	<ul style="list-style-type: none"> HS Strategy Update and Homeless Action Plan - research and analysis, key stakeholder and partner engagement, options 					

KEY:

GOCO	Great Outdoors Colorado
IP	Information Packet
SS	Study Session
HRS	Hill Reinvestment Strategy
GUB	Growing Up Boulder
CU	University of Colorado
RSD	Residential Service District
MDHI	Metro Denver Homeless Initiative
HS	Human Services



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	2014				2015			
	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter

ⁱ Work with the new Library Director to prepare an overview of programs, services and major projects. Council feedback will be requested on preliminary work involving the Arts Master Plan update (Community Cultural Plan). The results of the public art inventory will be presented and 1% for the Arts discussed. Information about leases, including the Dairy Center, will be provided for discussion



**City Council Priorities
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PRIORITY: Local Food/ Climate and Energy / Open Space								
	2014				2015			
	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
Council Items								
Local Food/ AG	<ul style="list-style-type: none"> ▪ Civic Area – IP (update on implementation actions) 		<ul style="list-style-type: none"> ▪ Civic Area – SS (options for catalyst projects/ 13th St. block) ▪ AG Plan: IP 		<ul style="list-style-type: none"> ▪ Local Food/ AG Plan Acceptance 			
Climate and Energy	<ul style="list-style-type: none"> ▪ Zero Waste (ZW)– IP (program evaluation study results, program enhancements including commercial, master plan work plan) 	<ul style="list-style-type: none"> ▪ Muni– SS (work plan: transition plan / legal processes, Xcel proposal, next steps) ▪ Energy Services – SS (definition/ limitations, status of efforts, climate action work plan) ▪ Climate Commitment – Briefing (framework, preliminary goals and targets, strategy development) ▪ ZWMP – SS (options and feedback) 	<ul style="list-style-type: none"> ▪ Muni, Energy Services – briefing, ▪ Commercial and Industrial Efficiency Strategy – SS (work plan) ▪ Climate Commitment – SS (goals and targets, strategy scenarios for feedback, draft document) ▪ Valmont Butte – SS 	<ul style="list-style-type: none"> ▪ Muni, Energy Services – briefing, action on Xcel proposal ▪ Climate Commitment Action (approval) ▪ ZWMP – Action (plan acceptance and action plan) 	<ul style="list-style-type: none"> ▪ Muni, Energy Services - update 	<ul style="list-style-type: none"> ▪ Muni, Energy Services - update ▪ ZWMP Implementation – Commercial focus 	<ul style="list-style-type: none"> ▪ Muni, Energy Services - update 	<ul style="list-style-type: none"> ▪ Muni, Energy Services - update
Open Space			<ul style="list-style-type: none"> ▪ Charter issues – address disposition process and use of Realization Point for pro bike race 					



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	2014				2015			
	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
STAFF ACTIVITIES								
LOCAL FOOD	<ul style="list-style-type: none"> ▪ Partnership with CU and BVSD for neighborhood garden ▪ Burk Park / Horizon School yard playground ▪ Design guidelines for edible landscape in local parks 	<ul style="list-style-type: none"> ▪ Form cross departmental team – OSMP in lead, P & R, CP&S, Utilities, Transportation Focus on housing links with YSI programs and local gardening pilot 	<ul style="list-style-type: none"> ▪ Develop work plan to achieve council vision 					
CLIMATE AND ENERGY	<ul style="list-style-type: none"> ▪ Climate Commitment – Working Groups meet ▪ ZW– stakeholder input on options; rulemaking on curbside compost 	<ul style="list-style-type: none"> ▪ Climate Commitment - Scenario Development, City GHG Inventory complete ▪ Muni - Work with Xcel/city task force to refine recommendations 	<ul style="list-style-type: none"> ▪ ZWMP – public feedback on strategies ▪ Climate Commitment – strategy formulation, city organization initiative launched 	<ul style="list-style-type: none"> ▪ ZWMP - Draft master plan and action plan; public review 	<ul style="list-style-type: none"> ▪ ZWMP Implementation - Program enhancements and ordinance development ▪ Climate Commitment – launch action plan 			
OPEN SPACE: Regional Trails, etc.	<ul style="list-style-type: none"> ▪ Eldo to Walker Ranch - OSMP and Boulder County reviewing proposals for independent contractor for potential mountain bike connection 	<ul style="list-style-type: none"> ▪ Eldo to Walker Ranch - Routes – weather dependent ▪ IBM Connector City/County requirement complete and await railroad to replace bridge 	<ul style="list-style-type: none"> ▪ Highway 93 underpass in process ▪ Heil Ranch connection alignment options and public process to begin ▪ Trail head as part of transportation system – status update ▪ Additional signage 					



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	2014				2015			
	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
		<ul style="list-style-type: none"> ▪ Heil Ranch connection – Joder resource assessment complete late Q2/early Q3. ▪ OSMP developing solar stations that will run electric pumps for two organic farms currently with no power availability 	addressing cultural resources and flood					

KEY:

AG	Agricultural
BVSD	Boulder Valley School District
CP&S	Community Planning & Sustainability Department
CU	University of Colorado
GHG	Green House Gas
IP	Information Packet
Muni	Municipalization
OSMP	Open Space and Mountain Parks Department
P&R	Parks and Recreation Department
SS	Study Session
YSI	Youth Service Initiative
ZW	Zero Waste
ZWMP	Zero Waste Master Plan



City Council

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PRIORITY: Housing/Land Use Planning/Transportation

	2014				2015			
	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter
COUNCIL ITEMS								
HOUSING/ LAND USE PLANNING	<ul style="list-style-type: none"> ▪ Comprehensive Housing Strategy (CHS) – Briefing (with other related efforts), work plan ▪ North Boulder - IP (update and preliminary policy choices) ▪ Annexation Strategy – Direction (options and feedback) ▪ Density / ROW Dedication Calculations Code Change Ordinance – action ▪ BoCo Assessor Valuations for Landscape & Lighting Upgrades Code Change Ordinance 	<ul style="list-style-type: none"> ▪ Comprehensive Housing Strategy – SS (objectives, recommended early action items) ▪ North Boulder – Briefing (options and feedback) ▪ East Arapahoe Plan/Sustainable Streets and Centers – Briefing (issues, scope, feedback) ▪ Resilience - Briefing (scope agenda) ▪ Useable open space code change ordinance – action ▪ Parking generation & reduction code change ordinance ▪ Renewable energy sources code change ordinance – action 	<ul style="list-style-type: none"> ▪ CHS – Briefing ▪ 30th/Pearl – Study Session (options) ▪ North Boulder plan update - Direction (action plan) ▪ East Arapahoe/ SS+C – SS (preferred scenarios) & Direction (draft plan and action plan) ▪ Code change ordinance related to economic sustainability strategy implementation - action 	<ul style="list-style-type: none"> ▪ CHS – Action (direction on policy options) ▪ East Arapahoe/ SS+C – Plan “Lite” – Council action ▪ BVCP and Resilience Strategy – SS (scoping session) 	<ul style="list-style-type: none"> ▪ Comprehensive Housing Strategy – Action – adopt strategy and action plan ▪ SS+C: Next Corridor (30th St or Colorado) ▪ BVCP – SS ▪ Resilience - SS 	<ul style="list-style-type: none"> ▪ BVCP – Direction or IP ▪ Resilience - Direction or IP 	<ul style="list-style-type: none"> ▪ BVCP – Direction or IP ▪ Resilience - Direction or IP 	<ul style="list-style-type: none"> ▪ BVCP – Direction or IP ▪ Resilience -Direction or IP



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	2014				2015			
	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
TRANS-PORTATION	<ul style="list-style-type: none"> ▪ TMP: Feb 18 IP, include scope for AMPS ▪ Community EcoPass Feas. Study: Jan/Feb Jt release with County ▪ Capital Bond/CFS: Feb 18 Direction ▪ Regional Transpo: Briefing ▪ Electric Vehicle Parking Ordinance/ Energy Services (EV): Council Agenda 	<ul style="list-style-type: none"> ▪ TMP: Apr 29 Study Session, include AMPS ▪ EcoPass: Rolls into TMP Update ▪ Capital Bond/CFS: Study Session ▪ Regional Transpo: Briefing ▪ EV: Study Session 	<ul style="list-style-type: none"> ▪ TMP: July Acceptance – establish work program and coordination (AMPS) ▪ Capital Bond/CFS: Study Session / Finalize ballot? 	<ul style="list-style-type: none"> ▪ TMP: Continue implementing Pilots ▪ TMP/Coordination with Comp Plan ▪ Capital Bond/CFS: On ballot? ▪ Regional Transpo: Briefing 	<ul style="list-style-type: none"> ▪ TMP/Coordination with Comp Plan ▪ Capital Bond/ CFS: Or – Prepare for 2015 ballot ▪ EV: IP 	<ul style="list-style-type: none"> ▪ TMP/ Coordination with Comp Plan ▪ Capital Bond/ CFS: Release Bonds if 2014 vote ▪ Regional Transpo: Briefing ▪ EV: IP 	<ul style="list-style-type: none"> ▪ TMP/ Coordination with Comp Plan ▪ Capital Bond/ CFS: Begin construction if 2014 ▪ EV: IP 	<ul style="list-style-type: none"> ▪ TMP/Coordination with Comp Plan ▪ Regional: Briefing ▪ EV: IP
ACCESS MANAGE-MENT & PARKING STRATEGIES	<ul style="list-style-type: none"> ▪ AMPS: Scope 	<ul style="list-style-type: none"> ▪ AMPS: Study Session Update: Guiding Principles, Work Program and Process; include TMP update 	<ul style="list-style-type: none"> ▪ AMPS Round 1 Code Changes: Auto and parking planning and zoning regulations and EV charging stations 	<ul style="list-style-type: none"> ▪ AMPS: Update -Work Plan, Policy Issues 	<ul style="list-style-type: none"> ▪ AMPS: Long-term Round 2 Parking Code Changes and Other Policy Issues 	<ul style="list-style-type: none"> ▪ AMPS: Council endorsement of ongoing work plan 		



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PRIORITY: Housing/Land Use Planning/Transportation

	2014				2015			
	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter
STAFF ACTIVITIES								
Capital Bond I implementation		<ul style="list-style-type: none"> Capital Bond: Important construction season to complete 			<ul style="list-style-type: none"> Capital Bond: Complete 85% of Capital Bond I by 3/15 		<ul style="list-style-type: none"> Capital Bond: Work to complete last 15% 	
Flood Recovery		<ul style="list-style-type: none"> Flood Recovery: Continue Permanent Repairs and Fed Reim. 	<ul style="list-style-type: none"> Flood Recovery: FHWA/FEMA work 	<ul style="list-style-type: none"> Flood Recovery: FHWA/FEMA work 	<ul style="list-style-type: none"> Flood Recovery: Building Better Boulder 		<ul style="list-style-type: none"> Flood Recovery: Building Better Boulder 	
Boulder Junction Phase 1 Implementation			<ul style="list-style-type: none"> BJ Ph 1: South Side of Pearl Opens 	<ul style="list-style-type: none"> BJ Ph 1: Ongoing redevelopment coordination 		<ul style="list-style-type: none"> BJ Ph 1: Goose Creek Bridge Opens 		<ul style="list-style-type: none"> BJ Ph 1: Depot Square opens
Boulder Junction – City Owned Site / Phase 2		<ul style="list-style-type: none"> BJ Ph 2: Coordination 	<ul style="list-style-type: none"> BJ Ph 2: Coordination 		<ul style="list-style-type: none"> BJ Ph 2: Coordination 			
Yards Mobilized to move for Pollard option		<ul style="list-style-type: none"> Yards: Grading/Prairie Dogs Yards Moving 	<ul style="list-style-type: none"> Yards: Final Prep 			<ul style="list-style-type: none"> Yards: Yards Moves continue 		
Safe Routes to School Application			<ul style="list-style-type: none"> Safe Routes: Public process to prioritize projects 		<ul style="list-style-type: none"> Safe Routes: Application 			
Implement New Transportation Tax		<ul style="list-style-type: none"> Trans. Tax: Expand maintenance, hire positions 						



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	2014				2015			
	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter
Housing/ Land Use Planning/ Transportation	<ul style="list-style-type: none"> ▪ TMP Update – Feb 18 IP, Scenario and sensitivity analysis ▪ Comprehensive Housing Strategy - housing choice analysis (survey, focus groups), needs assessment, best practices, potential job and residential development, trends data, work plan. ▪ East Arapahoe - Joint workshop to “test” planning workshop ▪ North Boulder - public meeting with options ▪ Annexation Strategy – analyze costs and options ▪ Resilience Agenda Setting 	<ul style="list-style-type: none"> ▪ TMP Update – It board workshop, TAB guidance, Study Session prep ▪ Comprehensive Housing Strategy – opportunity site inventory, potential tools with “bang for buck” analysis ▪ East Arapahoe – scope of work, public workshop, scenario modeling, character definition ▪ North Boulder preferred options and refined action plan ▪ Resilience - Hire Assistant City Manager; begin strategy development ▪ Planning Board consideration of code change options that update and clarify open space standards to be easier to use & more prescriptive. ▪ Planning Board consideration of code 	<ul style="list-style-type: none"> ▪ TMP Update – develop final TMP Update for board recommendation and Council acceptance ▪ Comprehensive Housing Strategy – develop policy options and recommendations, stakeholder engagement ▪ East Arapahoe/ SS+C - Scenario refinement and recommendations ▪ North Boulder - action plan ▪ Resilience Strategy – scope components ▪ Planning Board consideration of code changes options to address identified in the Economic Sustainability Strategy. 	<ul style="list-style-type: none"> ▪ Implement TMP and Coordinate with BVCP and Resilience ▪ East Arapahoe - Develop action plan ▪ BVCP – scoping analysis and partner outreach ▪ Resilience - scoping 	<ul style="list-style-type: none"> ▪ BVCP issues identification ▪ Resilience work 	<ul style="list-style-type: none"> ▪ BVCP and Resilience strategy analysis and development 	<ul style="list-style-type: none"> ▪ BVCP and Resilience strategy analysis and development 	<ul style="list-style-type: none"> ▪ BVCP and Resilience strategy analysis and development



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	2014				2015			
	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
	Workshop – Apr. 28 <ul style="list-style-type: none"> Planning Board consideration of code change options that would allow ROW required for dedications to for connections to be counted toward density. Planning Board consideration of code change options that would allow certified appraisals to be used for calculating whether landscaping and lighting upgrades are required. 	change options related to parking generation requirements and parking reduction requirements. <ul style="list-style-type: none"> Planning Board consideration of code change options that allow for "Solar Energy Systems" and "Wind Energy Systems" as a permitted uses in ALL zoning districts; add definition and new regulations to reduce visual impacts and encourage sensitive locations for renewable energy sources. Determine how Community Solar Gardens will be addressed. 						
AMPS	<ul style="list-style-type: none"> Finalize Work Program TDM Tool Kit Development for TMP integration Short term 	<ul style="list-style-type: none"> Short-term parking code regulation changes. Long-term parking code regulation changes 	<ul style="list-style-type: none"> Long-term Parking Code Changes Additional work plan items and public process tbd 	<ul style="list-style-type: none"> Long-term Parking Code Changes Additional work plan items and public process tbd 	<ul style="list-style-type: none"> Additional work plan items and public process tbd 	<ul style="list-style-type: none"> Finalize document 		



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	2014				2015			
	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter	1st Quarter	2nd Quarter	3rd Quarter	4th Quarter
	Parking Code Ordinance Changes ■ Research/Best Practices ■ Develop Communication Strategy	■ Public Outreach and Joint Board Meeting (TMP Update, AMPS, Climate) ■ Additional work plan items tbd						

KEY:

AMPS	Access Management & Parking Strategies
BoCo	Boulder County
BJ	Boulder Junction
BVCP	Boulder Valley Comprehensive Plan
CFS	Comprehensive Financial Strategy
CHS	Comprehensive Housing Strategy
EV	Electric Vehicles
FEMA	Federal Emergency Management Agency
FHWA	Federal Highway Administration
ROW	Right of Way
SS	Study Session
SS+C	Sustainable Streets and Centers
TAB	Transportation Advisory Board
TBD	To Be Determined
TDM	Transportation Demand Management
TMP	Transportation Master Plan



City Council

2014-2015 Proposed Work Plan for Council Outcomes

OUTCOME: Other

	2014				2015			
	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter	1 st Quarter	2 nd Quarter	3 rd Quarter	4 th Quarter
COUNCIL ITEMS	<ul style="list-style-type: none"> ▪ Emerald Ash Borer (EAB): IP ▪ Develop EAB preliminary management plan for initial response ▪ IGA with CDOT/County for US 36 Bikeway Maintenance (Consent Agenda) ▪ IGA for Bikeway Maintenance/ US 36 enhancements ▪ Old Pearl Street ROW Vacation – 1st and 2nd readings ▪ Transportation related code changes (bike parking, TDM, etc) ▪ Code Changes ▪ Neighborhood Parking Program: Zone expansions and removal ▪ Civic Use Pad, Public/ Private Partnership: SS 	<ul style="list-style-type: none"> ▪ Implement EAB pilot plan ▪ Pilot dog waste composting project – Valmont and OSMP possible site ▪ CEAP call up for Baseline Underpass east of Broadway ▪ DRCOG TIP Priorities for City Applications ▪ Human Services Strategy/ services and community funding – Study Session ▪ Mobile Food Vehicle: ordinance change to expand podding in downtown ▪ Civic Use Pad: Approval of MOU with St. Julien Partners 	<ul style="list-style-type: none"> ▪ Continue EAB monitoring ▪ Transportation Code related changes (AMPS) ▪ Comprehensive Annual Financial Report (CAFR) ▪ Appointment of independent auditor ▪ Update of Investment Policies – action ▪ Modification of construction use tax filing: IP, then action ▪ Civic Use Pad: Update on negotiations with St. Julien Partners ▪ Pearl Street Mall Regulations: Ordinance Changes 	<ul style="list-style-type: none"> ▪ Evaluate EAB response and develop long-term forest management plan and EAB strategy ▪ Human Services Strategy/ services and community funding – Study Session ▪ No Smoking – Public Hearing 	<ul style="list-style-type: none"> ▪ Emerald Ash Borer management plan and response 	<ul style="list-style-type: none"> ▪ EAB response ▪ Human Services Strategy/ services and community funding – Public Hearing 	<ul style="list-style-type: none"> ▪ EAB 	<ul style="list-style-type: none"> ▪ EAB



KEY:

SS	Study Session
IP	Information Packet
EAB	Emerald Ash Borer
IGA	Inter Governmental Agreement
CEAP	Community and Environmental Assessment Process
DRCOG	Denver Regional Council of Governments
ROW	Right of Way
TIP	Transportation Improvement Program
TDM	Transportation Demand Management
OSMP	Open Space and Mountain Parks Department

**Boulder City Council Retreat
January 12 and 13, 2014
Council Vision and Proposed Action Actions**

COUNCIL VISION

Housing

- Housing is part of an integrated planning process.
- A significant fraction of our workforce housing is socioeconomically diverse at the neighborhood level and serves 80-120% AMI.
- 10 % of our affordable housing serves 80% AMI and below.
- Housing is in 15-minute neighborhoods.

Hill

- There is an increasing diversity of businesses appealing to neighborhood residents, students, and wider community.
- 13th attracts events that build community and increase business.
- There is an arts district.
- The university, along with all stakeholders, is a true partner in rebirth.
- There is an adequate mix of parking/bike/bus service.

Livability

- All forms of transportation move easily about the city.
- We maintain clean air, clean water, and access to open space.
- We increase enforcement in order to achieve compliance in areas of importance.
- We have a robust library system.
- There are few barriers to hosting neighborhood events.
- Automobile congestion is no worse than it is right now.

Homelessness

- Success will be indicated by how well integrated City of Boulder efforts are with regional and state efforts.
- We have effective intervention programs for people at risk.
- We make places like the Civic Center more welcoming and safer for citizens.
- We reduce the number of homeless.
- We effectively communicate complexities of the homeless situation, showing different facets of it and putting a face on homelessness.
- We are providing more transitional housing to go along with “Ready to Work” and jobs efforts.
- We have a number of rooms to aspire to.

**Boulder City Council Retreat
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Council Vision and Proposed Action Actions**

- We separate out homeless housing from the larger, permanently affordable program.
- We create indicators for homelessness; the January annual survey is not enough.
- We explore day facilities to provide options other than the library.
- We raise awareness of homeless victims through a public art/outreach program.

Arts

- Art districts have been created for 15th and North Boulder.
- 1% of public funding goes to the arts (art is everywhere).
- Visitors want to come to Boulder for its public art.
- Boulder is an incubator for the arts; there may be cooperative housing for artists.

Open Space

- Regional trails are completed and connect.
- We have resolved the issues with active/passive recreation uses on multi-use paths and the bike race on Flagstaff.
- We are making open space trailheads part of transportation systems, including public transit.
- There is additional signage on open space, addressing cultural resources and the flood.

Local Food

- We have acquired property in Longs Garden.
- There are edible landscapes included in Parks and Recreation planning.
- There are more Open Space lands in agricultural production and more farms on Open Space lands.
- We are allowing more accessory structures that support local agriculture.
- There is a year-round farmers market at Civic Center.
- There is increased cooperation and more partnership between CU, BVSD, Naropa, the City, and the County.
- We are creating a stronger brand identity for Boulder local foods.
- Boulder has a healthier population; there is less obesity.
- The Ready to Work program goes to agriculture.
- We are creating a preference for local food in City procurement.

Climate Action

- We have vastly reduced carbon emissions from a variety of approaches with a focus on what is most cost-effective and most doable.

**Boulder City Council Retreat
January 12 and 13, 2014
Council Vision and Proposed Action Actions**

- Conservation/Efficiency: We adopt building codes and incentives to make the built environment as energy- and resource-efficient as possible for residential, commercial, and industrial.
- Renewable Energy: We get the lion's share of energy from renewable resources. We have fully explored municipalization as well as regulatory mechanisms to achieve our climate goals. We are working to make it desirable and cost-effective for residents and businesses to pursue distributed generation.
- Zero Waste: We greatly increase waste diversion (recycling and composting) citywide, in particular by focusing on increasing commercial recycling.
- Transportation: We decarbonize the energy supply for transportation so electric vehicles become a growing, less carbon-intensive travel mode. We make the transportation system more efficient and more multi-modal. (See Transportation vision, below.)
- Local Food: Our efforts to promote local food production and consumption support our larger energy and climate goals.
- Our Role: boulder is playing a greater leadership role in effecting statewide and national changes on energy and climate policy. Our solutions are becoming more mainstream and are widely adopted.

Transportation

- Regional transportation has improved through Bus Rapid Transit on US 36 and along the Diagonal to Longmont.
- There is a significantly higher percentage of in- and out-commuters who are NOT in single- or even double-occupancy vehicles.
- Transit becomes state-of-the-art (has WiFi, provides real connectivity, and is efficient) and becomes a desirable alternative.
- Within Boulder, multi-modal is an available and desirable alternative, provides greater connectivity, is more convenient, more cost-effective, and easier to use. There are more Skip-like bus routes, more car shares, and an improved bike network using separated lanes.
- We will have explored mechanisms to incentivize and make it more cost-effective to use multi-modal transportation (e.g., community-wide EcoPass).
- We will have in place a Parking Management Strategy that supports and incentivizes multi-modal travel.
- Our transportation strategy is fully integrated with land use planning. Density in housing and jobs is being concentrated in transit corridors. There is increased walkability and permeability as we redevelop. We incentivize land use that helps us reach our transportation goals.
- We are regional and national leaders in modeling and advocating for sustainable transportation solutions.

Land Use Planning

- We are still a compact, small-scale city with vibrant neighborhoods, a vibrant economy, and a strong sense of community.
- We ensure that zoning and planning guidelines and processes take into account the current trajectory and are revisited/amended as needed to support our City goals for transportation, affordable housing, energy use and emissions, and economic vitality.

**Boulder City Council Retreat
January 12 and 13, 2014
Council Vision and Proposed Action Actions**

- We have in place a more agile and adaptable planning system (e.g., “area planning lite” and a pattern book) to proactively guide redevelopment before it occurs. We get ahead and stay ahead of the curve. We have created the outcomes we want, reflected in the projects being proposed, for major redevelopment areas around the city.
- We gather the necessary data to monitor key metrics and make course corrections regularly and nimbly as needed. We are willing to be more creative and experiment with pilot efforts at the neighborhood scale.

PROPOSED ACTION ITEMS FOR 2014-2015

Climate

- A. Develop a clear timeline, goals, and expectations for commercial and industrial efficiency
 - Could include specific steps
 - Consider baseline data
- B. Clarify what a municipal energy utility could be and do (scope, goals, legal constraints)
 - With and without changes to the regulatory environment
 - Include an exploration of efficient street lights
- C. Develop an ordinance allowing only electric vehicles at charging stations
- D. Improve climate metrics in the Climate Action Plan
 - Assess climate impacts of actions relative to other options
 - Data on a regional scale
 - Aggregate impacts of City actions
 - Timeline/benchmarks
- E. Play a greater leadership role affecting statewide and national policy
- F. Continue with Zero Waste Master Plan, with additional considerations:
 - Anaerobic digester
 - Tipping fees
 - Construction and demolition facility

Local Food

- A. Develop a local food policy, establish a cross-departmental group, and identify a point person – include in the food policy:
 - Locations, scale, farmers, markettes, edible food landscape

**Boulder City Council Retreat
January 12 and 13, 2014
Council Vision and Proposed Action Actions**

- Procurement, partnerships, infrastructure
 - Equitable availability, food justice
 - Charter issues, ordinance needs, housing farmers on open space land
- B. Include the new food policy in the update to the Comp Plan

Housing/Land Use Planning

- A. Map potential job and residential development, with data on 10-year trends on square footage for residential, commercial, and industrial
- B. Do an opportunity site inventory aimed at housing
- Broad-minded
 - With and without zoning changes
- C. Better direct residential and commercial development to work with transportation and housing goals
- Get ahead in key areas around town
 - Tools: pattern book, area plan lite
- D. Ensure that the Comp Plan update takes a more expansive view of zoning options
- E. Integrate affordable housing thinking into the process at all levels of the spectrum
- Permanent affordability at all levels
 - People density rather than building density
 - Engage CU early in the process
 - Factor in the changing demographics, 10-year trend
- F. Ensure extensive public engagement in the Comp Plan process (like the Civic Area engagement approach)
- G. Look at ADUs, OAU, occupation limits, cooperative housing, etc.
- Consider if pilot projects are doable in specific neighborhoods
 - Align policy language with the Comp Plan and/or rewrite Comp Plan language
 - Different zones?
 - Include VRBOs in assessment
- H. Explore annexations in targeted areas of the city, particularly those impacted by the flood
- I. Explore a policy regarding residential street trees
- J. Explore parking minimums and maximums
- K. Involve BDAB in a review of the design guidelines

**Boulder City Council Retreat
January 12 and 13, 2014
Council Vision and Proposed Action Actions**

The Hill

- A. Bring Council options regarding hiring someone for a short-term position as a professional leader to develop an approach to the Hill
 - Experience with economic development of similar areas
 - Coordinate ideas we already have
 - Tools to encourage innovative business, parking with a mix of modes, parks and beautification, programming for 13th Street, appropriate transitional zones and gateways
 - Maybe consider an economic viability analysis
- B. Increase/improve code enforcement on the Hill
 - Include beginning-of-the-year activities, bear/trash issues, social host approach, rental programs and licensing, expand licensing to capture parent-owners, litter
 - What would it take to improve code enforcement?

The Arts

- A. Bring Council options for investing 1% in the arts
- B. Upcoming Study Session on the arts (Master Plan, new Library Director, supporting arts districts, trajectory of the Library, more public art, etc.)

Livability

- A. Study Session on code enforcement
 - Key issues: bear/trash on the Hill, transients on the municipal campus
 - Other issues: Ice/snow removal, graffiti, making the International Property Management Code mandatory
 - How can we make the code enforcement process more expedient?
- B. No Smoking Ban
- C. Chautauqua lease: Study Session
- D. Facilitating block parties and other events on city property

Open Space

- A. Begin looking at carrying capacity in the context of regional trails
- B. Charter issues and interpretation
- C. Nighttime use
- D. On-trail use (active/passive recreation)
- E. Temporal restrictions
- F. Building regional trails

Boulder City Council Retreat
January 12 and 13, 2014
Council Vision and Proposed Action Actions

- G. Enforcement: Is there more to do?
 - Homeless/camping
 - User group conflict
- H. As part of flood recovery: replacing gates with grates and adding before/after interpretive signage about the flood

Transportation

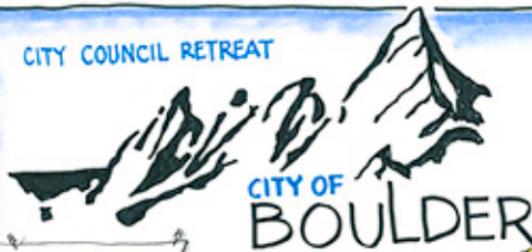
- A. Proceed with the update on the Master Plan
 - With deadlines
 - Finish the feasibility study on community-wide Ecopasses
- B. Ensure that the parking management study looks closely at managing parking and mode split while maintaining economic vitality
- C. Continue to be regional leaders in transportation funding, especially regarding equitable funding for our region
- D. Be creative, consider pilot projects on bike safety, mode share, etc.

Homelessness/Human Services

- A. Study Session on Human Services
 - Review and refine how we fund programs and their relative effectiveness
 - Review all expenditures with an eye toward how we create incentives for certain behaviors
 - Review how the shelter operates; look at it as an option for more transitional housing
 - Additional support for Ready to Work program
 - Examine staff list of options about ways to address bad behavior (e.g., transients)
- B. Elevate Homelessness and Transience with Consortium of Cities (Mary will do this.)

Economy/Budget

- A. Explore ways to partner with the Chamber (e.g., Innovation Blueprint, becoming a member, etc.)
- B. Implement place-based economic stability (e.g., at 55th and Arapahoe)
- C. Consider a capital bond (e.g., for flood and civic area items)
- D. Consider methods to close/narrow the funding gap
- E. Explore the Council role in the budget process to better understand:
 - Funding of external groups
 - Discretionary funds available



Vision

Informed decision-making

Communication with Public



Adequate HOUSING
• Affordable
• Affordable housing

CLIMATE
• Development impacts
• Metrics on fulfilling commitment

TRANSPORTATION
• Encourage alternate modes
• Manage economic/social costs
CUTTING EDGE BUS TRANSPORT
• Eco pass
• Integral part of land use
• "Permeable" travel grid
• Manage urban core parking

Address HOMELESSNESS Problems

COMMUNITY SPIRIT

COMMUNITY INVOLVEMENT IN DECISION-MAKING
COMMUNITY INVOLVEMENT AND SUSTAINABILITY

Planning for BIG EVENTS

Quality REDEVELOPMENT
• Shopping centers - large impact
• Warehouse space

PATTERN BOOK
Post-war neighborhood improvement options

Climate Action
• Improve data, benchmarking & tracking
• Explore creative paths to renewable energy
• Better understand potential of mini-utility
• Increase 20% waste program

CLEAN COMMUNITY
• Waste management: improving
• Zero-waste performance
• Composting - markets - anaerobic digester

LOCAL FOOD RESILIENCE
• Edible parks
• Satellite farmer's markets
• Local branding

OPEN SPACE SYSTEM
Complete vision

Homelessness
• More effective intervention
• More transitional housing
• Day facilities

Transportation
• Multi-modal system, available & desirable
• Pilot projects for bike safety & mode switching
• Explore alternatives like Community-wide EcoPass

SUSTAINABILITY
Achieve a Steady State

LIVABILITY

FOOD POLICY
Healthy food

RACIAL & ETHNIC DIVERSITY

INTEGRATED PLANNING

Local Food

- Edible landscapes in open space
- Brand identity for Boulder foods
- More ag. production in open space
- Use ex-farm housing in open space

Open Space

- Regional trail expansion
- Trail heads coordinate with transit
- Interpretive signage: floods & cultural resources

Housing

- Part of integrated planning process
- Lots of affordable housing serves 50th & 80th
- 15-minute neighborhoods

Maintain social safety net

Employment Centers

Jobs/Housing BALANCE

- Impacts of in migration
- Role of local business
- Place for everyone who contributes
- Understand trends & metrics to evaluate changes in land use & population

Accommodate DENSITY

- Quality of life
- Critical mass
- Cooperative housing

ENFORCEMENT

The HILL

- Enforce property maintenance
- Retain/encourage livid street
- Retain/encourage single-family housing

Revise LAND USE REGS

- Senior housing in-home
- Do best with land that's left
- Increase density appropriately

REGIONAL TRAILS

- Eldorado Springs to Walker Ranch
- Bike paths to Lyons, Golden, Louisville, Lafayette

THE ARTS

- Public investment
- Integrate into community
- No. Boulder & The Hill Arts Districts

The Hill

- Business/Residential diversity
- The Arts
- Multi-modal access
- Health & safety (beats vs trash)
- Partner w/ University



The Arts

- Arts districts (1600, 13th Street)
- No funding for the arts
- More public art
- Co-op housing for artists

Partner with UNIVERSITY

- Student housing
- Campus growth

Annexation Policy



BEING SOCIALLY RESPONSIBLE



INTEGRATION OF COMMUNITY COMPONENTS



2-YEAR DESIRED Outcomes & Tasks



Livability

- Code enforcement
- Increase enforcement immediately, to address
 - Trash on Hill (bear issue)
 - Transit issue on municipal campus
- Start session w/ Staff about other areas of code enforcement & how to better support - e.g. over-occupancy on Hill
- Other
 - Smoking ban
 - Chautauqua lease - Council input on competing demands
 - Make it easier to hold block parties/events in parks

Arts

- Develop options to invest 1% in art
- Support for & designation of viable arts districts (No Bo, Uni Hill, 15th St)
- Support & encourage new leadership of department: completion of Cultural Arts Plan
- Library: Meet w/ new Director, support him/her in Library remodel & troubleshooting, as well as how system is evolving

General

- Make sure public process on flood recovery occurs as part of Resiliency effort
- Make better use of Boards & Commissions

Economy & Budget

- Economic Vitality
 - Explore ways to partner w/ Chamber
 - Innovation Blueprint
 - Consider rejoining Chamber if non-political & appropriate
- Budget
 - Consider capital bond for flood & Civic center projects
 - Consider how to close funding gap, to include new tax revenue sources
 - Council role in budget process
 - Better understand funding of ext. groups
 - Availability of discretionary funding

Local Food

- Develop local Food Policy
- Establish cross-department team
- Appoint staff person to address:
 - Locations
 - Charter implications + Partnerships
 - City procurement + Infrastructure required
 - Farmers markets, incl. + Food justice/access initiatives
 - Housing farmers on + Edible landscapes
 - Keep doing the good things we're doing

Housing / Land Use Planning

- As part of Comp Plan Update, map potential job & residential development, get data on trends for commercial/industrial SF, take broader look at past updates
- Broad-minded opportunity-site inventory aimed at housing - evaluate suitability of current zoning
- Better direct residential & commercial development to relate to transportation & climate goals
 - Pattern books, "Area Plan Lite"
 - Anticipate redevelopment in key areas
- Integrate housing into everything we do
 - Permanent affordability at all levels
 - Goal: Boulder workers can afford to live in Boulder
 - Lots of public engagement aka Civic Center Plan
 - Look at smaller units to increase density w/o bulk
 - Engage University early on in process
- Revise ordinances for OAH/ADU/increased occupancy limitations/co-ops & consider pilot programs in specific neighborhoods, as needed. Include VRBOs.
- Amenations in targeted areas of city
- Residential tree replacement
- Engage DPAB in revising land use guidelines

University Hill

- Consider short-term professional leader w/ experience in economic development, to coordinate approach
- Explore:
 - Teal City has to promote innovative businesses on Hill
 - Appropriate mix of parking and alternative modes
 - Encouraging arts & beautification, including programming 19th St.
 - Ensuring we have appropriate transition & gateway zones to the Hill
 - Including economic vitality assessment, if needed
- Emphasize code enforcement:
 - Beginning year of enforcement
 - Bears & trash; litter
 - Expanding licensing to capture pet events
 - Rentals & licensing



Homelessness/Human Services

- Human Services
 - Review/refine how we fund programs - review redundancy, effectiveness, types of services, what incentives our services create
 - Review how Shelter is operated, get more transitional housing
 - Consider additional support for Ready to Work
- Get on agenda for Consortium of Cities
- Transients
 - Focus on enforcement to address bad behaviors in municipal campus
 - Get on agenda for Consortium of Cities



Open Space

- Resolve charter interpretations - e.g. passive/active recreation vis a vis Flagstaff, e bikes on multi-use paths.
- Building regional trails
- Overarching policy issues: Carrying capacity; night time use; on/off road trail use; temporal restrictions
- Enforcement: homeless camping; user-group conflicts?



Transportation

- Proceed with Transportation Master Plan, with deadlines
 - Finish feasibility study for community-wide EcoPass (or similar)
- Continue Parking Management Study
 - Include parking as tool to achieve multi-modal and other transportation goals while maintaining economic vitality
- Continue to be regional leaders in identifying State & regional transportation funding, especially regarding equitable funding for Hwy 50 corridor & I-76 Region
- Continue to be creative in pilot projects to increase bike safety (e.g., more dedicated bike lanes)



Boulder City Council
February 11, 2014
Council Retreat Work Plan Follow-Up

Objectives

- Discuss work plan developed by staff following the January Council Retreat
- Agree on any items on the proposed work plan which should be deferred to allow work on other priority items
- Agree on whether to proceed with Council Briefings or not

Agenda

- 6:00 pm Purpose of Meeting and Objectives (Heather Bergman)**
- 6:05 pm Summary of Work Plan Context and Contents (Jane Brautigam)**
- 6:15 pm Council Clarifying Questions for Staff regarding the Work Plan**
- 6:25 pm Council Feedback on Work Plan**
1. Does council have any questions or feedback about the draft plan?
 2. Are any priority items missing from the draft work plan?
 3. Are there any items on the proposed work plan which should be deferred to allow work on other priority items?
 4. Is there any other information regarding the draft work plan that council wants to provide for staff consideration as it develops the next iteration of the work plan?
- 7:15 pm Council Briefings**
- Is council interested in piloting the Briefing concept as proposed?
- 7:30 pm End Discussion**



CITY OF BOULDER
STUDY SESSION

TO: Members of City Council
FROM: Tom Carr, City Attorney
DATE: February 11, 2014
SUBJECT: Social Misbehavior

This Study Session will provide an opportunity for council to discuss criminal behavior on the municipal campus. Council members and members of the community have raised significant questions regarding a group or groups of individuals who appear to have taken over the municipal campus. The focus of this session is certain behaviors occurring on the campus that effectively prevent other community members from enjoying the campus.

QUESTIONS FOR COUNCIL:

1. Does council agree that there is a problem that needs to be addressed?
2. Does council agree with staff's proposed actions?
3. Are there additional actions council would like staff to explore?

SUMMARY OF TOPICS

The following is a list of options that staff has identified. These are intended as a basis for discussion. Council members can add any topics that are missing from this list or direct staff not to pursue others on the list.

Tool	Comment	Status
Strategies Already Implemented		
Increased police patrols	Increased enforcement provides a disincentive to criminal behavior. Even with dedicated overtime officers, however, the behavior cannot be	The city manager provided additional funding for police overtime in 2013. Additional funding will be identified to provide overtime in 2014.

Tool	Comment	Status
	eliminated completely.	
Rules	Rules of conduct for the library and municipal campus building to reduce behavior that affects other patrons.	Rules adopted for the library and municipal campus in 2013. Staff is looking at modifications.
No Smoking	In December 2012, council banned smoking on the Pearl Street Mall. This ordinance appears to have improved air quality on the mall. On January 6, the city manager adopted a proposed rule banning smoking on the municipal campus to attempt to improve the environment there. In addition, the library commission will soon be considering a rule to ban vapor cigarettes in the library.	Effective January 28, 2014
Strategies Requiring Additional Council Input		
Panhandling	Boulder code currently prohibits aggressive begging. It also prohibits remaining on a median, which precludes panhandling from medians. Panhandling is also limited in certain areas of Downtown and University Hill. Panhandling is considered speech and therefore only can be regulated with reasonable time, place and manner restrictions. Options for enhanced restrictions include prohibiting panhandling near ATMs, parking kiosks, school zones, public buildings and from patrons at outdoor restaurants. In addition, it may be possible to restrict panhandling from vehicles.	At council's direction staff can propose a revised ordinance in the first or second quarter of 2014.

Tool	Comment	Status
Partial Closure	Denying access to certain areas seems to have a temporary positive effect. In January 2012, the city manager adopted a rule closing the parks at night. This rule has led to a significant number of trespass citations. In addition, the partial closure of the municipal building lawn in 2013 had a temporary positive effect.	Staff is considering a plan to fence off the band shell, which has been the source of numerous trespass citations. Constant use as a camping site has the potential for damaging the historic structure.
Increased Sentencing Guidelines	The City Attorney's Office adopted new sentencing recommendation guidelines that recommend a more significant sentence for crimes committed in high impact areas, including the Municipal Campus, the Pearl Street Mall, Boulder High School, Downtown Boulder and the Downtown Library.	Implemented by the CAO in December 2013.
Exclusion Orders	The court has previously issued exclusion orders for individuals who commit crimes on the Pearl Street Mall. Staff is investigating issuing such orders for several defined areas of the municipal campus and Boulder Creek path areas where criminal behavior has impacted the communities' ability to enjoy those public spaces.	In progress
Repealing sentencing limits	In 2012, at the request of the city attorney, the council passed an ordinance eliminating the possibility of jail for first and second offenses for many municipal offenses. This has created situations in which offenders with significant	If council directs staff can propose a revised ordinance in the first quarter of 2014.

Tool	Comment	Status
	criminal histories for other offenses cannot be jailed for a first offense on a new violation of a different code provision.	
Adopt Unlawful Conduct on Public Property Ordinance	The city has no general ordinance prohibiting unlawful conduct on public property. There is a state law, so these violations must be charged by the County. It would provide more options if the city had a similar ordinance.	If council directs staff can propose a revised ordinance in the first quarter of 2014.

BACKGROUND:

Over the last two years, groups of individuals have congregated in various areas of the municipal campus. There is not, nor should there be, any law against such congregation. The problem is behavior. Staff examined police arrests and citations on the municipal campus for the 12 months from October 1, 2012 through September 30, 2013. The resulting data supports some interesting conclusions.

Half of the arrests and citations were for ignoring rules. That is, of the 646 citations and arrests during this period 326 were for Trespass, Failure to Appear, Failure to Comply or Contempt of Court. This suggests a defendant population that may not care very much about legal obligations.

The police department is dealing with much more than nuisance crimes. Many of the defendants were arrested for serious offenses. Among the arrests and citations there were charges associated with serious crimes, such as burglary, assault, robbery, kidnapping and escape. A complete list of the crimes and frequency follows:

Offense	Citations	Defendants
Contempt of Court	166	97
Trespass	82	52
FTA (Failure to appear)	47	41
FTC (Failure to comply)	31	28
Public Consumption of Marijuana	31	30
Assault	31	21
Camping	25	22
Alcohol Public Consumption	21	21
Obstruction	18	16
Drug Paraphernalia	11	11
Violation of Protective Order	11	11
Possession of Controlled Substance	10	7

Offense	Citations	Defendants
Dogs at Large	10	10
Brawling	9	9
Marijuana Possession	8	8
Domestic Violence	8	8
Warrant from another Jurisdiction	8	8
Fugitives	7	4
Theft	7	6
Concealed Weapon	6	6
Criminal Impersonation	6	6
Harassment	6	5
Resisting Arrest	5	5
Fighting Words	5	5
City Manager Rule	5	5
Parole Violation	5	5
Unlawful Distribution of Controlled Substance	4	2
Attempt to Influence a Public Servant	4	4
Threatening Bodily Injury	4	4
Animal Cruelty	4	3
Conspiracy	3	3
Sex Offender Registration Violation	3	2
False Reporting	3	3
Escape	3	3
Dog License or Tag Required	3	3
Aggressive Animals	3	3
Minor in Possession of Alcohol	2	2
Criminal Attempt	2	2
Felony Menacing	2	2
Forgery	2	2
Public Indecency	2	2
Rabies Inoculation Required	2	2
Littering	2	2
Fraudulent Identification	2	2
Urinating in Public	2	2
Harassment of Service Dog	1	1
Date Rape Drug	1	1
Marijuana Distribution	1	1
Reckless Endangerment	1	1
Kidnapping	1	1
Burglary	1	1
Burglar Tools	1	1
Robbery	1	1
Criminal Mischief	1	1
Identity Theft	1	1
Criminal Possession of a Credit Card	1	1
Disorderly Conduct	1	1

Offense	Citations	Defendants
Fishing without a License	1	1
Building Fires on Public Property	1	1
Protection of Trees	1	1

A relatively small number of individuals cause a disproportionately large percentage of the problems. This data sample involved 280 defendants. Thirty of the defendants were responsible for 220 of the 646 arrests and citations. Looked at another way, 11 percent of the defendants were responsible for 34 percent of the citations and arrests.

The data leads to another conclusion: The problem is not homeless individuals or transients, it is criminal behavior. The best approach to criminal behavior is enforcement. Normally, alternatives to incarceration can be very effective. Unfortunately, this is a defendant population that appears to fundamentally disregard the law. The city has little alternative but to increase enforcement and detention of individuals convicted of criminal behavior.

Proposed Responses

Staff has identified nine strategies to address the problem. These are short term approaches. In the longer term, the redesign resulting from the Civic Area Plan currently under consideration will hopefully provide more opportunities to reactivate the area and draw a more diverse representation of the community to the municipal campus. The proposed immediate responses are as follows:

1. Increased Police Patrols

The best response to criminal activity is prominent police presence. In 2013, the city manager funded increased police overtime to provide regular two person police patrols on the municipal campus. Overtime was appropriate to avoid drawing police from other areas of the city. The large number of arrests and citations resulted from this police presence. The city manager plans to fund this effort again in 2014. It should be noted that police overtime is not an unlimited resource. There are many demands for extra officers, particularly the many special events that the city hosts. As a practical matter there are only so many hours that an officer can work. While increased overtime patrols are a good short term tool, they are not sustainable in the long term.

2. Rules of Conduct

Some of the behavior that is most troubling to other users of the municipal campus are not necessarily criminal, but create an unpleasant environment for members of the public using municipal buildings and for city workers. To address some of this behavior, the Library Commission adopted rules of conduct for the library and the city manager adopted similar rules for the West Senior Center, the Park Central Building, the New Britain Building and the Municipal Building. These rules are intended to create a standard of behavior in these facilities. As a result of behavioral concerns, staff will be

discussing potential additional rules with the Library Commission involving the following issues:

1. Unattended bags outside the library
2. E-cigarettes
3. Display of marijuana inside library

These potential rules have implications for the entire campus and changes will be considered in that context. Copies of these rules are attached as Attachment A.

3. Smoking

One of the most visible and troubling negative externalities associated with behavior on the municipal campus is smoking. Eliminating smoking should help to promote a healthier and more family friendly atmosphere on the municipal campus, in addition to significantly reducing ground litter. The city manager's rule banning smoking on the municipal campus went into effect on January 28, 2014. Police officers began educational activities immediately. Enforcement will begin as soon as signs are posted providing notice of the restriction.

4. Panhandling

Boulder currently has three code sections that limit panhandling. Section 5-3-7 which prohibits "aggressive begging" reads as follows:

(a) No person shall beg or solicit aggressively for a gift of money or any thing of value on any public street, sidewalk, way, mall, park, building, or other public property, or on any private property open to the public while in close proximity to the individual addressed. "Aggressive begging" means begging or soliciting accompanied by or followed immediately by one or more of the following:

- (1) Repeated requests after a refusal by the individual addressed;
- (2) Blocking the passage of the individual addressed;
- (3) Addressing fighting words to the individual addressed; or
- (4) Touching the individual addressed.

(b) If one person acts in concert with another to beg aggressively, such that one person begs or solicits, and another commits one or more of the additional acts constituting aggressive begging, both have committed the crime.

(c) If one person begs or solicits, and a second person, who knew or reasonably should have known of a refusal by the individual addressed,

begs or solicits from the same individual within one minute, the second person has committed the crime.

In addition to the aggressive begging section, section 7-5-25 prohibits remaining on a roadway median for any longer than necessary to cross a street. This precludes panhandling from roadway medians.

Finally, section 5-3-12 prohibits begging in specified locations:

5-3-12 Begging in Certain Places Prohibited.

(a) No person shall beg or solicit for a gift of money or anything of value while the person begging or soliciting is in any of the following places on public property:

- (1) On the mall within ten feet of a building wall.
- (2) In the downtown or the University Hill commercial district, as those areas are defined in subsection (b) of this section, within five feet of a building wall.
- (3) Within ten feet of any outdoor patio where food or drink are served.
- (4) Within ten feet of any vending cart operating pursuant to a permit from the City.

(b) This section applies only to the following parts of the City:

- (1) The downtown, defined as the area included within the Downtown Boulder Business Improvement District established by Ordinance No. 6095. A map showing the downtown boundaries is appendix A of this section.
- (2) The University Hill commercial district, defined as the west side of Broadway from University Avenue to College Avenue; Pennsylvania Avenue from Broadway to the alley west of Thirteenth Street and also including the right of way abutting the property on the north side of Pennsylvania just west of the alley; Thirteenth Street from Pleasant Street to College Avenue including the right of way abutting the two northern most properties south of College on the east and west sides of Thirteenth Street; Fourteenth Street south of College on the west side from College to the southern edge of the University Hill General Improvement District parking lot; and College Avenue from the alley west of Thirteenth Street to Fourteenth Street. A map showing the University Hill commercial district is appendix B of this section.

(c) This section does not apply to begging or solicitation solely by means of a sign carried by the person, so long as the sign is not extended within eighteen inches of the person solicited.

Individual council members have asked staff to look into additional potential regulation of panhandling. Council members and members of the community have expressed concern about panhandling as it affects community safety. There is concern about panhandling when the person solicited is vulnerable or captive. That is, when solicitation occurs while a person is using an automated teller machine or parking kiosk. There are similar concerns about panhandling in school zones or from people sitting in outdoor restaurants who may not be protected by paragraph 5-3-12(a)(3) because of existing limitations in that ordinance. There are also safety concerns regarding soliciting drivers in vehicles. If council directs, staff can present a panhandling ordinance in the first or second quarter of 2014.

5. Partial Closure

As noted above, the ultimate goal is to make the environment open and attractive to all members of the community. In the short term, it may be possible to effect positive change by securing certain areas of the campus. For example, the historic band shell has become a de facto campground. In the five months between July and December 2013, the police issued over 100 trespass tickets in and around the band shell. Staff recommends that council consider fencing the band shell.

6. Increased Sentencing Guidelines

Based on police observation and confirmed by the data discussed above, a big part of the problem is driven by individuals who refuse to comply with legal obligations. In December, staff from the police department and the City Attorney’s Office met to discuss increased sentencing recommendations by the city’s prosecutors. The City Attorney’s Office agreed and drafted new sentencing guidelines, which include a differential for crimes committed on the municipal campus, downtown, on the Pearl Street mall in the main library and on the Boulder High School campus. These guidelines are as follows:

CODE SECTION	OFFENSE	HIGH IMPACT AREA¹	OUTSIDE HIGH IMPACT AREA
5-7-2	Open container	5 – 7 days per violation	2 days per violation

¹ The High Impact areas are as follows:

- Municipal campus (6th Street – 13th Street, Arapahoe – Canyon including Central Park, excluding Boulder Public Library).
- Boulder High (13th Street – 17th Street, Boulder Creek Path)
- Pearl Street Mall (9th – 15th Street, Pearl ST)
- Downtown Boulder (6th – 20th, Pine ST to Walnut ST)
- Main Boulder Public Library

5-6-10	Camping	5 – 7 days per violation	1 day per violation
5-4-3	Trespassing	7 – 10 days per violation	2 – 5 depending on facts**, 5 – 10 if inside property of business or residence; up to 90 days if business was disrupted, employees or customers threatened.
5-6-7	Public urination	5 – 7 days per violation	3 – 5 days per violation depending on facts
5-3-6	Use of fighting words	7 - 30 days, depending on facts, history. Lower end if victim is enforcement. Lower end if D is receiving other sentences. Higher end if victim not acting in course of employment.	3 – 10 days, depending on facts, history. Lower end if victim is enforcement. Lower end if D is receiving other sentences. Higher end if victim not acting in course of employment.
5-3-2	Brawling	10 – 60+ depending on history	5 – 30+ depending on history
5-3-1	Assault	30 – 90 depending on history	30 – 90 depending on history.
5-3-3	Physical Harassment	10 – 60+ depending on facts, history	5 – 90 depending on facts, history
5-3-4	Threatening bodily injury	10 – 90 days, depending on facts, history, relationship to victim.	10 – 60 days, depending on facts, history, relationship to victim.
2-6-10	Failed to Appear	1 – 3 in 1 year:	1 day
		4 – 6 in 1 year	2 days
		7 – 10 in 1 year	3 days
		11 – 13 in 1 year	4 days
		14 – 17 in 1 year	5 days
		18 – 20 in 1 years	6 days

The City Attorney’s Office implemented these new sentencing guidelines in December. It is important to note that these are just recommendations and that the Court retains the discretion to impose sentences.

7. Exclusion Orders

As part of a sentence, the court can direct a defendant to stay out of a particular area, where the defendant has previously engaged in criminal activity. The municipal court has a practice of issuing such orders for repeat offenders on the Pearl Street mall. Staff is working with the court to define several exclusion zones around the municipal campus and nearby Boulder Creek Path areas. In addition, the library has the ability to exclude individuals who fail to comply with library rules.

8. Repeal Sentencing Limits

In February 2012, council passed Ordinance No. 7831, which effectively eliminates jail for first offenders. The intent of the ordinance was to bring the city's code into conformance with municipal court sentencing practices by eliminating the possibility of jail for first offenders. The ordinance also was intended to reduce the number of jury trials which at the time were challenging the ability of the court to handle its docket. The ordinance has had the unintended consequence of precluding the court from sentencing a defendant to jail for a first offense, even if the defendant had a long history of committing other offenses. Staff recommends that council repeal parts of Ordinance No. 7831 and return to the municipal court the ability to impose jail sentences on first offenses when appropriate.

9. Adopt a Municipal Offense Banning Unlawful Conduct on Public Property.

The city does not currently have an ordinance banning unlawful conduct on public property. Accordingly, the police now charge such offenses under state law. Adopting such an ordinance would allow for these cases to be brought in the municipal court. This would allow for better tracking and coordination among the various city departments. The state law is as follows:

C.R.S. § 18-9-117. Unlawful conduct on public property

(1) It is unlawful for any person to enter or remain in any public building or on any public property or to conduct himself or herself in or on the same in violation of any order, rule, or regulation concerning any matter prescribed in this subsection (1), limiting or prohibiting the use or activities or conduct in such public building or on such public property, issued by any officer or agency having the power of control, management, or supervision of the building or property. In addition to any authority granted by any other law, each such officer or agency may adopt such orders, rules, or regulations as are reasonably necessary for the administration, protection, and maintenance of such public buildings and property, specifically, orders, rules, and regulations upon the following matters:

- (a) Preservation of property, vegetation, wildlife, signs, markers, statues, buildings and grounds, and other structures, and any object of scientific, historical, or scenic interest;
- (b) Restriction or limitation of the use of such public buildings or property as to time, manner, or permitted activities;
- (c) Prohibition of activities or conduct within public buildings or on public property which may be reasonably expected to substantially interfere with the use and enjoyment of such places by others or which may constitute a general nuisance or which may interfere with, impair, or disrupt a funeral or funeral procession;
- (d) Necessary sanitation, health, and safety measures, consistent with section 25-13-113, C.R.S.;

(e) Camping and picnicking, public meetings and assemblages, and other individual or group usages, including the place, time, and manner in which such activities may be permitted;

(f) Use of all vehicles as to place, time, and manner of use;

(g) Control and limitation of fires, including but not limited to the prohibition, restriction, or ban on fires or other regulation of fires to avert the start of or lessen the likelihood of wildfire, and the designation of places where fires are permitted, restricted, prohibited, or banned.

(2) No conviction may be obtained under this section unless notice of such limitations or prohibitions is prominently posted at all public entrances to such building or property or unless such notice is actually first given the person by the officer or agency, including any agent thereof, or by any law enforcement officer having jurisdiction or authority to enforce this section.

(3) (a) Except as otherwise provided in paragraphs (b) and (c) of this subsection (3), any person who violates subsection (1) of this section is guilty of a class 3 misdemeanor.

(b) Any person who violates any order, rule, or regulation adopted pursuant to paragraph (g) of subsection (1) of this section is guilty of a class 2 misdemeanor and shall be assessed a fine of not less than two hundred fifty dollars and not greater than one thousand dollars. The fine imposed by this paragraph (b) shall be mandatory and not subject to suspension. Nothing in this paragraph (b) shall be construed to limit the court's discretion in exercising other available sentencing alternatives in addition to the mandatory fine.

(c) Any person who violates any order, rule, or regulation adopted pursuant to paragraph (c) of subsection (1) of this section concerning funerals or funeral processions is guilty of a class 2 misdemeanor.

If council directs, staff can bring forward a municipal ordinance prohibiting unlawful conduct on public property in the first or second quarter of 2014.

NEXT STEPS

After receiving direction, staff will move forward with the action items. Ordinances will be brought forward for first reading consistent with the work plan as discussed earlier on February 11.

Attachment A: Library and Municipal Campus Rules

City of Boulder Library Rules of Conduct

The Boulder Public Library Commission has adopted the following rules of conduct to protect the rights and safety of library patrons, volunteers, and staff. These rules apply to everyone in the library, except for city employees and contractors of the city doing work at the library. "Library" shall mean all parts of the interior of the Main Boulder Public Library and all branch libraries, including, without limitation, the entrance structures of the Main Boulder Public Library. Any person who violates these rules of conduct may be subject to suspension of privileges in accordance with the procedures of [Section 5-5-18, "Suspension of Facility Privileges," Boulder Revised Code \(B.R.C.\) 1981](#).

[Unattended Children Policy](#)

No person may:

1. disturb other patrons or library staff or volunteers so as to disrupt their use of any library facility or their work including and not limited to, inappropriate use of personal equipment, (cellular phones, computers of any kind, radios, music players, video display devices);
2. use any other person's library or Internet courtesy card to obtain any library services without their permission;
3. manipulate or bypass library software systems such as those that regulate computer use or tamper with library computer hardware or accessories;
4. lie down, doze or sleep in any library facility except this rule shall not apply to children;
5. bring a weapon into or possess a weapon, except as expressly permitted by state law;
6. use the restrooms for bathing, shaving, washing, rinsing or drying hair, or washing, rinsing or drying clothing;
7. go barefoot or shirtless;
8. eat anything while in any library facility except in designated areas such as: public meeting rooms, Main Library Bridge seating area, and exhibit spaces during scheduled events;
9. ride a skateboard, bring or ride a bicycle, wear or use rollerblades or roller skates, or jeopardize the safety of anyone in any library facility;
10. bring into, or possess alcoholic beverages in any library facility, without prior approval of the Library and Arts Director and/or the Library Commission, or enter the library while under the influence of drugs and/or alcohol;
11. chew tobacco or products containing tobacco in any library facility;
12. carry, lead, bring an animal into any library facility, or cause an animal to enter a library facility, with the exception of [service animals](#) under the control of their owners for person or persons with disabilities;
13. be in any library facility, without the permission of an authorized library employee, outside of standard operating hours;
14. seek or collect signatures from the general public on a petition in any library facility;
15. solicit donations of money or anything of value, or sell or take orders for anything of value in any library facility with the exception of persons who are conducting a commercial transaction with the city and at its request or who are participating in library-sponsored activities;
16. bring into any library facility oversized items larger than a total of 50 linear inches, e.g. 10" X 16" X 24", with the exception of presentation and/or meeting room equipment;
17. leave bags and other personal items unattended;
18. steal, damage or alter any library property (with the exception of normal wear and tear), including, without limitation, any computer equipment, systems, or software;
19. smoke, as defined in [Section 6-4-2 B.R.C. 1981](#) or any successor ordinance, in any library facility or in enclosed outdoor seating and garden areas with direct access to library facilities or within 15 feet of an entrance;
20. commit harassment of another person, within the meaning of [Section 18-9-111 Colorado Revised Statutes \(C.R.S.\)](#) or any successor statute, in any library facility;
21. commit indecent exposure, within the meaning of [Section 18-7-302 C.R.S.](#) or any successor statute, in any library facility;
22. sell or possess illegal drugs in any library facility.

People who commit any criminal acts in library facilities may be subject to criminal prosecution as well as suspension of all library privileges.

Suspension of Library Privileges

Security personnel or the Library and Arts Director, Deputy Library Director, the manager on duty, or their designee may restrict access to library facilities with immediate dismissal of the person from the premises by suspending the person's access to library facilities for a set period of time or by denying access to specific services and/or programs.

The suspension period shall be reasonably related to the severity of the offense and its danger to public health, safety, and welfare and shall not, except for criminal offenses of a sexual nature, exceed one year. Suspension of privileges shall range from 24 hours (for a relatively minor first offense) up to one year. A suspension period of more than one year shall be issued in accordance with [Section 5-5-18 B.R.C. 1981](#).

Right of Appeal

Pursuant to Section 5-5-18, "Suspension of Facility Privileges" and Chapter 1-3, "Quasi-Judicial Hearings," B.R.C., a patron found in violation of the rules of conduct has the right to request a hearing to appeal a suspension or its duration by filing a written request with the Boulder Public Library administration office, 1001 Arapahoe Ave, Boulder, CO 80302, Attn: Suspension Appeals (303-441-

3106 303-441-3106 Such a request must be filed no more than ten days after the suspension notice was deposited in the mail, hand-delivered, posted, or published. The patron will receive notification of the hearing date, time, and location. At the hearing, the patron will have an opportunity to provide information as to why he/she believes the suspension should be removed or the duration amended. Failure to appear at the scheduled hearing waives any right to a hearing.

If the suspended patron chooses to return to the library once the suspension period has expired, they must abide by the Boulder Public Library rules of conduct and/or policies. Any future rule or policy violations may result in a progressively longer suspension.

Revised February 6, 2013 by the Boulder Library Commission

Boulder Municipal Campus Rules of Conduct

Pursuant to C.R.S. § 18-9-117, and § 8-3-3, B.R.C., 1981, the Boulder City Manager has adopted the following rules of conduct to protect the rights and safety of visitors and staff in municipal buildings. These rules apply inside of the following buildings on the city's municipal campus: the Municipal Building, the Park Central Building, the Atrium Building the West Senior Center and the New Britain Building. Any person who violates these rules of conduct may be subject to prosecution pursuant to C.R.S. § 18-9-117 "Unlawful Conduct on Public Property." The following is prohibited in any of the listed buildings on the municipal campus:

1. Stealing, removing without permission, damaging or altering any city property.
2. Possessing a weapon, except as expressly permitted by state law.
3. Committing harassment of another person, within the meaning of C.R.S. § 18-9-111 or any successor statute.
4. Committing indecent exposure, within the meaning of C.R.S. § 18-7-302 or any successor statute.
5. Selling or possessing illegal drugs.
6. Smoking, as defined in section 6-4-2 B.R.C. 1981 or any successor ordinance.
7. Leaving children, ages 11 and under, or dependent persons unattended.
8. Riding a skateboard or a bicycle, wearing or using rollerblades or roller skates.
9. Jeopardizing the safety of any person.
10. Possessing alcoholic beverages without prior approval of the City Manager.

11. Being under the influence of drugs or alcohol.
12. In areas open to the public, lying down, dozing or sleeping, except for children under the age of 13.
13. Using public restrooms for bathing or shaving; washing, rinsing or drying hair; or washing, rinsing or drying clothing.
14. Being barefoot or shirtless.
15. Chewing tobacco or products containing tobacco.
16. Being in any building outside of normal business hours, without the permission of an authorized employee, except to attend any meeting or function open to the public.
17. Except for city employees, being in any area of a building designated as "limited access," "employees only," "restricted access" or a similar designation without the permission of an agent of the city of Boulder.
18. Leaving bags and other personal items unattended, unless the unattended item is the property of the city of Boulder or an employee of the city of Boulder.