

**OPEN SPACE BOARD OF TRUSTEES**

**Wednesday, May 14, 2014 at 6:00 p.m.**

**Council Chambers, 1777 Broadway**

**MEETING AGENDA**

*(Please note that times are approximate.)*

- 6:00 I. Approval of Minutes
- 6:05 II. Public Participation for Items Not on the Agenda
- 6:15 III. Director's Updates  
A. Ecological Best Management Practices for Trails  
B. Implementation of Voice and Sight Tag Program Changes  
C. 2014 Work Plan: First Quarter Update  
D. Greenways Update
- 7:15 IV. Matters from the Board
- 7:25 V. Recommendation to enter into a revocable nonexclusive license pursuant to Boulder City Charter Section 171(a) and Section 175(h) between Open Space and Mountain Parks and Thomas and Beth Heinrich located at 3173 Third St., Boulder CO to perform mitigation work related to damage caused by a land slump as a result of the extreme rainfall event of Sept. 11-14, 2013.\*
- 8:00 VI. Consideration of an approach to repairing flood damage to the Royal Arch Trail\*
- 8:30 VII. Adjournment

\*Public Participation

## MEMORANDUM

TO: Open Space Board of Trustees

FROM: Mike Patton, Director, Open Space and Mountain Parks  
Lynn Riedel, Plant Ecologist  
Annie McFarland, Visitor Master Plan Implementation Coordinator

DATE: May 14, 2014

SUBJECT: Director's Update: Ecological Best Management Practices for Trail Planning and Design, Construction, Maintenance and Closure

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The attached Best Management Practices were designed to help maintain the ecological integrity of the OSMP system by avoiding or minimizing natural resource damage due trail construction and maintenance activities.

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**City of Boulder Open Space and Mountain Parks Department**

**Ecological Best Management Practices**

**for**

**Trail Planning and Design, Construction, Maintenance, and Closure**



City of Boulder Open Space and Mountain Parks Department  
Boulder, CO

and

Land Stewardship Consulting, Inc.  
Boulder, CO

**February, 2013**

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## Ecological Best Management Practices

The Ecological Best Management Practices (BMPs) provide City of Boulder Open Space and Mountain Parks Department (OSMP) staff with effective strategies and methods for reducing the negative effects of trails on the environment. In this report, BMPs are presented for the design, construction, maintenance, and closure of trails. The BMPs range from practices relating to the direct impact of trails on the environment to practices relating to impacts of trail users on the broader environment. The body of the report presents BMPs in four sections with supporting information for each BMP. **Appendices A – D** list the BMPs without additional text.

### Project Purpose and Scope

#### *Purpose*

The purpose of the Ecological Best Management Practices is to help maintain the ecological integrity of OSMP lands by avoiding or minimizing damage to natural resources due to trail design and planning, construction, maintenance, and closure. They are intended to alert trail planners, maintenance staff, and contractors to various factors that they must consider in order to avoid adverse effects when engaging in trail-related activities.

This report supports the City's Resource Protection Initiative in the OSMP Visitor Master Plan (VMP) (OSMP 2005):

Develop and implement trail and facility location, design, construction, and maintenance best management practices to avoid, reduce, and minimize impacts on the natural environment. These impacts include degradation of habitat qualities, trampling of vegetation, soil erosion and compaction, the spread of non-native plant species, and others.

The VMP contains four goals. They are 1) enhance the experience, 2) improve access, 3) enjoy and protect, and 4) partner with the community (OSMP 2005). The Best Management Practices in this report support these four goals, particularly goal 3, which further states "Ensure that passive recreational activities and facilities are compatible with long-term protection of natural, agricultural, and cultural resources." The BMPs in this report address "natural" resources as used above and do not address agricultural or cultural resources. As used in this report, "natural resources" includes both living organisms (plants and animals) and the non-living environment (soils, geological formations, and water) that sustains them.

Several points for improvement related to trails are identified in the VMP. These include physically unsustainable trails, the backlog of designated trail improvements, and proliferation of undesignated trails. Use of the BMPs in this report will assist in protecting the natural environment as these issues are addressed through trail construction, rerouting, maintenance, and undesignated trail designation or closure.

A list of acronyms used in this report is found in **Appendix E**.

## *Scope and Approach*

This report focuses on principles associated with planning and designing trail projects, as well as practices associated with on-the-ground actions of construction, maintenance, and closure/restoration. OSMP has prepared guidelines for trails that address design, construction, and maintenance, criteria for evaluating trail suitability, and standards for trailhead construction and maintenance (Holland and Wheeler 1990, OSMP 2006, OSMP 2008a, OSMP 2008b, **Appendix M**). The BMPs in this report draw upon these documents, other useful references, and cumulative staff experience, and have been selected as the most relevant for the OSMP Department. Many of the BMPs have been implemented routinely by staff for years, but have not been documented in a form that could be used to communicate these practices and train new employees or inform contractors. This report is intended to provide guidance but does not generally address all of the important details of “how to” associated with certain BMPs. Readers seeking detailed information about implementing certain BMPs are directed by reference in this report to appropriate sources of information.

Most of the BMPs listed in this report are “internal” to OSMP and are advisory in nature. However, certain BMPs are motivated by “external” City of Boulder, state or federal policies. The BMPs in this report are “required” if they follow existing OSMP, City of Boulder, state or federal requirements. The BMPs that are “required” are so designated in the list of BMPs. For example, Best Management Practice Trail Design – 19 requires that appropriate City staff must be consulted if a new trail is planned to pass through a wetland. This requirement applies to all proposed OSMP actions that would entail construction in a wetland and/or buffer areas adjacent to a wetland that are protected by wetland protection regulations. It is possible that some of the BMPs that are currently not required may become “required” in the future.

BMPs that are not mandatory will be followed as closely as possible and to the degree that is feasible. Their application will often involve weighing trade-offs that emerge between constructing and maintaining sustainable trails, and preventing trail-related environmental impacts. Innate differences between recreation planning and management objectives, and ecological conservation objectives predictably lead to weighing trade-offs during trail project planning.

Many of the BMPs call for consultation with appropriate staff experts, and/or the need to reference information that is posted on the OSMP website, in the Geographic Information System (GIS), and in other forms made available to trail planning and maintenance staff (e.g., wall maps showing seasonal wildlife closures and research sites). Wetland impacts and potential impacts to federally-listed, endangered/threatened species require permits, which involve a permit application period. Trail project schedules need to account for project review (including field review) by appropriate staff members, rare plant or animal surveys, any additional information gathering that is necessary, and permit application processes, if required. To facilitate timely collaboration, time for project review and consultation also needs to be built into annual work plans for natural resource management staff.

The trail planning, design, construction and maintenance practices in this report are based on the best information that is currently available. However, the assumption is that what is considered a

“best management practice” is likely to change over time. Furthermore, OSMP’s needs for BMPs are likely to change as the department undertakes new types of projects. Therefore this should be regarded as a working document that will evolve as new or improved information becomes available.

The BMPs in this report are presented with background information, and additional recommendations for minimizing impact. **Appendices A – D** provide lists of the BMPs without additional documentation. In addition, a quick reference guide, **Appendix F**, “Watch Out Situations for Minimizing Environmental Impacts During Trail Projects”, summarizes the major topics of concern and recommended practices included in the BMPs.

### ***Target Audience***

The report is targeted toward OSMP staff and contractors who are directly involved in trail planning and design, construction, maintenance, and closure. It is designed to serve as a reference to ensure that BMPs are considered at appropriate times during the trail planning and design, construction, maintenance, and closure processes. Several of the BMP topics are repeated in most of the sections so that each section can be used separately.

## **Background**

### ***Overview of OSMP Ecological Systems, Habitats, and Species of Concern***

Boulder’s Open Space and Mountain Parks land is home to an unusual diversity of living things, and affords opportunities to conserve ecosystems that are becoming less common along the Front Range foothills due to urbanization. Diverse topography created by the meeting of the Great Plains and the foothills of the Rocky Mountains, combines with soils, geology and climate to support a rich flora and fauna. One quarter (over 800 species) of the vascular plants found in Colorado occur on OSMP lands, reflecting the presence of both prairie and mountain habitats. Wildlife biologists estimate approximately 500 vertebrate species use habitat on OSMP for some portion of their lives. This represents a little less than half the number of vertebrate species in Colorado. The Colorado Breeding Bird Atlas has breeding bird data for lands in the priority block (the southeastern corner of the map) in each of the 1,745 US Geological Survey 7.5-minute topographic maps in Colorado. The Boulder priority block has the highest number of breeding bird species (101) and habitat types (15) of any of the priority blocks in the state (Kingery 1998). OSMP lands also harbor 55 plant species that are considered rare or imperiled by the Colorado Natural Heritage Program or are species of local special interest. Two plant species, one documented historically and one currently, have federal “threatened” status. Numerous wildlife species occurring on OSMP are listed as species of special concern at the state level, and a few are protected under the Endangered Species Act.

Conservation of the biological and ecological richness within the forested foothills, grasslands, shrublands, wetlands, and riparian areas on OSMP is guided by the Forest Ecosystem

Management Plan (OSMP 1999) and the Grassland Ecosystem Management Plan (OSMP 2010). OSMP conservation targets are presented in **Appendix G and H**, including updated forest conservation targets (OSMP 2008b, 2009c). Conservation targets have been selected to be representative of the biodiversity occurring on OSMP lands, and include numerous nested targets. Examples of conservation targets include xeric and mesic tallgrass prairie, plains and foothills transitional riparian [areas], wetlands, cliff and talus, mixed conifer forests and woodlands, and ponderosa pine woodlands and savannas. Nested targets are typically plant species and communities and animals of conservation concern in the Boulder Valley.

Preservation of the exceptional biological diversity occurring on OSMP, involves a relatively conservative approach to recreation management. The VMP identifies four management area designations: Passive Recreation Areas, Natural Areas, Agricultural Areas, and Habitat Conservation Areas (HCAs). The management areas are designed to accommodate recreation to a greater degree in areas that experience higher numbers of visitors and have higher trail densities, and to emphasize conservation to a greater extent in areas with larger, untrailed habitat blocks and other areas that provide the best opportunities to manage habitat for species that are sensitive to human presence. Several of the BMPs in this report refer explicitly to HCAs, a map of which is found in **Appendix I**.

### ***Trails on OSMP Lands***

The Open Space and Mountain Parks system is an important community asset, supporting diverse, nationally recognized outdoor recreational opportunities (OSMP 2005). As of 2009, there are approximately 144 miles of designated trails (excluding undesignated trails) on OSMP lands (OSMP GIS data). Given the spectacular and varied natural setting of Boulder, and its reputation as a destination for outdoor-oriented people, it is not surprising that millions of visits occur on OSMP lands annually. Many of the trails on OSMP lands are heavily used by the public, and there is considerable demand for additional trails. There are also about 175 miles of undesignated trails (OSMP GIS data), which are evaluated through trail planning processes and considered for retention or closure and restoration.

Trails on OSMP lands are for “passive” recreation. The City charter does not define “passive recreation”; however, the charter mentions several passive recreation activities, including hiking, nature study, and photography. The charter also mentions bicycling, fishing, and horseback riding as passive recreational activities that are appropriate under certain conditions and where specifically authorized (OSMP 2005). Motorized recreation is prohibited on all OSMP land. Therefore, BMPs that address motorized recreation are not considered in this report.

The VMP guides recreational planning and management (OSMP 2005). Trail Study Areas (TSA) were formulated in the VMP to provide for area-specific trail and other recreation planning. During a TSA planning process, potential trail additions, reroutes, social trail designation or closure and other recreational opportunities and improvements are considered. In addition, natural resource values (e.g., conservation targets and nested targets) are identified so that recreational planning can avoid or minimize ecological impacts. Once new trails, trail reroutes, or visitor activities are proposed, the Trail Suitability Criteria are employed to address factors related to the quality of the visitor experience, physical sustainability, environmental

sustainability, and protection of cultural / paleontological resources. In addition to the trail suitability factors, other factors related to project feasibility, cost, and practicality are used to evaluate the pros and cons of trail alternatives and to weigh trade-offs. These combined analyses become the basis for selecting the preferred alternative(s) that best balance goals related to visitor experience and resource protection. The Ecological BMPs provide on-the-ground guidance for trail planning related to minimizing environmental impacts. The BMPs specifically inform trail construction, maintenance, and closure/restoration.

### ***Issues of Concern***

This section is adapted from “Best Management Practices for Recreational Activities on Grasslands in the Thompson and Okanagan Basins”, a document prepared by the British Columbia Ministry of Water, Land and Air Protection and the Grasslands Conservation Council of British Columbia (British Columbia Ministry of Water, Land and Air Protection 2004). Each topic will be addressed with a brief description of the issues involved and the types of impacts that are known.

#### **Soil erosion**

Soil plays a vital ecological role, and proper trail design and regular maintenance can minimize soil erosion. Soil is the medium for infiltration of precipitation and movement of groundwater to streams and ponds. Soil supplies nutrients and water to plants, and stores and recycles mineral nutrients and carbon. Soil provides habitat for a vast number of micro-organisms that support higher-order life forms (e.g., soil organisms mediate numerous ecological processes such as nutrient cycling).

Trails create several types of disturbances, particularly removal of plants and plant litter, compaction, and displacement. Compaction occurs on trails as the force of the feet of trail users, hooves of horses, and tires of bikes compress soil particles, eliminating voids between soil particles, and reducing soil volume. This condition degrades the habitat of soil organisms that recycle nutrients and support plant growth. Bare or compacted soils tend to shed precipitation, reducing the amount of precipitation that infiltrates into the soil. Riparian areas and wetlands are generally dependant on supplies of ground water as opposed to direct precipitation, and can be impacted by increased surface runoff leading to changes in ground water recharge and availability. When compaction causes a trail to become a conduit for runoff water, susceptibility to erosion increases. On the other hand, compaction can stabilize soil within the tread of a properly designed trail and, thereby, minimize erosion (Marion and Wimpey 2007).

Bare soils are susceptible to erosion by wind and water. The eroded soil can end up in streams and ponds thereby creating sediment pollution and degrading habitat for fish and other aquatic organisms. Bare soils provide excellent opportunities for the establishment of invasive non-native plant species, including noxious weeds. Trails erode and become muddy, which creates difficult conditions for walking or biking and may cause users to create a parallel or braided trail, further impacting trailside soils and vegetation.

## **Introduction and spread of invasive species**

As used in this context, invasive non-native plants (e.g., weeds) are species that are not native to the Boulder area and which readily colonize disturbed and sometimes undisturbed habitats. There are many invasive non-native plant species on OSMP lands. A subset of invasive non-native plants includes noxious weeds, which are species whose management is mandated by State law and/or local ordinance. Approximately 71 non-native plant species are designated by the State of Colorado as “noxious”. OSMP maintains a list of invasive non-native species that are priorities for management (**Appendix J**).

Disturbed soils on and along trails provide good conditions for invasive plant colonization. In addition, people walking along trails can carry seeds of invasive plants in their socks and other clothing, or in mud caked on the bottoms of their boots. Horses and dogs walking on trails can carry weed seeds on their fur, and horses can spread weed seeds in their droppings. Several researchers have found that invasive plant species spread both along trails and outward from trails and transportation corridors (Hansen and Clevenger 2005, Tyser and Worley 1992). It is important to ensure that new trails do not become significant avenues for the spread of invasive plant species into areas with low weed abundance. Careful trail planning and maintenance should incorporate methods that minimize the risk of spreading weeds.

Invasive non-native plants can cause numerous impacts to plant communities, including reducing the diversity of native plant and animal species (Knopf and Olson 1984); enrichment of the soil thereby creating habitat for other weeds (Vitousek 1986); reduction or loss of rare plant species (Duncan 1997); increasing soil erosion (Lacey et al. 1989, 1989a); promoting more frequent wildfires (Anable et al. 1992), and reducing water yields from catchments (Le Maitre et al. 1996).

Invasive animal species are a serious problem, particularly in some local aquatic habitats. The New Zealand mudsnail now inhabits Boulder Creek and an area on Dry Creek east of Baseline Reservoir, and will likely spread to other streams in the Boulder area unless access to the infested sites is restricted. The zebra mussel has caused wide-scale ecologic and economic disruption in the Great Lakes and has recently been discovered in several reservoirs in Colorado. It is imperative to take appropriate measures to minimize the likelihood of accidentally spreading these and other invasive species. The appendices contain a list of recommended actions for preventing the spread of New Zealand mudsnails and a map of known mudsnail occurrences of OSMP lands (Appendices K and L). While these animals do not occur on trails, they have implications for trail projects that are adjacent to and/or cross streams.

## **Effects upon native wildlife and plants**

The direct loss of habitat due to trail construction has an impact on native plants. However, impacts that emanate from travel corridors can be much more important. The number of non-native plant species was greater closer to trails in Glacier National Park compared to farther away from trails (Tyser and Worley 1992). Non-native plant species were found to be more abundant up to 150 meters into adjacent grassland areas from the edges of transport corridors as

compared to control areas (Hansen and Clevenger 2005). Dog excrement and urine likely increase nutrient loadings to areas along trails, thereby promoting the colonization of invasive plant species. Higher nitrogen concentration in soils can shift species composition in plant communities to more opportunistic (i.e., weedy) species (McLendon and Redente 1991). Hikers walking off trail can trample sensitive plant species. For example, a rare plant, the Bell's twinpod (*Physaria bellii*), grows close to several OSMP trails. Visitors in Shenandoah National Park have trampled populations of rare plants that grow on rock outcrops (Wood et al. 2006).

As noted above for native plants and communities, there is a direct impact of trail construction on native wildlife. However, the impact of people and dogs using trails is much more significant. Research on grasslands and forests within OSMP found that generalist bird species were more abundant and specialist bird species were less abundant near trails (Miller et al. 1998). This same study found that nest predation was greater near trails. A study in Utah found that mule deer had a 70% chance of flushing in response to on-trail recreationists (Taylor and Knight 2003). People and dogs may cause animals to change their spatial and temporal patterns of use. George and Crooks (2006) found that bobcats tended to avoid more heavily traveled trails and became more nocturnal in high human use areas in a large urban nature reserve in southern California.

The impact of hikers and mountain bikers on wildlife can extend a considerable distance from trails. In one study, the average perching distance of raptors from an adjacent riparian area was nearly four times greater (156 versus 42 meters) for riparian areas with trails compared to riparian areas without trails (Fletcher et al. 1999). A local study focusing on hikers on trails, found that flushing distances for two grassland bird species, vesper sparrow and western meadowlark, ranged from 9 - 17 meters and 19 - 37 meters, respectively. Flushing distances for mule deer in forests varied from 46 – 101 meters (Miller et al. 2001).

Urban development in the Boulder Valley negatively impacts certain wildlife species on OSMP lands. Jones and Bock (2002) stated that the conservation of many prairie birds in Boulder County may be possible only on large, uninterrupted grassland expanses. Schmidt and Bock (2005) found that rough-legged hawks declined by about 75% while red-tailed hawks, a species that is better adapted to urban settings, had tripled in Boulder County. They also noted that a number of grassland bird species, including mountain plover, long-billed curlew, burrowing owl, common nighthawk, loggerhead shrike, and lark bunting, have declined markedly in Boulder County over the past century. These authors speculated that municipal open space would be insufficient to sustain bird species of open grassland unless large contiguous blocks of habitat were retained. These studies suggest that new trails on OSMP lands should not be routed through in the middle of large expanses of grassland.

Presumably the impacts of trails and their use would depend to some extent on the value of the wildlife habitat through which a trail runs. A trail running through an area of low quality habitat would likely have much less impact on wildlife than a trail running through exceptional habitat. Trail impacts are also species-specific.

## **Effects upon aquatic areas**

In this context, aquatic areas include streams, lakes, ponds, wetlands, and riparian areas. There are a number of streams, lakes and ponds on OSMP lands. Erosion from trails that run along streams or lake shores can degrade water quality, primarily from sediment deposition. Construction of trails in riparian areas destroys the portion of the riparian area under the tread of the trail. Pathogens in dog excrement can contaminate bodies of water (Anonymous 2008).

Although they comprise less than two percent of the land cover, riparian areas supply habitat for approximately 80 percent of birds, mammals, reptiles, amphibians and fish native to Colorado (Knopf 1985). Trails are built through riparian areas (e.g., the Bobolink Trail along South Boulder Creek and the Boulder Creek trail), because riparian areas are visually attractive to people, offer shade on hot days, and are excellent areas to observe wildlife. However, human use of trails in riparian areas can have detrimental impacts on wildlife.

The impact of OSMP visitors walking along trails may be especially significant in riparian areas because of the exceptional habitat they provide in semi-arid places like Boulder. A study on OSMP riparian areas found that raptor species richness and abundance was lower along riparian areas with trails compared to riparian areas that lacked trails (Fletcher et al. 1999). Trails that run through riparian areas and wetlands could impede the movement of the northern leopard frog, a species that is considered “sensitive” by the Colorado Division of Parks and Wildlife and the US Forest Service, and is a high-priority nested conservation target for OSMP (OSMP 2010).

Generally, wetlands are too wet to support trails. However, trails can be constructed in wetlands if they are built using bridges, boardwalks or on fill materials. Unless such trails are carefully constructed, they can impede the flow of surface water across a wetland.

## ***Ecological BMPs for Trail Planning and Design***

A well designed trail is economical to maintain and minimizes impacts to the environment. An improperly designed trail might be relatively inexpensive to build, but can require more in long-term maintenance costs than the initial capital investment in the trail (Anonymous 2007, Basch et al. 2007, Parker 2004). Thus, it is imperative that trails are properly designed from the beginning to avoid potentially severe environmental and maintenance problems (Volunteers for Outdoor Colorado 2007). Additionally, when designing a trail, it is important to be proactive in identifying potential significant natural resources that need to be taken into account and considered in trail planning. Trail planning and design that considers how visitors will experience and use the trail to get to desired destinations improves the likelihood that visitors will stay on the trail and minimizes off-trail travel. The Resource Protection Initiative in the VMP specifically stated this objective as to, “locate and design trails to provide a travel route and travel experience that encourage users to stay on-trail and avoid off-trail travel” (OSMP 2005).

Trail design should be considered at both a macro and micro scale. Design at the larger macro scale considers placement of a trail at the landscape level, and deals with questions such as “should a trail run through this drainage?” At the smaller micro scale, design considers factors such as the grade of a trail, need for water management features, and avoiding small-scale sensitive areas. **Appendix M** presents a summary of OSMP guidelines for some physical aspects of trail design and maintenance.

Emphasis in this section is on gathering information about the trail project area, and identifying sensitive soils, plant and animal species, and environments of concern (i.e., first determining the key natural resources that exist within or close to the project area, which are important to protect, and which might be harmed by a new trail). Based on this information, decisions can then be made about how natural resource protection objectives affect trail design, construction and maintenance, and direct strategies to avoid impacting significant natural features to the extent feasible.

OSMP has developed a process for evaluating the suitability of alternative trail alignments with respect to quality of visitor experience, and physical and environmental suitability (OSMP 2006). Trail planners and resource management staff use a checklist of evaluation criteria to select a trail alignment that, insofar as feasible, has the highest recreational and ecological suitability.

A list of the BMPs for Trail Planning and Design is found in **Appendix A**.

### **General considerations (BMPs 1 – 3)**

#### **Best Management Practice Trail Planning and Design - 1**

*Specify the minimum width of trail tread that is needed to accommodate the designed uses of the trail, as defined by the OSMP Trail Design and Management Guidelines (Appendix M).*

Background: From a resource protection standpoint, a narrower trail tread is better than a wider trail tread, providing that the activities intended for the trail are accommodated. A narrower trail limits the lateral extent of damage to native plant communities, and may represent less of a barrier to movement for small mammals, reptiles and amphibians and other wildlife.

#### Best Management Practice Trail Planning and Design - 2

*Specify the minimum necessary construction access adjacent to the trail or within the tread of the trail under construction.*

Background: The intent of this BMP is to limit the lateral impact of construction activities, including the operation of heavy equipment, to as narrow a corridor as feasible along the trail during construction. If possible, construction access should be contained within the trail tread as it is constructed.

#### Best Management Practice Trail Planning and Design - 3

*Identify and avoid existing research and monitoring sites when designing new trails and rerouted sections of existing trails.*

Background: Building a trail in proximity to active research or monitoring sites could compromise study results. Direct impacts would likely destroy the value of a site for research or monitoring. The locations of most current and long term research and monitoring sites are documented in the OSMP GIS. Consultation with OSMP research and monitoring program leaders during trail planning is advised.

### **Soil erosion (BMPs 4 - 8)**

#### Best Management Practice Trail Planning and Design - 4

*Specify trail design features to minimize the time water flows on the trail.*

Background: Trails are susceptible to surface water flowing down the trail and causing erosion. There are a number of design features that can be employed to remediate this surface flow and, therefore mitigate erosion damage. A 5-10% outslope on the tread surface can convey water across the trail and back onto the native slope. Periodic grade dips incorporated into the original design will shed water that is running down the trail. Grade dips or grade reversals are especially critical to design where the trail intersects natural drainages even if the surface flow is only seasonal or intermittent.

### Best Management Practice Trail Planning and Design - 5

*Avoid planning trails in wet areas and/or flat areas.*

Background: Wet and flat areas are undesirable because they do not allow for proper drainage. Raised trail or structures such as bridges, turnpikes, and boardwalks can be used when trails can't be routed away from flat, wet areas. Several techniques for elevating the trail tread and creating drainage channels are explained and illustrated in Hesselbarth et al. (2007).

Improper drainage leading to muddy conditions often results in the widening of the trail tread, and the formation of parallel trails along the constructed trail. A braided or widened trail degrades the native plant and animal communities adjacent to the constructed trail, and invites colonization by invasive plant species.

### Best Management Practice Trail Planning and Design - 6

*Use OSMP Trail Design and Management Guidelines (Appendix M) for planning and design.*

Background: These guidelines are a result of OSMP's commitment to creating more "sustainable" trails. They are not a comprehensive list of trail design specifications, but they do reflect some critical elements that OSMP intends to incorporate into trails wherever possible. Soil type, visitation levels, and types of visitor activities inform the optimum grade design for a trail.

### Best Management Practice Trail Planning and Design - 7

*Identify areas of highly erosive soils and areas of soil with high clay content and avoid routing trails across such soils. If not possible, specify appropriate measures to minimize the effects of these conditions.*

Background: Soil type should be considered as a design criteria, especially if an alignment includes a substantial number of feet through an undesirable soil. The soil survey for Boulder County (Moreland and Moreland 1975) can help with determining the erodibility of soils.

If mitigation is necessary, retention walls, cribbing, planting, jute netting, and imported surface materials are among the strategies that may be considered. BMPs that address preventing the introduction and spread of invasive non-native species must be followed, if surfacing or other materials are brought in from off-site to mitigate erosive soils.

## Best Management Practice Trail Planning and Design - 8

*Prepare a plan for erosion control during construction.*

Background: Construction inevitably disturbs soil and renders it susceptible to erosion. The intent of this BMP is to ensure that trail designers consider potential sources of soil erosion and specify (e.g., in contracts and/or project descriptions) measures to minimize soil erosion during construction. The *City of Boulder Wetland Protection Program Best Management Practices* (City of Boulder 1995a) contains detailed information on erosion control plans for upland and wetland habitat.

## **Invasive species (BMPs 9 – 10)**

This section identifies practices that, collectively, would ensure that colonization by and dispersal of invasive plant species are not facilitated by trail construction and use. These BMPs guide trail planners to avoid locating a trail through infestations of key invasive non-native plant species and to minimize the potential for invasive plant species entering a trail project area during construction.

## Best Management Practice Trail Planning and Design - 9

*Survey the proposed trail alignment, identify significant invasive plant occurrences, and suggest alternate alignment(s) to avoid these occurrences or control invasive plant species prior to construction. In cases where infestations are likely to be disturbed by trail construction, plan for post-construction, follow-up weed treatments.*

Background: This BMP does not apply to invasive plant species that are naturalized and/or which are not actively managed by OSMP. Rather, the goal is to determine if any invasive plant species that are a management priority are present in the project area. Consultation with an OSMP Integrated Pest Management coordinator should occur during trail planning. A list of priority invasive plant species is found in **Appendix J**.

Weed surveys are used to prioritize the eradication of high-priority invasive species, e.g., myrtle spurge (*Tithymalus myrsinities* = *Euphorbia myrsinities*) prior to trail construction. Surveys are conducted when it is possible to identify invasive plant species expected in the project area, and should be done the year before trail construction is slated to begin. Rapid Assessment Mapping data for priority invasive species are stored in the OSMP GIS files, and can be used to determine the most important species and areas to survey within the vicinity of a planned trail.

Post-construction weed surveys and treatments may be necessary for 2 or more years after the project is completed, while revegetation by native plants is progressing. This work should be incorporated into OSMP staff work plans as the trail project is designed.

### Best Management Practice Trail Planning and Design - 10

*Specify imported trail tread fill material (e.g., soil, aggregates, and crusher fines) only from known sources confirmed to be free of weed seeds.*

Background: Seeds of invasive plants can be found in soil, gravel, and other materials that are commonly used as fill for trail projects. OSMP staff should visit sources of fill materials to gauge the likelihood of the fill material containing seeds of invasive plants. For example, stored crusher fines infested with diffuse knapweed (*Acosta diffusa*) would be unacceptable as a source of trail tread material for a project on OSMP. It would be advantageous for OSMP to find one to two reliable sources of fill materials and purchase all fill materials for trail projects solely from these sources.

### Native wildlife and plants (BMPs 11 – 16)

#### Best Management Practice Trail Planning and Design - 11 (Required for federally protected species)

*Identify conservation targets and nested conservation targets, that may occur near the proposed trail alignment, survey the proposed trail alignment, and consider alternate trail alignment(s) that avoid occurrences of the conservation targets.*

Background: One of the largest known populations of a federally listed plant species, the Ute ladies'-tresses orchid, occurs on OSMP land. Critical habitat for Preble's meadow jumping mouse, a federally and state-listed species that lives in riparian areas is also found on OSMP. Many other rare and/or sensitive plant and animal species occur on OSMP land and are considered conservation targets or nested targets (**Appendices G and H**). OSMP staff members have first-hand knowledge of local occurrences of rare plant communities and plant and animal species. The most up to date spatial data and other information regarding rare and sensitive species on OSMP is housed in the OSMP GIS and other OSMP files. The Colorado Natural Heritage Program (CNHP) also maintains computer databases for rare and sensitive plant species and communities, and wildlife in Colorado. This BMP should be accomplished through consultation with OSMP plant and wildlife ecologists and use of the GIS rare and sensitive species data layers. A data sharing agreement is required by OSMP for the release of rare and sensitive species data to individuals who are not OSMP staff members.

If plant and/or animal surveys are necessary, they need to be conducted at the appropriate time of year when it is possible to identify target plant and animal species, which is from late spring through early fall for most species. The survey work would be done the year before detailed trail planning and design is slated to begin in order to allow enough time to make adjustments to the trail alignment.

### Best Management Practice Trail Planning and Design - 12

*Minimize trails in Habitat Conservation Areas (as defined in the VMP) and other areas of significant vegetation or significant wildlife habitat.*

Background: The VMP identifies Habitat Conservation Areas (HCAs) as areas that “typically represent the largest blocks of an ecosystem type with few, if any, trails” and have “naturally functioning ecosystems.” HCAs may contain areas with evidence of human use and impacts. In general, HCAs contain the most significant natural features on OSMP lands, and carry the most restrictions of the VMP management area types for new infrastructure development, including trails. Thus, new trails should be avoided in HCAs unless a new trail will channel visitor use in a manner that will prevent social trailing and thereby minimize recreational impacts in nearby areas of high conservation value. See **Appendix I** for a map of HCAs areas on OSMP lands.

Areas of significant vegetation or sensitive wildlife habitats also occur outside of HCAs in management areas defined as Natural Areas and Passive Recreational Areas. “Significant vegetation” includes areas of vegetation with few invasive plant species or with a high diversity of native plant species or with high wildlife value. Avoiding trail alignments in areas of high conservation value reduces the threat of new or expanded invasive, non-native plant occurrences in these areas. Thus, to the extent possible, route new trails out of these areas utilizing tools such as the Trail Study Area planning process and the Trail Suitability Criteria. (OSMP 2005, OSMP 2006)

### Best Management Practice Trail Planning and Design -13 (Required)

*Specify that only native plant species are to be used for revegetation of areas disturbed by trail construction. Work with OSMP plant ecologists to determine suitable native plant species to use in post-construction revegetation.*

Background: The majority of OSMP lands support communities of native plants. The required use of native plant species is consistent with the *OSMP Long Range Management Policies* (City of Boulder 1995b).

### Best Management Practice Trail Planning and Design -14 (Required if species is federally protected and included in USFWS permit)

*Specify that construction should avoid critical times in the life cycles (e.g., bird nesting) of key wildlife species.*

Background: Surveys should be conducted to identify sensitive wildlife species and/or habitat for sensitive species in a trail planning area at least a year before fine-scale trail planning occurs. If a trail alignment ultimately falls within or near habitat for species that are sensitive to human disturbance, the best possible timing for construction should be selected to avoid impacting the sensitive periods in the life cycles of those species.

Wildlife species are generally most sensitive to disturbance from human activities during the reproductive period, particularly those disturbances to which they are not accustomed. Examples of seasonal protection of sensitive life cycle periods for birds include the existing visitor use closures to protect grassland nesting birds that run from May through July, and the closures for nesting raptors from November, February or March through July or October

OSMP wildlife ecologists can identify which target wildlife species occur along or have habitat near a proposed trail, and determine periods during the year when construction should be avoided. An annual timeline for standard seasonal wildlife protection closures is presented in **Appendix N**. Please be aware that for Federally Listed species, permitting may be required prior to any construction commencing.

#### Best Management Practice Trail Planning and Design - 15 (Required)

*Incorporate City requirements for wildlife protection that are relevant to trail construction into trail planning. Provide OSMP trail construction staff and contractors with relevant wildlife protection information.*

Background: OSMP trail construction contracts specify that contractors must follow all City ordinances. Trail project managers should consult with OSMP wildlife ecologists and review City wildlife protection requirements during the planning and design phase of a trail project. Project managers should provide OSMP trail construction staff and contractors with the City requirements for wildlife protection (e.g., damaging or destroying black-tailed prairie dog burrows is prohibited) and the location(s) of pertinent seasonal wildlife protection closures will increase the likelihood of compliance with these requirements. Information about the City wildlife protection ordinance and information about OSMP seasonal wildlife closure areas may be provided to contractors by referencing the City of Boulder website, [www.bouldercolorado.gov](http://www.bouldercolorado.gov), and the OSMP website, [www.osmp.org](http://www.osmp.org), in the contract. Consultation with the OSMP wildlife ecologist is required prior to planning a trail through a prairie dog colony.

#### Best Management Practice Trail Planning and Design - 16

*Consult with OSMP Ecological Systems staff prior to specifying the use of local native rock for building retaining walls and other structures.*

Background: Removal of rock from areas near a trail construction site may impact wildlife or plant habitat. Some reptile and amphibian species and invertebrate species use rocks as shelter and for part of their reproductive cycle. Rock removal could impact plant species that grow in the shaded, moist micro-habitat created by rocks. Small scale rock removal would not be likely to have a significant effect on wildlife or plants. Consultation with OSMP Ecological Systems staff during project planning is advised, if use of on-site native rock is proposed. Ecological Systems staff can delineate areas where rock gathering should and should not take place.

## **Aquatic areas (BMPs 17 – 21)**

The City of Boulder regulates certain activities in wetlands and wetland buffers within the City limits (excluding federal property and the University of Colorado) and on City-owned property outside the City limits. A new trail that would run through riparian areas or along the edge of a lake would probably be subject to regulation. Therefore, the OSMP Wetland and Riparian Ecologist and the City's wetland protection staff in Planning and Development Services must be consulted whenever a new trail is slated to enter a riparian area or wetland. The *City of Boulder Wetland Protection Program Best Management Practices Manual* (City of Boulder 1995a) contains detailed explanations of numerous techniques for reducing impacts of construction and maintenance activities on wetlands.

### **Best Management Practice Trail Planning and Design - 17**

*Minimize the length of trail and the number of trail crossings in aquatic areas.*

Background: Trails that run along stream banks or along lake shores may directly diminish the stability of the vegetation that holds the stream banks or lake shore in place. In addition, trail users will likely want to walk to the stream or lake in multiple locations, thereby increasing undesignated trail development and the area that is subject to trampling. Trampling of stream banks or lake shores can lead to destruction of the vegetation that holds the banks and shores in place, resulting in bank or shoreline erosion, which can lead to sedimentation in the water body.

Riparian areas provide critical habitat for numerous wildlife species. Routing new trails away from riparian areas and wetlands would likely benefit many species of wildlife. The Center for Watershed Protection and United States Environmental Protection Agency (2005) estimated that the distance between a trail and a nearby riparian area or wetland that would be needed to minimize the effects of the trail on wildlife ranged between 50 and 300 feet depending on the particular wildlife species.

Given the ecological importance of riparian and aquatic habitat, the best practice is to avoid these areas in trail planning to the maximum extent possible.

### **Best Management Practice Trail Planning and Design - 18**

*Specify construction techniques and trail design to minimize impacts to hydrology, water quality or aquatic biota where trails cross aquatic areas.*

Background: When a decision has been made to route a trail near lakes, creeks, wetlands or riparian areas, measures to minimize adverse impacts should include prohibiting the use of heavy equipment in certain areas, elevating the trail so it will stay dry and thereby encourage visitors will stay on the trail, and minimizing the width of a trail in wetland and riparian areas consistent with achieving the trail's purpose.

When trails are planned near natural aquatic features or irrigation ditches and laterals, alignments should be designed with knowledge of seasonal fluctuations in surface or

groundwater levels and the potential for occasional flooding. Trails will be constructed to allow uninterrupted flow of groundwater.

**Best Management Practice Trail Planning and Design – 19 (Required)**

*Consult with the OSMP Wetland and Riparian Ecologist to determine if a proposed trail falls within a wetland or a wetland buffer area.*

Background: The City’s Stream, Wetland, and Water Body Protection Ordinance protects wetlands and their associated buffers from certain development activities. Currently, a 25-or 50-foot wide buffer runs along the landward boundary of each mapped wetland in the City. An interactive map of the City’s wetlands is available on-line at [www.bouldercolorado.gov](http://www.bouldercolorado.gov). If a trail project is planned where wetland mapping outside of city limits is incomplete, the OSMP Wetland and Riparian Ecologist will assess whether wetland mapping must be done in order to analyze potential impacts and/or to comply with the City Stream, Wetland, and Water Body Protection Ordinance.

**Best Management Practice Trail Planning and Design - 20**

*Specify equipment and timing of its use to minimize environmental damage while accomplishing trail construction in wetlands and riparian areas.*

Background: Using the equipment that can do the job with the least environmental impact should minimize damage to aquatic environments associated with trail activities. For example, metal mats spread the weight of a piece of heavy equipment over a relatively wide area, thereby reducing the damage to the underlying wetland or riparian area. Use of heavy equipment that is specially designed to exert minimal force per unit area of its wheels or treads may also minimize impacts in some situations.

When soils are frozen, rutting and compaction may be reduced in wetlands or other habitat types.

**Best Management Practice Trail Planning and Design – 21 (Required)**

*Specify the use of non-toxic building materials (e.g., boardwalk pilings) in wetlands.*

Background: Some timbers that could be used to build boardwalks in wetlands are treated with highly toxic materials that could leach into wetlands. Non-toxic alternatives are available. This BMP is a requirement specified in a wetland permit, when applicable to a project.

## ***Ecological BMPs for Trail Construction***

The following BMPs focus on activities that occur during construction. See **Appendix B** for a list of the BMPs for Trail Construction.

### **General considerations (BMPs 22– 25)**

#### **Best Management Practice Trail Construction - 22**

*Install barriers and/or signs during and after construction to keep visitors on designated trails and to discourage off-trail use.*

Background: Signs can be used to inform visitors about the project, temporary closures, or alternative routes during trail construction. Clear delineation of travel routes during construction will reduce the creation of new undesignated trails and their associated impacts to wildlife, vegetation, wetlands and soils.

After construction, strategically located barriers and signs can provide ongoing cues for visitors to stay on trails. In principle, trails are designed to minimize the tendency of trail users to deviate from a designated trail, and reduce the formation of undesignated trails. Signs and/or barriers can be used to guide visitors to stay on trail in places where trail design may not accomplish that objective. Community Outreach and/or Ranger staff should be scheduled to assist visitors on site during the first several days after a new trail is opened.

#### **Best Management Practice Trail Construction - 23**

*Stage materials and equipment in sites which are not sensitive to disturbance. Demarcate the boundaries of staging areas.*

Background: The use of staging areas is important in order to limit the extent of impact of heavy equipment and construction materials. From a soils perspective, an ideal staging area would be flat, well vegetated with grasses, and with a well-drained loam soil. This would reduce soil disturbance and erosion. From a plant and wildlife perspective, equipment should be staged in areas that lack invasive plants, and significant vegetation or wildlife value. Materials and equipment should not be staged in wetlands or wetland buffer areas.

Clearly marking the boundaries of a staging area will increase the likelihood of staff's or contractors' compliance.

#### **Best Management Practice Trail Construction – 24**

*Specify construction access on or along the trail alignment in which construction equipment must stay. Minimize the number of vehicles and frequency of vehicle travel along the access corridor.*

Background: This BMP will help contractors and/or OSMP trail crews understand the limits of the construction use. This should help prevent accidental incursions into areas that are not be disturbed during construction.

Soil compaction and erosion, and direct impacts to vegetation will be reduced by limiting the amount of vehicle and equipment travel within construction corridors.

#### Best Management Practice Trail Construction – 25

*Avoid research and monitoring sites during construction, in accessing construction sites, and when gathering native rock or other surface materials for use in trail building.*

Background: Building a trail in proximity to active research or monitoring sites can compromise study results. Direct impacts would likely destroy the value of a site for research or monitoring. The locations of most current and long term research and monitoring sites are documented in the OSMP GIS, and this information should be used during trail planning. Consultation with OSMP research and monitoring program leaders is required prior to trail construction.

#### Soil erosion (BMPs 26 – 29)

Objective: Minimize the extent, intensity, and duration of soil disturbance during trail construction.

#### Best Management Practice Trail Construction – 26

*Avoid construction activities when soils are wet or muddy.*

Background: Running heavy equipment over wet or muddy soils causes much greater soil compaction than it does under normal soil moisture conditions. This is particularly important in areas of heavy clay soil which include much of the OSMP land on the plains.

#### Best Management Practice Trail Construction - 27

*Install erosion control materials to prevent soil disturbed by construction from moving off of the construction site.*

Background: Soil movement and deposition off the construction site can cover and suppress the growth of existing vegetation, create habitat for weeds, and degrade aquatic habitat quality. Suitable erosion control materials include properly installed silt fences and coir logs (Anonymous 1994). In some situations, erosion control materials may not be needed. For example, narrow trails that involve minimal amounts of cutting and filling and which run across level, well-vegetated upland areas may not need erosion control materials.

### Best Management Practice Trail Construction - 28

*Dispersed spoils should be spread along the trail corridor within 50 feet of the location of the cut to allow continued growth of the underlying vegetation. No trail construction spoils may be placed in streams, wetlands, or waterbodies or their adjacent buffer areas. Scattered soil should be no more than 2 inches in depth, and added cobbles and larger rocks should cover 20% or less of the ground surface. At least 50% vegetation cover should remain after dispersion of spoils. In forested settings where there is limited space for disposing of spoils, soil and small rock may be piled in an unvegetated upland area. The locations for spoils piles should be selected in collaboration with the forest ecologist.*

Background: The scattered soil will be protected from erosion by the canopies of the overtopping plants. Keeping the scattered soil in a thin layer will allow the plants to quickly recover from being partly covered with soil. Scattered soil should be no more than 2 inches deep with an average of at least 50% cover by vegetation visible at the time that soil distribution is completed. Soil can be raked to achieve the desired depth. Excess soil should be used in areas of the project where additional soil is needed, or removed from the project site. In forested settings where there is limited space and the terrain may be steep and dissected by numerous small drainages, the excess soil and small rock from trail construction may be piled in an unvegetated area.

Placing construction spoils in streams, wetlands or waterbodies or their adjacent buffer areas violates the City of Boulder Stream, Wetland, and Water Body Protection Ordinance. Consult with OSMP Wetland and Riparian Ecologist during the project planning phase to identify all streams, wetlands, and waterbodies and their adjacent buffer areas in the vicinity of a project.

Consult with OSMP IPM coordinator before moving soil or rock material to another part of the project area or another OSMP area. Soil from some sites may contain seed or propagules from invasive non-native species.

### Best Management Practice Trail Construction - 29

*Complete timely post-construction revegetation by seeding at the appropriate time of year with a mixture of hand-collected native plant species or commercially purchased seed, and/or native plantings suitable for the site.*

Background: This BMP has several related components.

Revegetation should be incorporated into trail construction plans and completed as quickly as possible once the construction has been completed. This will limit the time that bare soil is exposed to erosion caused by precipitation and wind. Timely also refers to the point in the growing season when seeding or planting occurs. It is important to spread seeds or plant container-grown stock when the likelihood of success is high. Seeding should be done between October 15 and May 15 and when the soil is not wet or frozen. Container-grown stock is usually best planted in the spring or fall, but can

establish successfully when planted in the summer, if reliable, supplemental watering is available. In any case, plantings of woody species should be watered regularly during the first two growing seasons. The watering frequency depends on the timing and amount of precipitation.

OSMP Ecological Systems staff will be able to prepare a list of suitable native plant species for revegetation. OSMP requires contactors to seed only with native species. The particular plant species (and possibly the source of the seeds), the number of pure live seeds per square foot, the number of container-grown stock per unit area, and the locations to be re-seeded or planted must all be specified by OSMP. It is important to note that **commercially available seed may contain weed seeds**.

Reseed or replant if revegetation standards are not met. The OSMP restoration program will develop revegetation standards and monitor seeding and planting success, as appropriate.

### **Invasive species (BMPs 30 – 35)**

Objective: Minimize the introduction and spread of invasive plant species during trail construction.

#### **Best Management Practice Trail Construction – 30**

*Include in trail construction specifications the requirement for construction equipment to be washed before coming to the construction site and inspected for plant seeds, propagules, and soil prior to entry onto OSMP land. Recommend the washing and cleaning of equipment after finishing OSMP projects to prevent the spread of weed species and aquatic nuisance species (ANS) to other work sites.*

Background: Seeds, fruits, and other live fragments of invasive plants can lodge in construction equipment. Unless vehicles and other equipment are thoroughly washed, seeds and propagules can be carried to OSMP lands where they can dislodge and start a new occurrence of an invasive plant species. Caked mud that might harbor weed seeds and plant fragments should be removed from the equipment, placed in bags, and deposited in a dumpster. The condition of equipment used on OSMP trail projects should be monitored by OSMP staff.

See **Appendix K** for recommended practices to prevent the spread of New Zealand Mudsnaills and **Appendix L** for a map of New Zealand Mudsnaill locations on OSMP.

#### **Best Management Practice Trail Construction - 31**

*Encourage contractors or OSMP staff to leave all pieces of heavy construction equipment at the job site for the duration of the project, or if equipment leaves the site and returns, require that equipment be washed and then inspected by OSMP staff before returning.*

Background: Bringing a piece of heavy equipment to the job site, redeploying it elsewhere, then bring it back to the job site increases the risk of transporting seeds of invasive plant to the job site. If a contractor or staff must remove and return with equipment, washing will help mitigate for the increased risk of transporting invasive species. Washing equipment before going to another job site from OSMP or between OSMP sites should be strongly encouraged.

#### Best Management Practice Trail Construction - 32

*Inspect off-road transportation corridors leading to staging and work sites for noxious weeds. Pretreat noxious weeds before access routes and staging areas are used.*

Background: Seeds and propagules from non-native species can be inadvertently picked up on site by vehicles and foot traffic, and moved from one place within a project area to another. It is particularly important to proactively manage weeds within the staging area(s) and travel corridors used during construction.

In cases where a state A-listed (mandatory control), non-native plant species (e.g., Mediterranean sage (*Salvia aethiops*)) is present in one part of a project area, and not in other sections, leave construction in the infested area until last. Washing all equipment before moving from infested to uninfested areas is an important strategy for preventing weed spread.

#### Best Management Practice Trail Construction - 33

*If native plants are salvaged from the trail construction, install them adjacent to or as close as possible to locations where they were obtained to reduce the risk of spreading invasive plant seeds and plant fragments present in the soil.*

Background: Transplanting salvaged native plants to new locations provides local genetic material for revegetation, which helps to mitigate the loss of native plants resulting from trail construction. However, soil that supports salvaged plant species may harbor seeds or viable fragments of invasive plant species that can become established elsewhere. Thus, moving salvaged plants to a new location may introduce invasive plant species that are not already present, much like disposing of soil far from its point of cutting. If salvaged plants cannot be transplanted adjacent to the location where they were removed, consider transplanting to easily accessible areas that are practical to monitor and weed on a regular basis (e.g., trailheads). *OSMP resource management staff may make the decision to transfer salvaged plant material to a holding nursery facility before deciding where to use that material.*

#### Best Management Practice Trail Construction – 34

*Where seeding is used in revegetation, evaluate whether it is necessary to cover the soil surface with an appropriate mulch or jute netting to prevent erosion, facilitate seedling*

*establishment, and prevent the introduction of invasive, non-native plant species. Hay, straw, and plastic netting are not used for post-construction revegetation.*

Background: Steep slopes are prone to erosion, even after they have been graded and/or ripped. Erosion control measures are recommended on slopes over about 30%, and may be useful in areas with a lower percent slope. Jute netting is the preferred erosion control material, though various other weed-free materials such as coconut fiber and aspen excelsior blankets are available. Jute is bio-degradable, does not contain weed seeds, and does not inadvertently trap snakes or other wildlife. Plastic netting can trap snakes and other wildlife species. In addition to controlling soil erosion, jute netting ameliorates environmental conditions, especially on dry, south-facing slopes or windy areas, to facilitate seedling establishment. On dry, south-facing slopes, the benefit of improved seeding establishment may be more significant than the benefit of reduced soil erosion. The use of hydromulch may be appropriate in accessible areas. If an area will be seeded and hydromulched, the hydromulch must be applied after seeding.

Do not use straw or hay for any purpose. There is serious risk of introducing non-native plant seeds that may be contaminants in straw, even if the straw is advertised as being “weed-free”. Current regional “weed free” certification standards permit several non-native species that are considered invasive by OSMP (e.g., jointed goatgrass (*Cylindropyrum cylindricum*) and smooth brome (*Bromopsis inermis*). Bark mulch, or needle litter may be appropriate for holding moisture and reducing erosion, particularly on projects in the foothills. Bark mulch is often available as a by-product of OSMP forest thinning.

#### Best Management Practice Trail Construction – 35

*If slash from trees and shrubs is used in revegetation or to encourage visitors to stay on-trail, use only material from native species.*

Background: Cut branches from non-native woody species may sprout and establish, if partially buried in soil. Seeds from invasive, non-native species could be inadvertently brought to a site on cut branches. *Consult with IPM coordinators or plant ecology staff, if assistance is needed in identifying non-native woody species along the trail corridor.*

#### **Native wildlife and plants (BMPs 36 – 38)**

Objective: Minimize the damage to native wildlife, native plant communities and sensitive native plant species during trail construction.

#### **Best Management Practice Trail Construction – 36 (Required if species are federally protected)**

*Identify the locations of rare plant occurrences and minimize impacts during trail construction.*

Background: During trail planning, rare plant occurrences in the vicinity of a new trail alignment will be noted so that trail construction activities can avoid disturbance to rare plants. Rare plant surveys may need to be conducted before construction begins. This BMP should be accomplished through consultation between trail construction project managers and OSMP plant ecologists, and by using the GIS rare and sensitive plant species data layers.

#### **Best Management Practice Trail Construction - 37 (Required)**

*Schedule construction to avoid critical times in life cycles (e.g., nesting) of key wildlife species.*

Background: Initial surveys conducted during or prior to trail planning will have identified key wildlife species and habitat in the trail project area. An OSMP wildlife ecologist can provide guidance with regard to wildlife species and sensitive time periods that should be considered during a project. During reproductive periods, many wildlife species are generally most sensitive to disturbance from human activities, particularly those disturbances to which they are not accustomed. In order to protect wildlife during sensitive species, seasonal closures are enacted on OSMP for ground-nesting grassland birds from May through July, raptors from November, March or February through July or October. Additional timing requirements may exist if Federally Listed species habitat is present within the area of trail construction. Wildlife Ecologists must be consulted on the presence of these species and permit requirements resulting prior to any construction occurring. **Appendix N** provides closure periods, and additional periods to avoid wildlife disturbance.

#### **Best Management Practice Trail Construction - 38 (Required)**

*Comply with City requirements for wildlife protection that are relevant to trail construction. Provide OSMP trail construction staff and contractors with relevant wildlife protection information.*

Background: OSMP trail construction contracts specify that contractors must follow all City ordinances. Trail project managers should provide OSMP trail construction staff and contractors with the City requirements for wildlife protection (e.g., damaging or destroying black-tailed prairie dog burrows is prohibited) and the location(s) of pertinent seasonal wildlife protection closures will increase the likelihood of compliance with these requirements. Information about the City wildlife protection ordinance and information about OSMP seasonal wildlife closure areas may be provided to contractors by referencing the City of Boulder website, [www.bouldercolorado.gov](http://www.bouldercolorado.gov), and the OSMP website, [www.osmp.org](http://www.osmp.org), in the contract. However, consultation with OSMP wildlife ecologist is required prior to construction within a prairie dog colony.

### **Aquatic areas (BMP 39)**

Objective: Minimize the disturbance to aquatic areas during trail construction. Some aspects of aquatic area protection are covered elsewhere in this document.

#### **Best Management Practice Trail Construction - 39**

*As specified by wetland permitting, use appropriate erosion control materials during trail construction within 50 feet of a body of open water (stream, lake or pond) or wetland as needed to prevent soil disturbed by trail construction from entering a water body.*

Background: During trail planning, the need for a wetland permit or permits will be assessed. If a permit is required and obtained, the terms of the permit must be strictly followed. A permit may require specific best management practices to minimize erosion. The *City of Boulder Wetlands Protection Program Best Management Practices* (City of Boulder 1995a) includes a detailed discussion of various methods to control erosion that is applicable to trail construction.

## ***Ecological BMPs for Trail Maintenance***

Appendix C contains a list of BMPs for Trail Maintenance.

### **General considerations (BMPs 40 – 41)**

#### **Best Management Practice Trail Maintenance - 40**

*Monitor trail condition regularly throughout the system such that priority maintenance needs are addressed in a timely manner, and natural resource protection and management issues are considered in advance.*

Background: Quick on-the-ground inspection of trail segments can identify needed maintenance activities, especially those that are urgently needed to prevent significant erosion of the trail tread. Typically, OSMP trails are scouted on an annual basis to identify maintenance needs. A schedule for trail work is developed, identifying labor, equipment and material needs. In addition, trail maintenance planning should incorporate information about periods during the year that are especially disruptive for wildlife, and the best timing of maintenance to avoid spreading priority non-native plants.

#### **Best Management Practice Trail Maintenance - 41**

*When it is necessary to prune or remove encroaching vegetation from trails, dispose of pruned material in a responsible manner.*

Background: Branches of shrubs and trees or herbaceous vegetation that has encroached on the trail tread encourage trail users to walk off of the trail. This is undesirable because it can create a braided trail, with associated erosion and damage to native vegetation. Pruned material should be cut into short lengths (2 - 4 feet long) and scattered on the ground to create a natural appearance near the point where it was cut. Pruned material from native species can be spread close to where it was cut. If non-native woody species are encroaching upon the trail, consult with OSMP IPM coordinators to arrange removal or for guidance on disposal of pruned material. Do not spread cuttings from non-native species, due to the risk of spreading seed and the potential for some species to reproduce from cuttings (e.g., crack willow).

### **Soil erosion (BMPs 42 – 44)**

#### **Best Management Practice Trail Maintenance - 42**

*Minimize soil disturbance by walking into sites and performing maintenance activities on foot when feasible; otherwise use motorized equipment that will cause the least amount of impact.*

Background: Foot access for trail maintenance is preferable to motorized access unless overriding factors indicate otherwise. Access on foot will usually result in less damage to soil and vegetation along a trail compared to vehicular access. Use of motorized

equipment may be preferable, if the frequency of trips to a site is minimized due to vehicle use, or impacts are reduced in other ways compared with foot-travel.

#### Best Management Practice Trail Maintenance - 43

*Install or renovate water bars, as needed, to minimize erosion of the trail surface.*

Background: The function of a water bar is to move water off of a trail to prevent erosion of the trail surface. Water bars need to be cleaned and/or renovated periodically (Hesselbarth 2007). Accumulated sediment should be scattered close by to prevent the spread of non-native plant species, but not in stream channels or ponds.

#### Best Management Practice Trail Maintenance - 44

*Ensure proper trail outslope drainage by removing trail edge berms.*

Background: A tread of a well-built trail will be outsloped so water runs off the trail to the downhill side. Over time, a small berm may develop on the downhill side of a trail. This berm will cause water to collect on the trail surface, which will then become muddy, often leading visitors to create a parallel trail.

In areas of high priority invasive species, this necessary maintenance should occur seasonally before species like jointed goatgrass produce viable seed. Soil removed during maintenance should be used on the tread or scattered nearby (within 2 to 3 feet).

### **Invasive species (BMPs 45 - 47)**

Objectives: Minimize the introduction and spread of invasive plant species resulting from trail maintenance.

#### Best Management Practice Trail Maintenance - 45

*Avoid spreading invasive non-native plant species through planning and collaboration between trail maintenance staff and IPM coordinators.*

Background: Priority non-native plant species that are commonly found along trails, and require specific strategies to prevent their spread by trail maintenance activities, should be highlighted by IPM coordinators. Collaboration between trail maintenance staff and IPM coordinators in planning trail maintenance projects will lead to strategies to prevent weed spread. For example, trail maintenance should be conducted prior to seed set in priority non-native plants (e.g., before late May for jointed goatgrass) to reduce the potential for spreading weeds. In addition, more aggressive pre-treatment of jointed goatgrass and other weeds that readily infest trail sides may be warranted to reduce the likelihood of spreading weed seeds during trail maintenance. In cases involving highly invasive species that spread along trails, routine maintenance could be deferred for

several years along sections of trails while intensive weed management treatments are carried out.

Some trails on OSMP lands are effectively light-duty gravel roads, functioning as fire breaks, fire access and/or utility access. Like other trail maintenance, routine maintenance of roads should occur only as necessary, working with the OSMP IPM coordinator to ensure these activities occur when the likelihood of spreading invasive species is lowest.

#### Best Management Practice Trail Maintenance - 46

*Spread soil cleaned from waterbars and drains thinly on the trail tread no more than 15 feet from the cleaned feature.*

Background: Spreading soil cleaned from water bars and drainage channels close to the trail will limit the spread of seeds or other fragments of invasive plant species that may occur in the drainage features. Since the amount of soil cleaned from waterbars and drains during trail maintenance will almost always be small, it should be possible to dispose of all soil cleared from trail drainage features very close to the point of cleaning. Spreading the cleaned material on the trail may also help maintain the trail tread and further reduce weed spread.

#### Best Management Practice Trail Maintenance – 47

*Wash mowing and other maintenance equipment or use other cleaning methods before moving from one project area to another. Equipment cleaning should be done off-site.*

Background: Seeds, fruits, and other live fragments of invasive plants can lodge in vehicles and other equipment used to maintain trails. In this way, weeds can be spread between work sites.

#### Native wildlife and plants (BMPs 48 – 51)

##### Best Management Practice Trail Maintenance – 48 (Required if species are federally protected)

*Identify the locations of rare plant occurrences and avoid impacting them insofar as possible during trail maintenance.*

Background: Many of the rare plant species occurring on OSMP have habitat along or near trails. Timely communication between trail maintenance and plant ecology staff regarding upcoming maintenance projects will help protect rare plants near trails. OSMP ecologists and/or GIS staff can assist maintenance staff in obtaining current information on the locations of rare plants that have been documented along trail corridors where maintenance is planned. Rare plant occurrences may be easily avoided during routine maintenance if locations are known and ground disturbance is minimal. If

trail maintenance will create widespread ground disturbance, strategies for avoiding rare plants should be developed. If a rare plant survey has not been conducted within the last 5 years in an area where major trail maintenance work is planned (e.g., grading and surface replacement on larger trails that serve as vehicle access), a rare plant survey should be conducted one year in advance of the maintenance project.

**Best Management Practice Trail Maintenance - 49 (Required if species is federally protected)**

*Identify any potential conflicts of maintenance activities with sensitive animal species or habitat or with key times of the year (e.g., nesting). Schedule maintenance activities to avoid sensitive wildlife and sensitive periods for wildlife.*

Background: Generally speaking, disturbance is most disruptive to wildlife during the reproductive season, especially during incubation for birds or when the young are born. For most wildlife species this occurs from spring into summer (**Appendix N**). OSMP has identified conservation targets for grassland and forest areas (**Appendices G and H**), and OSMP wildlife ecologists can identify which wildlife species have habitat along a trail where maintenance will be occurring, and determine periods during the year when disturbance should be avoided.

**Best Management Practice Trail Maintenance - 50 (Required if species is federally protected or is within a wildlife closure area)**

*If emergency trail maintenance is needed due to hazardous conditions, wildlife and vegetation protection should be addressed and trail closures should be considered.*

Background: Emergency trail maintenance may be required due to hazardous conditions created by fallen trees, rock slides and other conditions that impede travel on trails. In these cases, maintenance can include the use of chainsaws or heavy equipment. If emergency maintenance will involve loud noise and other disturbances, and maintenance must occur during sensitive periods for wildlife, consult with OSMP wildlife ecologists to devise an approach to addressing the emergency while minimizing wildlife disturbance. In addition, check with plant ecologists to determine whether maintenance may impact rare plants. If conditions are unsafe for visitors, temporarily close damaged trail to allow time for consultation and maintenance.

**Best Management Practice Trail Maintenance - 51**

*Leave trail sides unmowed unless there is a human safety concern or trail sustainability is compromised by vegetation encroachment. If mowing is warranted, blade height should be 6 to 8 inches or higher.*

Background: Mowing reduces the value of wildlife habitat along trails. The area of mowed vegetation may discourage some animals from traversing a trail.

In addition, mowing during summer months with a low blade setting generally dries out soils, contributes to trail widening and compaction, decreases the vigor of native

vegetation, and increases light availability. The resulting conditions increase the risk of invasion by noxious weeds. Mowing at a higher blade height reduces stress on native vegetation, and leaves vegetation high enough so that trailside trampling associated with mowing is less likely.

### **Aquatic areas (BMP 52)**

#### **Best Management Practice Trail Maintenance – 52 (Required)**

*Do not cast soil and rocks removed from trails outside of wetland and riparian areas into wetlands, riparian areas, streams, and ponds.*

Background: Riparian and aquatic areas typically have high ecological and biological value, and can be negatively impacted by the addition of debris from trail maintenance. City ordinance prohibits casting sediment cleaned from water bars, culverts, or drains into wetlands. Therefore, sediment should be placed in upland areas adjacent to where it was collected and where the sediment will not run into adjacent riparian and aquatic habitat.

## ***Ecological BMPs for Trail Closure and Restoration***

There are an estimated 175 miles of undesignated (social) trails on OSMP lands (OSMP GIS data, 2010). These trails were not designed, but were formed by visitors, livestock, wildlife, or a combination. Thus, undesignated trails typically have serious grade and drainage problems that contribute to soil erosion and other problems. Closing undesignated trails and unsustainable segments of designated trails is a way to prevent further significant resource damage. See **Appendix D** for a list of BMPs for Trail Closure and Restoration.

### **General considerations (BMP 53)**

#### **Best Management Practice Trail Closure - 53**

*Identify priority undesignated trails for closure.*

Background: OSMP periodically documents undesignated trails throughout the system, and, through the Trail Study Area process, identifies undesignated trails that warrant closing. Typical criteria for trail closure include the degree of on-going resource damage (e.g., amount of erosion, impacts of eroded soil on aquatic areas), newly developing undesignated trails, undesignated trails in HCAs, and the feasibility of a successful closure (e.g., accessibility, technical difficulty, availability of staff or volunteers to do the work, materials and labor cost).

### **Soil erosion and revegetation (BMPs 54 – 61)**

The primary purpose of the following set of BMPs is to establish native plant cover as quickly as possible. This will stabilize the closed trail, thereby preventing significant soil erosion and colonization by invasive plants. Successful revegetation will discourage continued visitor use.

#### **Best Management Practice Trail Closure - 54**

*Prepare a plan for trail closure.*

Background: Trail closures are typically sufficiently complicated that a plan is essential for a successful outcome. A plan should be prepared for each trail closure through collaboration between staff involved with trail planning, plant (including wetlands) and wildlife ecology, IPM, and agriculture, as is appropriate for each project. A trail closure plan would address grading, soil preparation (including scarification, amendments, etc.), plant species to seed or transplant, erosion control, a schedule, and follow-up inspection. BMPs 53 – 60 are elements of a typical trail closure plan. If a trail construction project is occurring in the same area as a trail closure project, noxious weed-free soil from the trail construction could be used to cover the surface of the trail being closed. This would provide a source of seeds of native plants and microorganisms. Some trails to be closed likely will be relatively narrow and lack significant erosion features. Closure of such trails may be accomplished with temporary signage, fencing, scattering of branches and

strategically-placed rocks, and may not require ground-disturbing activities. This is desirable because ground-disturbing actions have the potential to spread invasive plants.

#### Best Management Practice Trail Closure - 55

*Grade areas along the trail as needed to create surfaces that will likely revegetate.*

Background: Erosion of the undesignated trail may have been so severe that deep gulleys or other steep slopes have formed. If so, it may be necessary to use heavy equipment or hand tools to move soil and/or rocks from adjacent areas into the gulleys to achieve slopes that are capable of being revegetated. If soil from adjacent trail construction is used; it should be graded to mimic the contours of any hill slope.

#### Best Management Practice Trail Closure - 56

*Scarify the trail tread to loosen compacted soil and create a rough surface capable of absorbing and holding precipitation and providing suitable conditions for seeds to germinate.*

Background: Soil compaction can negatively affect the long-term success of a closure and restoration project. Compacted soil is difficult to revegetate because the small roots of seedlings may not be able to penetrate the soil. Ripping compacted soil to a depth of at least six – ten inches loosens and roughens the soil, thereby creating a suitable medium for seedling establishment (State of Colorado 1998). Rocky soils may limit scarification to depths less than six inches. For narrow trail treads, scarification should be accomplished using hand tools to minimize disturbance of adjacent ground. Unless compaction is severe, minimal or no scarification may be appropriate where a weedy seed bank is likely to exist or if native vegetation is likely to recover without additional disturbance.

#### Best Management Practice Trail Closure - 57

*Amend the graded / scarified soil with organic matter and/or other amendments if top soil is absent.*

Background: It is not uncommon for top soil to be completely absent on severely degraded trails. If so, particularly on steep, south-facing slopes where growing conditions are severe, it can be helpful to amend the prepared soil with microflora and organic matter. Many species of native perennial plants (which will likely be used for re-seeding or planting) depend on associations with soil microbes that help the plants acquire water and/or nutrients from the soil. Severely degraded soils may also lack organic matter which is vital for retaining water, particularly for seedlings. A product called Biosol provides microflora and organic matter without excessive nutrient inputs. Typically, Biosol is hand-broadcast on the soil at the time of seeding. We do not recommend amending the soil with standard NPK fertilizer. Fertilization was found to promote weed growth far more than it promoted establishment of native plant species in a

study in northwestern Colorado (McLendon and Redente 1991). Native plant species usually have modest nutrient requirements and do not generally need fertilizer.

#### Best Management Practice Trail Closure - 58

*If seeding is part of the closure plan, seed the prepared soil at the appropriate time of year with a mixture of hand-collected native plant species or commercially purchased seed, and/or plantings of native species that are suitable for the site.*

Background: An OSMP ecologist or restoration specialist will be able to prepare a list of suitable native plant species for revegetation. For larger areas, a rangeland seed drill that accommodates seeds of native plant species is recommended. On small areas, seeds can be hand-broadcast and raked lightly into the soil to enhance soil-seed contact which improves seed germination and establishment. Seeding should be done between October 15 and May 15 and when the soil is not wet. Fall seedings are conducted sufficiently late in the season to avoid germination before freezing temperatures occur. Seedings can be accomplished during the winter, if the soil is not frozen or wet. Spring seedings are conducted during the early part of the season when precipitation is most likely. Seeding should be done prior to covering the soil surface.

OSMP currently contracts with USDA plant material centers to produce seed in quantities for restoration. This project uses local genotypes of selected native plant species. In the future, seeds from this source may be available for OSMP revegetation projects. Commercially available seed may not include local genotypes and can contain small amounts of weed seeds.

#### Best Management Practice Trail Closure - 59

*After seeding, evaluate whether it is necessary to cover the soil surface with an appropriate mulch to prevent erosion and facilitate seedling establishment. Hay, straw, and plastic netting are not used for post-construction revegetation.*

Background: Steep slopes are prone to erosion, even after they have been graded and/or ripped. Erosion control measures are recommended on slopes over about 30%, and may be useful on less steep slopes. Jute netting is the preferred erosion control material, though various other weed-free materials such as coconut fiber and aspen excelsior blankets are available. Jute is bio-degradable, does not contain weed seeds, and does not inadvertently trap snakes or other wildlife. In addition to controlling soil erosion, jute netting ameliorates environmental conditions, especially on dry, south-facing slopes or windy areas, such that seedling establishment is best facilitated. Locally acquired needle duff, grass thatch and other raked plant material from adjacent, weed-free sites may also be used on gentle to moderate slopes. On dry, south-facing slopes, the benefit of improved seeding establishment may be more significant than the benefit of reduced soil erosion. The use of hydromulch may be appropriate in accessible areas. If an area will be seeded and hydromulched, the hydromulch must be applied after seeding.

Do not use commercial hay or straw for erosion control, to mitigate for moisture loss, or any other purpose. There is serious risk of introducing non-native plant seeds that may be contaminants in straw, even if the straw is advertised as being “weed-free”. Current regional “weed free” certification standards permit several non-native species that are considered invasive by OSMP (e.g., jointed goatgrass, *Cylindropyrum cylindricum*, and smooth brome, *Bromopsis inermis*). Bark mulch, or needle litter may be appropriate for holding moisture and reducing erosion, particularly on projects in the foothills. Bark mulch is often available as a by-product of OSMP forest thinning.

#### Best Management Practice Trail Closure - 60

*Discourage use of the closed trail by placing rocks, branches, shrub plantings, jute netting, and/or temporary fencing at the edges of the re-seeded areas to create a visual barrier. Post signs, as needed.*

Background: Scattered rocks and branches can disguise the closed trail and give a more natural appearance. Branches should be placed on top of jute netting, or a seeded area without erosion control materials. Remove branches when restoration is complete in order to address the tendency for invasive plant species to establish in brush piles. Rocks can be placed strategically to block off the closed trail, but should not impede revegetation. Planting plants that create a barrier may be an effective addition or alternative to rocks or branches. Temporary wooden fencing can discourage visitor use while revegetation progresses. These measures will give trail visitors visual cues to stay off the closed trail, or when installed in as natural a pattern as possible may obscure the trail altogether. In addition, signs can be used to direct visitors away from restoration areas.



#### Best Management Practice Trail Closure - 61

*Inspect annually for the first 3 years to gauge planting success. Re-seed and/or re-plant as needed. Water tree and shrub plantings during the first 2 growing seasons on a regular basis.*

Background: Sometimes a seeding is not successful due to lack of precipitation, competition from non-native species, flaws in the restoration methods used, or other reasons. In this case, a plan for reseeded should be developed. An annual inspection may reveal flaws in the design and operation of the trail closure project that can be avoided in future trail closure projects. Regular inspection will provide an opportunity to learn from successes and failures. We recommend focusing the inspection on the recruitment of native plant species, especially those that were planted.

Plantings of woody species should be watered on a regular basis during the first two growing seasons after planting to promote survival. If supplemental watering is impractical, mulch any planted woody species well with bark mulch and minimize the number of plantings.

### **Invasive species (BMPs 62 – 64)**

#### **Best Management Practice Trail Closure - 62**

*Survey the length of the trail to be closed for significant invasive plant species prior to starting closure activities; control invasive species as needed to prevent spread to new locations.*

Background: This will reduce the chance that seeds of invasive plant species will be inadvertently spread during trail closure activities. Appropriate control treatments vary by species, location, and the extent of the invasive species occurrence. Consult with an OSMP IPM coordinator to arrange for a survey and obtain advice on appropriate weed management.

#### **Best Management Practice Trail Closure - 63**

*Survey the closed trail during the first growing season following closure to locate new occurrences of significant invasive plant species.*

Background: There is potential for seeds from non-native plant species to be inadvertently introduced by restoration activities. Thus, it is important to visit the closed trail during the growing season following closure to search for new invasive plant species that may have become established. Consult with an OSMP IPM coordinator to arrange for a survey and obtain advice on appropriate weed management.

#### **Best Management Practice Trail Closure – 64**

*Clean tools and equipment before and after maintenance work (mowers, graders, hand tools, etc.) to remove plant materials.*

Background: Cleaning tools and equipment will minimize the likelihood of spreading seeds and other living fragments of weeds to new locations. This applies to waders and boots that are used in streams and ponds that could carry invasive invertebrates to new locations. Soil and mud should be cleaned from hand tools using a screwdriver or a putty knife at the job site. Equipment such as a Bobcat or a mower should be inspected carefully and any plant fragments that are lodged in the equipment removed and bagged. Crawling under the equipment may be required to inspect the undercarriage adequately. Employ appropriate safety practices when working around or inspecting machinery.

## **Native wildlife and plants (BMPs 65 – 66)**

### **Best Management Practice Trail Closure – 65 (Required if species is federally protected)**

*Identify the locations of any rare plant occurrences adjacent to the trail closure, and avoid impacting them.*

Background: Knowing the location of any rare plant occurrences will help avoid inadvertently damaging them during trail closure operations. This is especially important in situations where heavy equipment will be used for grading along the trail or ripping the trail surface. This BMP should be accomplished through consultation with OSMP plant ecologists, and by using the GIS rare and sensitive plant species data layers.

### **Best Management Practice Trail Closure - 66 (Required if species is federally protected or project is within a closure area)**

*Identify any potential conflicts in the timing of restoration activities with sensitive animal species. Schedule trail closure activities to avoid critical periods for wildlife (e.g., bird nesting).*

Background: Consult with an OSMP wildlife ecologist to determine if any sensitive species are likely to occur in the project area. During the reproductive period, wildlife species are generally most sensitive to disturbance from human activity, particularly those disturbances to which they are not accustomed (**Appendix N**). In many cases, shifting trail closure and restoration activities away from the breeding season (generally spring into early summer) will help minimize potential conflicts with wildlife. A list of conservation targets, which includes sensitive wildlife species for grasslands, is included in **Appendix G**. Activities related to trail closure should be avoided in wildlife closure areas during the closure period and all activity within the closure period will require consultation with an OSMP wildlife ecologist.

## **Aquatic areas (BMPs 67 – 68)**

### **Best Management Practice Trail Closure - 67 (Required)**

*If the trail to be closed crosses a wetland or wetland buffer, and restoration involves ground disturbing activities, consult with the OSMP Wetland and Riparian Ecologist to determine whether a permit is needed.*

Background: The City's Stream, Wetland, and Water Body Protection Ordinance protects wetlands and their associated buffers from certain development activities. Currently, a buffer of either 25 or 50 feet wide runs along the boundary of each mapped wetland in the City. An interactive map of the City's wetlands is available on line at [www.bouldercolorado.gov](http://www.bouldercolorado.gov).

### Best Management Practice Trail Closure - 68

*Remove the build up of accumulated sediments in the trail, as needed, to re-establish an effective hydrologic connection across the closed trail.*

Background: Trail closure may offer an opportunity to re-establish hydrologic connections that were disrupted as the undesignated trail formed. For example, soil may have eroded from the trail or berms may have formed such that the flow of surface waters is reduced or prevented. Regrading can be done by hand or machine so that the original surface flows are restored. If excess soil must be removed and is at risk of containing invasive plant species, remove and dispose of the soil. Consult with an OSMP IPM coordinator to select the appropriate place for disposal. Otherwise, spread the material thinly (see standards for spreading excess material in BMP 29 for trail construction) in a nearby upland area where is not likely to be carried into a wetland via erosion.

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## **Appendices**

Appendix A: Best Management Practices for Trail Planning and Design by Category

Appendix B: Best Management Practices for Trail Construction by Category

Appendix C: Best Management Practices for Trail Maintenance by Category

Appendix D: Best Management Practices for Trail Closure and Restoration by Category

Appendix E: List of Acronyms

Appendix F: Watch Out Situations for Minimizing Environmental Impacts During Trail Projects

Appendix G: Conservation Targets for OSMP Grasslands

Appendix H: Conservation Targets for OSMP Forests

Appendix I: Open Space and Mountain Parks Habitat Conservation Areas Map

Appendix J: Invasive Plant Species that are Priorities for Management on OSMP lands

Appendix K: Recommended Actions for Preventing the Spread of New Zealand Mudsnails

Appendix L: Map of known locations of New Zealand Mudsnails on OSMP lands

Appendix M: OSMP Trail Design and Management Guidelines Matrix

Appendix N: Annual Timeline for Standard Seasonal Wildlife Protection Closures

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## Appendix A

### Best Management Practices for Trail Planning and Design by Category

<b>General considerations</b>	
BMP 1	<i>Specify the minimum width of trail tread that is needed to accommodate the designed uses of the trail, as defined by the OSMP Trail Design and Management Guidelines (Appendix M).</i>
BMP 2	<i>Specify the minimum necessary construction access adjacent to the trail or within the tread of the trail under construction.</i>
BMP 3	<i>Identify and avoid existing research and monitoring sites when designing new trails and rerouted sections of existing trails.</i>
<b>Soil erosion</b>	
BMP 4	<i>Specify trail design features to minimize the time water flows on the trail.</i>
BMP 5	<i>Avoid planning trails in wet areas and/or flat areas.</i>
BMP 6	<i>Use OSMP Trail Design and Management Guidelines (Appendix M) for planning and design.</i>
BMP 7	<i>Identify areas of highly erosive soils and areas of soil with high clay content and avoid routing trails across such soils. If not possible, specify appropriate measures to minimize the effects of these conditions.</i>
BMP 8	<i>Prepare a plan for erosion control during construction.</i>
<b>Invasive species</b>	
BMP 9	<i>Survey the proposed trail alignment, identify significant invasive plant occurrences, and suggest alternate alignment(s) to avoid these occurrences or control invasive plant species prior to construction. In cases where infestations are likely to be disturbed by trail construction, plan for post-construction, follow-up weed treatments.</i>
BMP 10	<i>Specify imported trail tread fill material (e.g., soil, aggregates, and crusher fines) only from known sources confirmed to be free of weed seeds.</i>
<b>Native wildlife and plants</b>	
BMP 11 (Required – Federal T&E)	<i>Identify conservation targets and nested conservation targets, that may occur near the proposed trail alignment, survey the proposed trail alignment, and consider alternate trail alignment(s) that avoid occurrences of the conservation targets.</i>
BMP 12	<i>Minimize trails in Habitat Conservation Areas (as defined in the VMP) and other areas of significant vegetation or significant wildlife habitat.</i>
BMP 13 (Required)	<i>Specify that only native plant species are to be used for revegetation of areas disturbed by trail construction. Work with OSMP plant ecologists to determine suitable native plant species to use in post-construction revegetation.</i>
BMP 14 (Required – Federal T&E)	<i>Specify that construction should avoid critical times in the life cycles (e.g., bird nesting) of key wildlife species.</i>
BMP 15 (Required)	<i>Incorporate City requirements for wildlife protection that are relevant to trail construction into trail planning. Provide OSMP trail construction staff and contractors with relevant wildlife protection information.</i>
BMP 16	<i>Consult with OSMP Ecological Systems staff prior to specifying the use of local native rock for building retaining walls and other structures.</i>

<b>Aquatic areas</b>	
BMP 17	<i>Minimize the length of trail and the number of trail crossings in aquatic areas.</i>
BMP 18	<i>Specify construction techniques and trail design to minimize impacts to hydrology, water quality or aquatic biota where trails cross aquatic areas.</i>
BMP 19 (Required)	<i>Consult with the OSMP Wetland and Riparian Ecologist to determine if a proposed trail falls within a wetland or a wetland buffer area.</i>
BMP 20	<i>Specify equipment and timing of its use to minimize environmental damage while accomplishing trail construction in wetlands and riparian areas.</i>
BMP 21 (Required)	<i>Specify the use of non-toxic building materials (e.g., boardwalk pilings) in wetlands.</i>

## Appendix B

### Best Management Practices for Trail Construction by Category

<b>General considerations</b>	
BMP 22	<i>Install barriers and/or signs during and after construction to keep visitors on designated trails and to discourage off-trail use.</i>
BMP 23	<i>Stage materials and equipment in sites which are not sensitive to disturbance. Demarcate the boundaries of staging areas.</i>
BMP 24	<i>Specify construction access on or along the trail alignment in which construction equipment must stay. Minimize the number of vehicles and frequency of vehicle travel along the access corridor.</i>
BMP 25	<i>Avoid research and monitoring sites during construction, in accessing construction sites, and when gathering native rock or other surface materials for use in trail building.</i>
<b>Soil erosion</b>	
BMP 26	<i>Avoid construction activities when soils are wet or muddy.</i>
BMP 27	<i>Install erosion control materials to prevent soil disturbed by construction from moving off of the construction site.</i>
BMP 28	<i>Dispersed spoils should be spread along the trail corridor within 50 feet of the location of the cut to allow continued growth of the underlying vegetation. No trail construction spoils may be placed in streams, wetlands, or waterbodies or their adjacent buffer areas. Scattered soil should be no more than 2 inches in depth, and added cobbles and larger rocks should cover 20% or less of the ground surface. At least 50% vegetation cover should remain after dispersion of spoils. In forested settings where there is limited space for disposing of spoils, soil and small rock may be piled in an unvegetated upland area. The locations for spoils piles should be selected in collaboration with the forest ecologist.</i>
BMP 29	<i>Complete timely post-construction revegetation by seeding at the appropriate time of year with a mixture of hand-collected native plant species or commercially purchased seed, and/or native plantings suitable for the site.</i>
<b>Invasive species</b>	
BMP 30	<i>Include in trail construction specifications the requirement for construction equipment to be washed before coming to the construction site and inspected for plant seeds, propagules, and soil prior to entry onto OSMP land. Recommend the washing and cleaning of equipment after finishing OSMP projects to prevent the spread of weed species and aquatic nuisance species (ANS) to other work sites.</i>
BMP 31	<i>Encourage contractors or OSMP staff to leave all pieces of heavy construction equipment at the job site for the duration of the project, or if equipment leaves the site and returns, require that equipment be washed and then inspected by OSMP staff before returning.</i>
BMP 32	<i>Inspect off-road transportation corridors leading to staging and work sites for noxious weeds. Pretreat noxious weeds before access routes and staging areas are used.</i>
BMP 33	<i>If native plants are salvaged from the trail construction, install them adjacent to or as close as possible to locations where they were obtained to reduce the risk of spreading invasive plant seeds and plant fragments present in the soil.</i>
BMP 34	<i>Where seeding is used in revegetation, evaluate whether it is necessary to cover the soil surface with an appropriate mulch or jute netting to prevent erosion, facilitate seedling establishment, and prevent the introduction of invasive, non-native plant species. <u>Hay, straw, and plastic netting are not used for post-construction</u></i>

	<i>revegetation.</i>
BMP 35	<i>If slash from trees and shrubs is used in revegetation or to encourage visitors to stay on-trail, use only material from native species.</i>
<b>Native plants and animals</b>	
BMP 36 (Required – Federal T&E)	<i>Identify the locations of rare plant occurrences and minimize impacts during trail construction.</i>
BMP 37	<i>Schedule construction to avoid critical times in life cycles (e.g., nesting) of key wildlife species.</i>
BMP 38	<i>Comply with City requirements for wildlife protection that are relevant to trail construction. Provide OSMP trail construction staff and contractors with relevant wildlife protection information.</i>
<b>Aquatic areas</b>	
BMP 39	<i>As specified by wetland permitting, use appropriate erosion control materials during trail construction within 50 feet of a body of open water (stream, lake or pond) or wetland as needed to prevent soil disturbed by trail construction from entering a water body.</i>

## Appendix C

### Best Management Practices for Trail Maintenance by Category

<b>General considerations</b>	
BMP 40	<i>Monitor trail condition regularly throughout the system such that priority maintenance needs are addressed in a timely manner, and natural resource protection and management issues are considered in advance.</i>
BMP 41	<i>When it is necessary to prune or remove encroaching vegetation from trails, dispose of pruned material in a responsible manner.</i>
<b>Soil erosion</b>	
BMP 42	<i>Minimize soil disturbance by walking into sites and performing maintenance activities on foot when feasible; otherwise use motorized equipment that will cause the least amount of impact.</i>
BMP 43	<i>Install or renovate water bars, as needed, to minimize erosion of the trail surface.</i>
BMP 44	<i>Ensure proper trail outslope drainage by removing trail edge berms.</i>
<b>Invasive species</b>	
BMP 45	<i>Avoid spreading invasive non-native plant species through planning and collaboration between trail maintenance staff and IPM coordinators.</i>
BMP 46	<i>Spread soil cleaned from waterbars and drains thinly on the trail tread no more than 15 feet from the cleaned feature.</i>
BMP 47	<i>Wash mowing and other maintenance equipment or use other cleaning methods before moving from one project area to another. Equipment cleaning should be done off-site.</i>
<b>Native plants and animals</b>	
BMP 48 (Required – Federal T&E)	<i>Identify the locations of rare plant occurrences and avoid impacting them insofar as possible during trail maintenance.</i>
BMP 49 (Required – Federal T&E)	<i>Identify any potential conflicts of maintenance activities with sensitive animal species or habitat or with key times of the year (e.g., nesting). Schedule maintenance activities to avoid sensitive wildlife and sensitive periods for wildlife.</i>
BMP 50 (Required – Federal T&E)	<i>If emergency trail maintenance is needed due to hazardous conditions, wildlife and vegetation protection should be addressed and trail closures should be considered.</i>
BMP 51	<i>Leave trail sides unmowed unless there is a human safety concern or trail sustainability is compromised by vegetation encroachment. If mowing is warranted, blade height should be 6 to 8 inches or higher.</i>
<b>Aquatic areas</b>	
BMP 52	<i>Do not cast soil and rocks removed from trails outside of wetland and riparian areas into wetlands, riparian areas, streams, and ponds.</i>

## Appendix D

### Best Management Practices for Trail Closure and Restoration by Category

<b>General considerations</b>	
BMP 53	<i>Identify priority undesignated trails for closure.</i>
<b>Soil erosion and revegetation</b>	
BMP 54	<i>Prepare a plan for trail closure.</i>
BMP 55	<i>Grade areas along the trail as needed to create surfaces that will likely revegetate.</i>
BMP 56	<i>Scarify the trail tread to loosen compacted soil and create a rough surface capable of absorbing and holding precipitation and providing suitable conditions for seeds to germinate.</i>
BMP 57	<i>Amend the graded / scarified soil with organic matter and/or other amendments if top soil is absent.</i>
BMP 58	<i>If seeding is part of the closure plan, seed the prepared soil at the appropriate time of year with a mixture of hand-collected native plant species or commercially purchased seed, and/or plantings of native species that are suitable for the site.</i>
BMP 59	<i>After seeding, evaluate whether it is necessary to cover the soil surface with an appropriate mulch to prevent erosion and facilitate seedling establishment. <u>Hay, straw, and plastic netting are not used for post-construction revegetation.</u></i>
BMP 60	<i>Discourage use of the closed trail by placing rocks, branches, shrub plantings, jute netting, and/or temporary fencing at the edges of the re-seeded areas to create a visual barrier. Post signs, as needed.</i>
BMP 61	<i>Inspect annually for the first 3 years to gauge planting success. Re-seed and/or re-plant as needed. Water tree and shrub plantings during the first 2 growing seasons on a regular basis.</i>
<b>Invasive species</b>	
BMP 62	<i>Survey the length of the trail to be closed for significant invasive plant species prior to starting closure activities; control invasive species as needed to prevent spread to new locations.</i>
BMP 63	<i>Survey the closed trail during the first growing season following closure to locate new occurrences of significant invasive plant species.</i>
BMP 64	<i>Clean tools and equipment before and after maintenance work (mowers, graders, hand tools, etc.) to remove plant materials.</i>
<b>Native plants and animals</b>	
BMP 65 (Required – Federal T&E)	<i>Identify the locations of any rare plant occurrences adjacent to the trail closure, and avoid impacting them.</i>
BMP 66 (Required – Federal T&E)	<i>Identify any potential conflicts in the timing of restoration activities with sensitive animal species. Schedule trail closure activities to avoid critical periods for wildlife (e.g., bird nesting).</i>
<b>Aquatic areas</b>	
BMP 67 (Required)	<i>If the trail to be closed crosses a wetland or wetland buffer, and restoration involves ground disturbing activities, consult with the OSMP Wetland and Riparian Ecologist to determine whether a permit is needed.</i>
BMP 68	<i>Remove the build up of accumulated sediments in the trail, as needed, to re-establish an effective hydrologic connection across the closed trail.</i>

## Appendix E

### List of Acronyms

BMP = Best Management Practice

BTPD = Black-Tailed Prairie Dog

CNHP = Colorado Natural Heritage Program

FEMP = Forest Ecosystem Management Plan (City of Boulder)

GMAP = Grassland Ecosystem Management Plan (City of Boulder)

IPM = Integrated Pest Management

HCA = Habitat Conservation Areas (for Open Space and Mountain Parks)

OSMP = Open Space and Mountain Parks (City of Boulder)

VMP = Visitor Master Plan (for Open Space and Mountain Parks)

VOC = Volunteers for Outdoor Colorado

**Appendix F. OSMP Ecological Best Management Practices for Trail Planning, Construction, Maintenance and Closure**

**“Watch Out” Situations for Minimizing Environmental Impacts During Trail Projects**

<b>Watch Out Situations</b>	<b>Recommended Actions for Impact Prevention or Minimization</b>
Construction or maintenance disturbance during sensitive periods for wildlife, or prairie dog colony is near project	<ul style="list-style-type: none"> <li>• Consult with wildlife ecologist when planning and scheduling project</li> <li>• Schedule construction or maintenance to avoid sensitive periods in life cycle</li> <li>• Check OSMP website or contact wildlife ecologist for seasonal closures</li> <li>• Comply with COB Wildlife Protection Ordinance</li> </ul>
Trail alignment planned in wetland or wetland buffer	<ul style="list-style-type: none"> <li>• Attempt to route trail outside of wetland and buffer</li> <li>• Consult with wetland ecologist when planning project</li> <li>• Initiate wetland permit application process as early as possible</li> </ul>
Trail alignment planned or maintenance in or near rare plants	<ul style="list-style-type: none"> <li>• Consult with plant ecologist when planning and scheduling project</li> <li>• Avoid direct disturbance to rare plants</li> </ul>
Trail alignment planned in research or monitoring area, and/or possible monitoring or research marker(s) observed in or near project	<ul style="list-style-type: none"> <li>• Consult with monitoring and research coordinators when planning project</li> </ul>
Construction or maintenance in priority weed infested area	<ul style="list-style-type: none"> <li>• Consult with IPM coordinator when planning project</li> <li>• Develop post-construction restoration and IPM plan with resource management staff</li> </ul>
Emergency trail maintenance needed due to excessively muddy conditions, blocked trail or other safety issues	<ul style="list-style-type: none"> <li>• Work with rangers to close trail temporarily to provide time to plan ways to minimize potential impacts from trail maintenance</li> <li>• Check OSMP website or contact wildlife ecologist for seasonal closures, if maintenance includes off-trail work</li> </ul>
Need to stockpile materials for construction	<ul style="list-style-type: none"> <li>• Consult with IPM and plant ecology staff when planning project</li> <li>• Develop post-construction restoration and IPM plan with IPM and plant ecology staff</li> </ul>
Need for imported soil on a project	<ul style="list-style-type: none"> <li>• Consult with IPM and plant ecology staff when planning project</li> <li>• Work with IPM and plant ecology staff to locate source for soil with lowest possible risk of introducing new weeds to project area</li> <li>• Develop post-construction restoration and IPM plan with IPM and plant ecology staff</li> </ul>
Excess soil and rock generated by project	<ul style="list-style-type: none"> <li>• Consult with IPM and plant ecology staff when planning project</li> <li>• Follow BMPs to scatter small amounts of excess soil/rock</li> <li>• Work with IPM and plant ecology staff to plan for use or disposal of soil/rock that can't be used within project</li> </ul>
Need to drive vehicles and/or heavy equipment off-trail into site to install bridge or other infrastructure (short-term access)	<ul style="list-style-type: none"> <li>• Consult with Ecological Systems staff when planning and scheduling project</li> <li>• Consult with Ecological Systems staff to plan least damaging route and to develop post-construction restoration plan, as needed</li> </ul>
Construction access for vehicles or other equipment is outside of trail tread (long-term access)	<ul style="list-style-type: none"> <li>• Consult with Ecological Systems staff to plan least damaging route and to develop post-construction restoration plan, as needed</li> <li>• Minimize frequency of vehicle travel on access corridor; walk into site whenever possible</li> </ul>
Project involves collecting native rock to build trail structures (e.g. walls, drainage crossings)	<ul style="list-style-type: none"> <li>• Consult with Ecological Systems staff and research and monitoring program coordinators when planning project</li> </ul>

Common name	Scientific Name	ESA	G-Rank	S-Rank	CDOW	Boulder County	BVCP	OSMP
<b>Mixedgrass Prairie Mosaic</b>								
American badger	<i>Taxidea taxus taxus</i>							SC-2
American elk	<i>Cervus elaphus nelsoni</i>							SC-X
Cross-line skipper	<i>Polites origenes rhena</i>		G5	S3				SC-2
Ferruginous hawk	<i>Buteo regalis</i>		G4	S3B,S4N	SC	SC		SC-1
Golden eagle	<i>Aquila chrysaetos</i>					SC		SC-2
Grasshopper sparrow	<i>Ammodramus savannarum</i>					SC		SC-2
Lark bunting	<i>Calamospiza melanocorys</i>					SC		SC-2
Loggerhead shrike	<i>Lanius ludovicianus</i>					SC		SC-2
Mottled duskywing	<i>Erynnis martialis</i>		G3G4	S2S3			LC	SC-2
Northern harrier	<i>Circus cyaneus</i>					SC		SC-2
Ottoo skipper	<i>Hesperia ottoe</i>		G3G4	S2			LC	SC-1
Plains pocket gopher	<i>Geomys bursarius lutescens</i>							SC-3
Prairie Arogos skipper	<i>Atrytone arogos iowa</i>		G3	S2			LC	SC-3
Prairie tiger beetle	<i>Cicindela nebraskana</i>		G4	S1?				
Savannah sparrow	<i>Passerculus sandwichensis</i>					SC		SC-3
Short-eared owl	<i>Asio flammeus</i>					SC	LC	SC-2
Short-horned lizard	<i>Phrynosoma douglassii</i>							SC-3
Swainson's hawk	<i>Buteo swainsoni</i>					SC		SC-2
Beebalm, horsemint	<i>Monarda pectinata</i>							Sensitive
Bell's twinpod	<i>Physaria bellii</i>		G2G3	S2S3		RP	LC	
Lilac penstemon	<i>Penstemon gracilis</i>							Sensitive
Silver-leaf scurf pea; s-l wild alfalfa	<i>Psoralidium argophyllum</i>							Sensitive
Weatherby's spike-moss	<i>Selaginella weatherbiana</i>					RP		Sensitive

Animals shown in black text , plants in green text.  
 Species shown with white background, Natural Communities shown with green.

Common name	Scientific Name	ESA	G-Rank	S-Rank	CDOW	Boulder County	BVCP	OSMP
<b>Mixedgrass Prairie Mosaic</b>								
Shale Barrens Sparsely Vegetated Herbaceous Alliance								Sensitive
Indian Ricegrass Shale Barren Herbaceous Vegetation	<i>Achnatherum hymenoides</i> Shale Barren Herbaceous Vegetation		G2	S2				
New Mexico Feathergrass Herbaceous Vegetation	<i>Hesperostipa neomexicana</i> Herbaceous Vegetation		G3	S3		SNC		
Western Wheatgrass - Green Needlegrass Herbaceous Vegetation	<i>Pascopyrum smithii</i> - <i>Nassella viridula</i> Herbaceous Vegetation		G3G4	S2				
Western Wheatgrass - Blue Grama Herbaceous Vegetation	<i>Pascopyrum smithii</i> - <i>Bouteloua gracilis</i> Herbaceous Vegetation		G5	S4				
Needle-and-Thread Colorado Front Range Herbaceous Vegetation	<i>Hesperostipa comata</i> Colorado Front Range Herbaceous Vegetation		G1G2	S1S2		SNC		
Little Bluestem - Sideoats Grama Western Great Plains Herbaceous Vegetation	<i>Schizachyrium scoparium</i> - <i>Bouteloua curtipendula</i> Western Great Plains Herbaceous Vegetation		G3	S1				
Green Needlegrass Herbaceous Vegetation	<i>Nassella viridula</i> Herbaceous Vegetation		GU	SNR				

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Common name	Scientific Name	ESA	G-Rank	S-Rank	CDOW	Boulder County	BVCP	OSMP
<b>Xeric Tallgrass Mosaic</b>								
American elk	<i>Cervus elaphus nelsoni</i>							SC-X
Cross-line skipper	<i>Polites origenes rhena</i>		G5	S3				SC-2
Ferruginous hawk	<i>Buteo regalis</i>		G4	S3B,S4N	SC	SC		SC-1
Golden eagle	<i>Aquila chrysaetos</i>					SC		SC-2
Grasshopper sparrow	<i>Ammodramus savannarum</i>					SC		SC-2
Lark bunting	<i>Calamospiza melanocorys</i>					SC		SC-2
Lark sparrow	<i>Chondestes grammacus</i>							SC-X
Northern harrier	<i>Circus cyaneus</i>					SC		SC-2
Ottoo skipper	<i>Hesperia ottoe</i>		G3G4	S2			LC	SC-1
Prairie Arogos skipper	<i>Atrytone arogos iowa</i>		G3	S2			LC	SC-3
Prairie regal fritillary	<i>Speyeria idalia</i>		G3	S1			LC	SC-1
Short-eared owl	<i>Asio flammeus</i>					SC	LC	SC-2
Swainson's hawk	<i>Buteo swainsoni</i>					SC		SC-2
Ball cactus	<i>Pediocactus simpsonii</i>							Sensitive
Birdfoot violet, prairie violet	<i>Viola pedatifida</i>		G5	S2			LC	
Dwarf leadplant, dwarf indigo bush	<i>Amorpha nana</i>		G5	S2S3		RP	LC	
Grassyslope sedge	<i>Carex oreocharis</i>		G3	S1				
Narrow-leaved milkweed	<i>Asclepias stenophylla</i>		G4G5	S2				
Porcupine grass	<i>Hesperostipa spartea</i>							Sensitive
Prairie dropseed	<i>Sporobolus heterolepis</i>							Sensitive
Silver-leaf scurf pea; s-l wild alfalfa	<i>Psoralidium argophyllum</i>							Sensitive
Weatherby's spike-moss	<i>Selaginella weatherbiana</i>					RP		Sensitive

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Common name	Scientific Name	ESA	G-Rank	S-Rank	CDOW	Boulder County	BVCP	OSMP
<b>Xeric Tallgrass Mosaic</b>								
Big-Bluestem - Little Bluestem Western Great Plains Herbaceous Vegetation	<i>Andropogon gerardii</i> - <i>Schizachyrium scoparium</i> Western Great Plains Herbaceous Vegetation		G2?	S2		SNC		
Big Bluestem - Prairie Dropseed Western Great Plains Herbaceous Vegetation	<i>Andropogon gerardii</i> - <i>Sporobolus heterolepis</i> Western Foothills Herbaceous Vegetation		G2?	S1 S2		SNC		
Ponderosa Pine / Big Bluestem Xeric Tallgrass Tree Savannah Herbaceous Vegetation	<i>Pinus ponderosa</i> / <i>Andropogon gerardii</i> Xeric Tallgrass Tree Savannah Herbaceous Vegetation		NA	NA				Sensitive
Ponderosa Pine / Mountain-mahogany / Big Bluestem Wooded Herbaceous Vegetation	<i>Pinus ponderosa</i> / <i>Cercocarpus montanus</i> / <i>Andropogon gerardii</i> Wooded Herbaceous Vegetation		G2	S2?				
Yucca / Big Bluestem Xeric Tallgrass Shrub Savannah	<i>Yucca glauca</i> / <i>Andropogon gerardii</i> Xeric Tallgrass Shrub Savannah		NA	NA				Sensitive
<b>Mesic Bluestem Prairie</b>								
American elk	<i>Cervus elaphus nelsoni</i>							SC-X
Bobolink	<i>Dolichonyx oryzivorus</i>		G5	S3B		SC		SC-2
Common garter snake	<i>Thamnophis sirtalis parietalis</i>		G5S3		SC			SC-2
Dickcissel	<i>Spiza americana</i>							SC-3
Northern harrier	<i>Circus cyaneus</i>					SC		SC-2
Prairie Arogos skipper	<i>Atrytone arogos iowa</i>		G3	S2			LC	SC-3
Prairie regal fritillary	<i>Speyeria idalia</i>		G3	S1			LC	SC-1
Short-eared owl	<i>Asio flammeus</i>					SC	LC	SC-2
Wilson's phalarope	<i>Phalaropus tricolor</i>		G5	S4B,S4N				
Ute ladies'-tresses	<i>Spiranthes diluvialis</i>	LT	G2	S2		RP	LC	
Big Bluestem - Yellow Indiangrass Western Great Plains Herbaceous Vegetation	<i>Andropogon gerardii</i> - <i>Sorghastrum nutans</i> Western Great Plains Herbaceous Vegetation		G2	S1 S2				

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Common name	Scientific Name	ESA	G-Rank	S-Rank	CDOW	Boulder County	BVCP	OSMP
<b>Agricultural Operations</b>								
Bobolink	<i>Dolichonyx oryzivorus</i>		G5	S3B		SC		SC-2
Dickcissel	<i>Spiza americana</i>							SC-3
Grasshopper sparrow	<i>Ammodramus savannarum</i>					SC		SC-2
Lark sparrow	<i>Chondestes grammacus</i>							SC-X
Northern harrier	<i>Circus cyaneus</i>					SC		SC-2
Savannah sparrow	<i>Passerculus sandwichensis</i>					SC		SC-3
Swainson's hawk	<i>Buteo swainsoni</i>					SC		SC-2
Toothcup	<i>Rotala ramosior</i>		G5	S1			LC	
American groundnut	<i>Apios americana</i>		G5	S1		RP	LC	
Tulip gentian, showy prairie gentian	<i>Eustoma grandiflorum</i>					RP		Sensitive
Wild hops	<i>Humulus lupulus</i>							Sensitive
Ute ladies'-tresses	<i>Spiranthes diluvialis</i>	LT	G2	S2		RP	LC	
Semi-native Irrigated Meadows			NA	NA				Sensitive
<b>Black-tailed Prairie Dog and Associates</b>								
American badger	<i>Taxidea taxus taxus</i>							SC-2
Bald eagle	<i>Haliaeetus leucocephalus</i>		G5	S1B,S3N	T		LC	SC-1
Black-tailed prairie dog	<i>Cynomys ludovicianus ludovicianus</i>		G4	S3	SC		LC	SC-1
Burrowing owl	<i>Athene cunicularia</i>		G4	S4B	T	SC	LC	SC-1
Ferruginous hawk	<i>Buteo regalis</i>		G4	S3B,S4N	SC	SC		SC-1
Golden eagle	<i>Aquila chrysaetos</i>					SC		SC-2
Northern harrier	<i>Circus cyaneus</i>					SC		SC-2
Prairie tiger beetle	<i>Cicindela nebraskana</i>		G4	S1?				
Rough-legged hawk	<i>Buteo lagopus</i>							SC-X

Animals shown in black text , plants in green text.

Species shown with white background, Natural Communities shown with green.

Common name	Scientific Name	ESA	G-Rank	S-Rank	CDOW	Boulder County	BVCP	OSMP
<b>Wetlands</b>								
American bittern	<i>Botaurus lentiginosus</i>					SC		SC-1
American elk	<i>Cervus elaphus nelsoni</i>							SC-X
American white pelican	<i>Pelecanus erythrorhynchos</i>		G3	S1B				
Black-necked stilt	<i>Himantopus mexicanus</i>		G5	S3B				
Bobolink	<i>Dolichonyx oryzivorus</i>		G5	S3B		SC		SC-2
Common garter snake	<i>Thamnophis sirtalis parietalis</i>		G5S3		SC			SC-2
Dickcissel	<i>Spiza americana</i>							SC-3
Eared grebe	<i>Podiceps nigricollis</i>					SC		SC-2
Least bittern	<i>Ixobrychus exilis</i>					SC		SC-2
Northern harrier	<i>Circus cyaneus</i>					SC		SC-2
Northern leopard frog	<i>Rana pipiens</i>		G5	S3	SC			SC-1
Osprey	<i>Pandion haliaetus</i>					SC		SC-2
Prairie Arogos skipper	<i>Atrytone arogos iowa</i>		G3	S2			LC	SC-3
Prairie regal fritillary	<i>Speyeria idalia</i>		G3	S1			LC	SC-1
Sharp sprite	<i>Promenetus exacuus</i>		G5	S2			LC	SC-2
Short-eared owl	<i>Asio flammeus</i>					SC	LC	SC-2
Two-spotted skipper	<i>Euphyes bimacula</i>		G4	S2			LC	SC-2
Wilson's phalarope	<i>Phalaropus tricolor</i>		G5	S4B,S4N				
Yellow-headed blackbird	<i>Xanthocephalus xanthocephalus</i>					SC		SC-2
Checker mallow	<i>Sidalcea neomexicana</i>							Sensitive
Colorado butterfly plant	<i>Gaura neomexicana</i>	LT	G3T2	S1			LC	
Oceanspray, rock spirea	<i>Holodiscus discolor</i>							Sensitive
Toothcup	<i>Rotala ramosior</i>		G5	S1			LC	
Tulip gentian, Showy prairie gentian	<i>Eustoma grandiflorum</i>					RP		Sensitive
Ute ladies'-tresses	<i>Spiranthes diluvialis</i>	LT	G2	S2		RP	LC	
Wild hops	<i>Humulus lupulus</i>							Sensitive
Nebraska Sedge Herbaceous Vegetation	<i>Carex nebrascensis</i> Herbaceous Vegetation		G4	S3				
Clustered Sedge Herbaceous Vegetation	<i>Carex praegracilis</i> Herbaceous Vegetation		G3G4	S2				
Ameican Mannagrass Herbaceous Vegetation	<i>Glyceria grandis</i> Herbaceous Vegetation		G2?	S2				
Western Snowberry Shrubland	<i>Symphoricarpos occidentalis</i> Shrubland		G4G5	S3				
Prairie Cordgrass Western Herbaceous Vegetation	<i>Spartina pectinata</i> Western Herbaceous Vegetation		G3?	S3				

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Common name	Scientific Name	ESA	G-Rank	S-Rank	CDOW	Boulder County	BVCP	OSMP
<b>Riparian Areas</b>								
American elk	<i>Cervus elaphus nelsoni</i>							SC-X
American redstart	<i>Setophaga ruticilla</i>					SC	LC	SC-2
Bald eagle	<i>Haliaeetus leucocephalus</i>		G5	S1B,S3N	T		LC	SC-1
Black bear	<i>Ursus americanus amblyceps</i>							SC-1
Black-crowned night-heron	<i>Nycticorax nycticorax</i>					SC		SC-2
Brassy minnow	<i>Hybognathus hankinsoni</i>				T			SC-1
Brown thrasher	<i>Toxostoma rufum</i>					SC		SC-2
Common garter snake	<i>Thamnophis sirtalis parietalis</i>		G5S3		SC			SC-2
Common shiner	<i>Luxilus cornutus</i>				T		LC	SC-1
Cylindrical papershell	<i>Anodontooides ferussacianus</i>		G5	S2	SC		LC	SC-2
Fringed myotis	<i>Myotis thysanodes thysanodes</i>		G4G5	S3				SC-2
Gray catbird	<i>Dumetella carolinensis</i>					SC		SC-3
Great blue heron	<i>Ardea herodias</i>					SC		SC-2
Hops azure	<i>Celestrina humulus</i>		G2G3	S2			LC	SC-1
Lark sparrow	<i>Chondestes grammacus</i>							SC-X
Lazuli bunting	<i>Passerina amoena</i>							SC-3
Lewis' woodpecker	<i>Melanerpes lewis</i>		G4	S4		SC		SC-2
Long-eared owl	<i>Asio otus</i>					SC		SC-2
Mottled duskywing	<i>Erynnis martialis</i>		G3G4	S2S3			LC	SC-2
Mountain lion	<i>Felis concolor hippolestes</i>							SC-1
Northern leopard frog	<i>Rana pipiens</i>		G5	S3	SC			SC-1
Northern redbelly dace	<i>Phoxinus eos</i>		G5	S1	E		LC	SC-1
Olive-sided flycatcher	<i>Contopus cooperii</i>					SC		SC-2
Plains topminnow	<i>Fundulus sciadicus</i>						LC	SC-2
Preble's meadow jumping mouse	<i>Zapus hudsonius preblei</i>	LT	G5T2	S1	T		LC	SC-1
Snowy egret	<i>Egretta thula</i>		G5	S2B				
Spiny softshell	<i>Apalone spinifera hartwegi</i>							SC-3
Two-spotted skipper	<i>Euphyes bimacula</i>		G4	S2			LC	SC-2
Umbillicate sprite	<i>Promenetus umbilicatellus</i>							SC-2
Willow flycatcher	<i>Empidonax traillii</i>					SC		SC-2
Wood duck	<i>Aix sponsa</i>					SC		SC-3
Yellow warbler	<i>Dendroica petechia</i>							SC-X
Yellow-headed blackbird	<i>Xanthocephalus xanthocephalus</i>					SC		SC-2

Animals shown in black text , plants in green text.  
 Species shown with white background, Natural Communities shown with green.

Common name	Scientific Name	ESA	G-Rank	S-Rank	CDOW	Boulder County	BVCP	OSMP
<b>Riparian Areas</b>								
American groundnut	<i>Apios americana</i>		G5	S1		RP	LC	
Carrionflower	<i>Smilax lasioneuron</i>							Sensitive
Chaffweed	<i>Centunculus minimus</i>		G5	S1			LC	
Colorado butterfly plant	<i>Gaura neomexicana</i>	LT	G3T2	S1			LC	
Oceanspray, rock spirea	<i>Holodiscus discolor</i>							Sensitive
Pondweed	<i>Potamogeton diversifolius</i>		G5	S1				
Ute ladies'-tresses	<i>Spiranthes diluvialis</i>	LT	G2	S2		RP	LC	
Wild hops	<i>Humulus lupulus</i>							Sensitive
Narrowleaved Cottonwood / Bluestem Willow Woodland	<i>Populus angustifolia</i> / <i>Salix irrorata</i> Woodland		G2	S2				
Plains Cottonwood - (Peachleaf Willow) / Coyote Willow Woodland	<i>Populus deltoides</i> - ( <i>Salix amygdaloides</i> ) / <i>Salix (exigua, interior)</i> Woodland		G3G4	S3				
Skunkbush Intermittently Flooded Shrubland	<i>Rhus trilobata</i> Intermittently Flooded Shrubland		G2G3	S2				
<b>White Rock Cliffs</b>								
Barn owl	<i>Tyto alba</i>					SC		SC-3
Long-eared owl	<i>Asio otus</i>					SC		SC-2
Six-lined racerunner	<i>Cnemidophorus sexlineatus viridis</i>							SC-3
American groundnut	<i>Apios americana</i>		G5	S1		RP	LC	
Beebalm, horsemint	<i>Monarda pectinata</i>							Sensitive
Forktip three-awn	<i>Aristida basiramea</i>		G5	S1		RP	LC	
Spleenwort	<i>Asplenium adiantum-nigrum</i>		G5	S1		RP	LC	

Animals shown in black text , plants in green text.

Species shown with white background, Natural Communities shown with green.

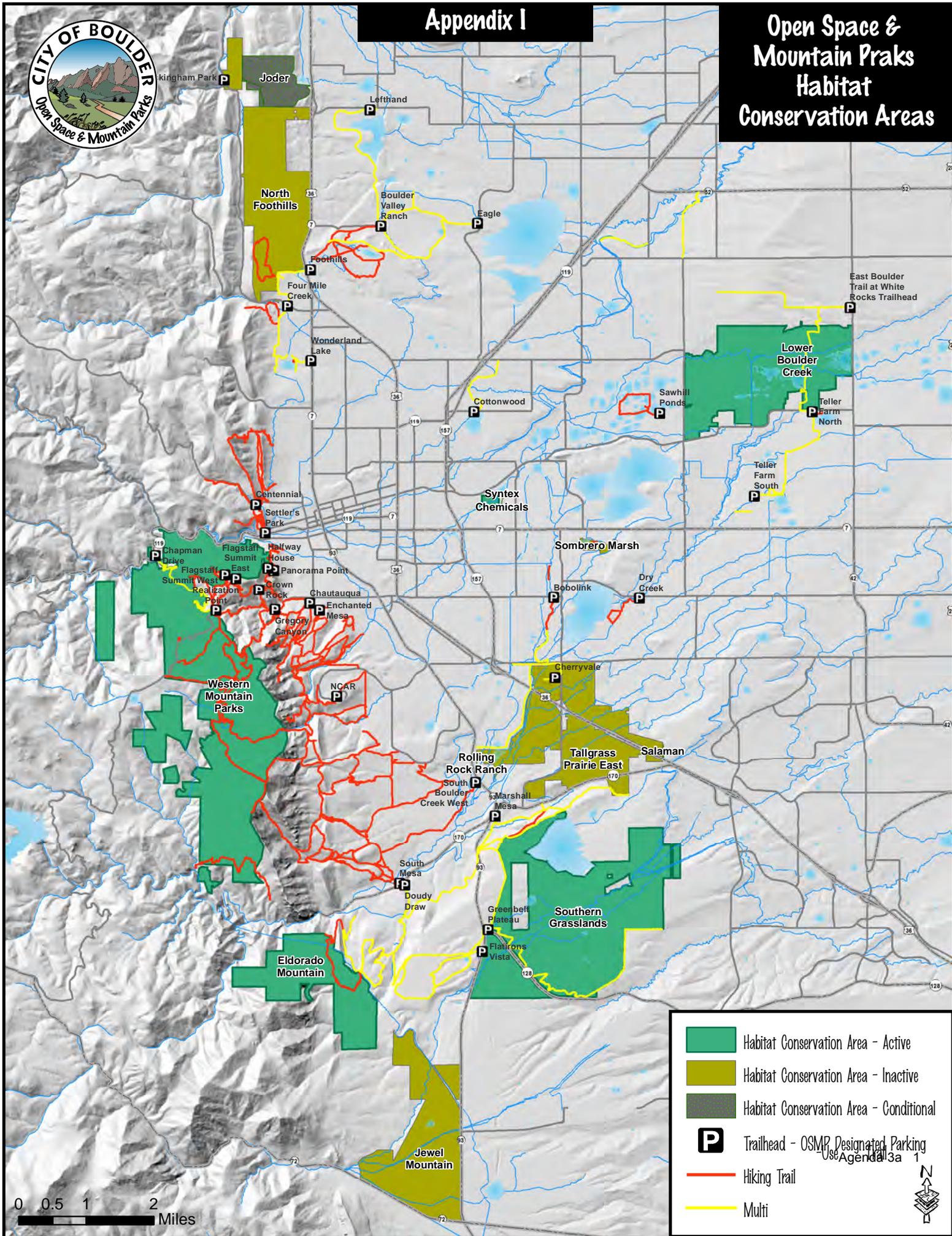
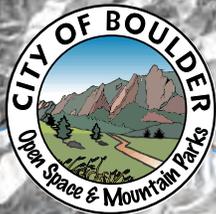
Appendix H. Conservation Targets for OSMP Forests  
 (Excerpted from the West Trail Study Area Inventory Report)

Conservation Target	Attribute	Indicator
<b>Mixed Conifer Forests</b>	Vegetation Composition	Coverage of weeds (Percentage of target with a prevalence of management priority weed species)
		Rare plants and communities (Size of populations of local suite of rare species and communities)
	Habitat Effectiveness	Northern goshawk habitat (Percent of target with highly suitable northern goshawk habitat)
<b>Ponderosa Pine Woodlands and Savannahs</b>	Vegetation Composition	Coverage of weeds (Percentage of target with a prevalence of management priority weed species)
		Rare plants and communities (Size of populations of local suite of rare species and communities)
	Habitat Effectiveness	Abert's squirrel habitat (Percentage of target with highly suitable Abert's squirrel habitat)
<b>Cliffs and Talus</b>	Vegetation Composition	Rare plants and communities (Size of populations of local suite of rare species and communities)
	Habitat Effectiveness	Protection of raptor nest sites (Percent of highly suitable falcon nest sites protected)

Target	Attribute	Indicator
<b>Foothills and Montane Riparian Areas</b>	Vegetation Composition	Rare plants and communities (Size of populations of local suite of rare species and communities)
		Coverage of weeds (Percentage of target with a prevalence of management priority weed species)
	Habitat Effectiveness	Bear habitat quality (Trail density in seasonally critical bear foraging habitat)
		Shrub-nesting bird habitat (Percentage of target with highly suitable shrub-nesting bird habitat)
Habitat Connectivity	Riparian fragmentation (Density of roads and trails within 100m of riparian areas)	
<b>Foothills and Montane Forest Openings</b>	Vegetation Composition	Rare plants and communities (Size of populations of local suite of rare species and communities)
		Coverage of weeds (Percentage of target with a prevalence of management priority weed species)
	Habitat Effectiveness	Wild turkey habitat (Percent of target with highly suitable wild turkey habitat)

# Appendix I

## Open Space & Mountain Praks Habitat Conservation Areas



0 0.5 1 2 Miles

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NON-NATIVE / INVASIVE SPECIES		STATE DESIGNATION	Boulder County Eradication Requirements	Public Road, Parking/ Waterway Eradication Requirements	PRESENT ON OSMP	CONSIDERED FOR ACTIVE MANAGEMENT	TOTAL	2004 Bo. Co. Wtd Mgt Plan Spec.	CO. MGT	Species Profile	
Common Name	Scientific Name										
1	Absinth wormwood	<i>Artemisia absinthium</i>	B+	County Wide	Public Road, Parking	Yes	Yes	1		X	x
2	African rue	<i>Peganum harmala</i>	A						A		
3	Bermudagrass	<i>Cynodon dactylon</i>				Yes	Yes	1			
4	Black henbane	<i>Hyoscyamus niger</i>	B+	County Wide		Watch					
5	Black locust	<i>Robinia pseudoacacia</i>				Yes	Yes	1			
6	Bladder senna	<i>Colutea arborescens</i>				Yes	Yes	1		X	x
7	Bohemian knotweed	<i>Polygonum bohemicum</i>	A			Yes	Yes	1		X	x
8	Bouncingbet	<i>Saponaria officinalis</i>	B+	County Wide	Pub Rd, Pking/ W-ways	Yes	Yes	1		X	x
9	Bull thistle	<i>Cirsium vulgare</i>	B+	West of 93/Broadway/36	Public Road/ Parking	Yes	Yes	1	B		
10	Camelthorn	<i>Alhagi pseudalhagi</i>	A						A		
11	Canada thistle	<i>Cirsium arvense</i>	B			Yes	Yes	1	B	X	x
12	Cattail	<i>T. angustifolia &amp; x glauca</i>				Yes	Yes	1		X	x
13	Cheatgrass	<i>Bromus tectorum</i>	C			Yes	Yes	1		X	x
14	Chicory	<i>Cichorium intybus</i>	C			Yes	Yes	1		X	x
15	Chinese clematis	<i>Clematis orientalis</i>	B+	County Wide	X	Watch					
16	Common buckthorn	<i>Rhamnus cathartica</i>				Yes	Yes	1			x
17	Common Bugloss	<i>Anchusa officinalis</i>	Watch			Yes	Yes	1			
18	Common burdock	<i>Arctium minus</i>	C			Yes	Yes	1			
19	Common crupina	<i>Crupina vulgaris</i>	A						A		
20	Common mullein	<i>Verbascum thapsus</i>	C			Yes	Yes	1		X	x
21	Common reed	<i>Phragmites australis var australis</i>				Yes	Yes	1			
22	Common tansy	<i>Tanacetum vulgare</i>	B+	County Wide exc. far west	X	Yes	Yes	1		X	x
23	Common teasel	<i>Dipsacus fullonum</i>	B +	West of 93/Broadway/36	Pub Rd, Pking/ W-ways	Yes	Yes	1	B	X	x
24	Corn chamomile	<i>Anthemis arvensis</i>	B								
25	Cotoneaster					Yes	Yes	1		X	x
26	Crack Willow	<i>Salix Fragilis</i>				Yes	Yes	1			
27	Creeping buttercup	<i>Ranunculus repens</i>				Yes	Yes	1			
28	Crown vetch	<i>Securigera [Coronilla] varia</i>				Yes	Yes	1		X	x
29	Cutleaf teasel	<i>Dipsacus laciniatus</i>	B+	County Wide	X	Yes	Yes	1		X	x
30	Cypress spurge	<i>Euphorbia cyparissias</i>	A						A	X	
31	Dalmatian toadflax	<i>Linaria genistifolia subsp. dalmatica</i>	B +	Far western Boulder Co	Public Road, Parking	Yes	Yes	1	B	X	x
32	Dame's rocket	<i>Hesperis matronalis</i>	B +		Pub Rd, Pking/ W-ways	Yes	Yes	1		X	x
33	Diffuse knapweed	<i>Centaurea diffusa</i>	B+	Far western Boulder Co	Public Road, Parking	Yes	Yes	1	B	X	x
34	Dyer's woad	<i>Isatis tinctoria</i>	A			Watch/Pks			A		
35	Elongated mustard	<i>Brassica Elongata</i>	A								
36	Eurasian watermilfoil	<i>Myriophyllum spicatum</i>	B			Yes	Yes	1		X	x
37	European barberry	<i>Berberis vulgaris</i>				Yes	Yes	1			
38	European privet	<i>Ligustrum vulgare</i>				Yes	Yes	1			x
39	Field bindweed	<i>Convolvulus arvensis</i>	C			Yes	Yes	1		X	
40	Garden loosestrife	<i>Lysimachia vulgaris</i>				Yes					x
41	Garlic mustard	<i>Alliaria petiolata</i>	Watch			Yes	Yes	1		X	x
42	Giant knotweed	<i>Polygonum sachalinense</i>	A			Watch-S.Den					
43	Giant reed	<i>Arundo donax</i>	A			No					
44	Giant salvinia	<i>Salvinia molesta</i>	A						A		
45	Green Ash	<i>Frazinus pennsylvanica var.</i>				Yes	Yes	1			
46	Hairy willow-herb	<i>Epilobium hirsutum</i>	Watch			Yes	Yes	1		X	x
47	Halogeton	<i>Halogeton glomeratus</i>	C								
48	Himalayan blackberry	<i>Rubus armeniacus</i>	Watch			Yes					
49	Hoary cress	<i>Cardaria draba</i>	B+	Far western Boulder Co	Pub Rd, Pking/ W-ways	Yes	Yes	1		X	x
50	Honeysuckle	<i>lonicera morrowii and l. tatarica</i>				Yes	Yes	1			x
51	Houndstongue	<i>Cynoglossum officinale</i>	B+	Far western Boulder Co	Public Road, Parking	Yes	Yes	1	B	X	x
52	Hydrilla	<i>Hydrilla verticillata</i>	A						A		
53	Japanese barberry	<i>Berberis vulgaris</i>				Yes	Yes	1			x
54	Japanese blood grass	<i>Imperata cylindrica</i>	Watch								
55	Japanese brome	<i>Bromus japonicus</i>				Yes					
56	Japanese knotweed	<i>Polygonum cuspidatum</i>	A			?	Yes	1		X	x
57	Jointed goatgrass	<i>Aegilops cylindrical</i>	B+	Far western OSMP?	Public Road, Parking	Yes	Yes	1		X	x
58	Honeylocust	<i>Gleditsia triacanthos</i>				Yes	Yes	1		X	x
59	Kochia	<i>Kochia scoparia</i>				Yes	Yes	1		X	
60	Leafy spurge	<i>Euphorbia esula</i>	B +	Far western Boulder Co	Pub Rd, Pking/ W-ways	Yes	Yes	1	B	X	x
61	Mayweed chamomile	<i>Anthemis cotula</i>	B								
62	Meadow hawkweed	<i>Hieracium pratense</i>	Watch								
63	Meadow knapweed	<i>Centaurea pratensis</i>	A						A		
64	Mediterranean sage	<i>Salvia aethiopsis</i>	A			Yes	Yes	1	A	X	x
65	Medusahead	<i>Taeniatherum caput-medusae</i>	A						A		
66	Moth mullein	<i>Verbascum blattaria</i>	B +	Far western OSMP?	Public Road, Parking	Yes	Yes	1		X	
67	Musk thistle	<i>Carduus nutans</i>	B		Pub Rd, Pking/ W-ways	Yes	Yes	1	B	X	x
68	Myrtle spurge	<i>Euphorbia myrsinites</i>	A			Yes	Yes	1	A		x
69	Onionweed	<i>Asphodelus fistulosus</i>	Watch								
70	Orange hawkweed	<i>Hieracium aurantiacum</i>	A			Yes	Yes	1	A	X	x
71	Oxeye daisy	<i>Chrysanthemum leucanthemum</i>	B +	East of 93/Broad/36 + far	Public Road, Parking	Yes	Yes	1		X	x
72	Perennial pepperweed	<i>Lepidium latifolium</i>	B+	West of 93/Broadway/36	Public Road, Parking	Yes	Yes	1		X	x
73	Perennial sowthistle	<i>Sonchus arvensis</i>	C			Yes	Yes	1		X	x
74	Perennial sweetpea	<i>Lathyrus latifolius</i>				Yes	Yes	1			x
75	Plumeless thistle	<i>Carduus acanthoides</i>	B+	County Wide	X	Watch					
76	Poison hemlock	<i>Conium maculatum</i>	C			Yes	Yes	1		X	
77	Puncturevine	<i>Tribulus terrestris</i>	C			Yes				X	
78	Purple loosestrife	<i>Lythrum salicaria</i>	A			Yes	Yes	1	A	X	x
79	Quackgrass	<i>Elytrigia repens</i>	B			Yes	Yes	1			
80	Queen of the Meadow	<i>Filipendula ulmaria</i>				Yes	Yes	1			x
81	Red horned poppy	<i>Glaucium corniculatum</i>				Yes					
82	Redstem filaree	<i>Erodium cicutarium</i>				Yes					
83	Reed canarygrass	<i>Phalaris arundinacea</i>				Yes	Yes	1			x
84	Rush skeletonweed	<i>Chondrilla juncea</i>	A			Watch/			A	X	
85	Russian knapweed	<i>Acroptilon repens</i>	B+	West of 93/Broadway/36	Pub Rd, Pking/ W-ways	Yes	Yes	1	B	X	x
86	Russian-olive	<i>Elaeagnus angustifolia</i>	B			Yes	Yes	1		X	x

NON-NATIVE / INVASIVE SPECIES		STATE DESIGNATION	Boulder County Eradication Requirements	Public Road, Parking/ Waterway Eradication Requirements	PRESENT ON OSMP	CONSIDERED FOR ACTIVE MANAGEMENT	TOTAL	2004 Bo. Co. Wd Mgt Plan Spec.	CO. MGT	Species Profile	
Common Name	Scientific Name										
87	Salt cedar	<i>Tamarix chinensis, T. parviflora, and T. ramosissima</i>	B+			Yes	Yes	1	B	X	x
88	Scentless chamomile	<i>Matricaria perforata</i>	B +		Pub Rd, Pking/ W-ways	Watch/ Bison				X	
89	Scotch Broom	<i>Cytisusscoparius</i>	Watch								
90	Scotch thistle	<i>Onopordum acanthium, O. tauricum</i>	B			Yes	Yes	1	B	X	x
91	Sericea lespedeza	<i>Lespedeza cuneata</i>	Watch								
92	Siberian elm	<i>Ulmus pumila</i>				Yes	Yes	1			
93	Spotted knapweed	<i>Centaurea maculosa</i>	B+	County Wide	X	Yes	Yes	1	B+	X	x
94	Spurred anoda	<i>Anoda cristata</i>	B								
95	Squarrose knapweed	<i>Centaurea virgata</i>	A						A		
96	Sulfur cinquefoil	<i>Potentilla recta</i>	B+		Public Road, Parking	Yes	Yes	1		X	x
97	Swainsonpea	<i>Sphayerophysa salsula</i>	Watch								
98	Syrian beancaper	<i>Zygophyllum fabago</i>	Watch								
99	Tall oatgrass	<i>Arrhenatherum elatius</i>				Yes	Yes	1			x
100	Tansy ragwort	<i>Senecia jacobaea</i>	A						A		
101	Tree of Heaven	<i>Ailanthus altissima</i>				Yes	Yes	1		X	x
102	Venice mallow	<i>Hibiscus trionum</i>	B								
103	Water Hyacinth	<i>Eichhomia crassipes</i>	Watch								
104	Water lettuce	<i>Pistia stratites</i>	Watch								
105	Wayfaring Tree	<i>Viburnum lantana</i>				Yes	Yes	1			x
106	White bryony	<i>Brionia alba</i>	Watch								
107	White campion	<i>Silene alba</i>				Yes	Yes	1			x
108	White Horehound	<i>Marrubium vulgare</i>				Yes	Yes	1			
109	Wild caraway	<i>Carum caroi</i>	B								
110	Wild four o'clock *	<i>Mirabilis nyctaginea</i>	B+			Yes					
111	Wooly distaff thistle	<i>Carthamuslanatus</i>	Watch								
112	Yellow iris	<i>Iris pseudacorus</i>				Yes	Yes	1		X	x
113	Yellow nutsedge	<i>Cyperus esculentus</i>	B								
114	Yellow starthistle	<i>Centaurea solstitialis</i>	A				Watch/Broo		A	X	x
115	Yellow toadflax	<i>Linaria vulgaris</i>	B +	East of 93/Broadway/36	Public Road, Parking	Yes	Yes	1	B	X	x
	<b>Animal Species</b>							70			
	Bullfrog	<i>Rana catesbeiana</i>				Yes					
	New Zealand mud snails	<i>Potamopyrgus antipodarum</i>				Yes					
	Rusty crawfish	<i>Orconectes rusticus</i>				No					
<b>NOTES</b>											
<b>State Designations:</b>											
A = Eradication mandated.											
"B+" = Eradication mandated unless otherwise noted in the state management plan for this species.											
B = State currently developing management plans. Management to stop spread recommended until plan developed.											
C = State will develop management plans to assist local governing bodies that choose to require management.											
State Watch list species are invasive species that are not currently known to occur in the State, but are present adjacent to the State (or known to be/have been found in Boulder County)											
<b>Additional State Rules (pertaining to spread)</b>											
<b>Public Road, Parking:</b> Mandatory eradication of "All populations in this state that are within 15 feet from the edge of any public road and any immediately adjacent area used for parking must be eliminated prior to seed development in,,,"											
<b>Waterway:</b> Mandatory eradication of "All populations in this state that are within the area from the center of any intermittent or perennial stream or river to 15 feet beyond the ordinary high watermark on both banks must be eliminated prior to seed development in ,,,,"											
<b>Other</b>											
OSMP Watch list species are invasive species that are not currently known on OSMP lands, but are or have been present within the County or Front Range											
Also included in the list are some (not all) non-native species that are found on OSMP but are not on the state list. OSMP staff have concerns about the potential threat these species pose and are monitoring them for expansion.											
* = Native in parts of North America, but considered invasive in some states.											
Adapted from Dinosaur National Monument Invasive Plant Management Plan & Environmental Assessment, October 2005.											

## Appendix K

### **New Zealand Mudsnail Spread Prevention (2006)**

City of Boulder Open Space and Mountain Parks spread prevention methods entail placing boots in a small plastic tub and spraying boots down with 409 until they are thoroughly saturated. The boots are then scrubbed with a brush (especially the tread). The 409 wash is collected from the tub and strained back into the dispenser bottle for re-use. Please also see the web link below with a cleaning protocol from Oregon:

#### **Prevention guide for New Zealand mudsnails (North America)**

**From: Mandy Tu (imtu (at) tnc.org)**

The tiny New Zealand mudsnail (*Potamopyrgus antipodarum*) has greatly expanded its range in brackish and freshwaters over the last 10 years. The best way to slow its rate of spread is to prevent the transport of NZMS on your equipment and field gear. See this new prevention guide produced by The Nature Conservancy staff in Oregon:

Low Resolution: [http://seagrant.oregonstate.edu/sgpubs/onlinepubs/g06006\\_lowres.pdf](http://seagrant.oregonstate.edu/sgpubs/onlinepubs/g06006_lowres.pdf)

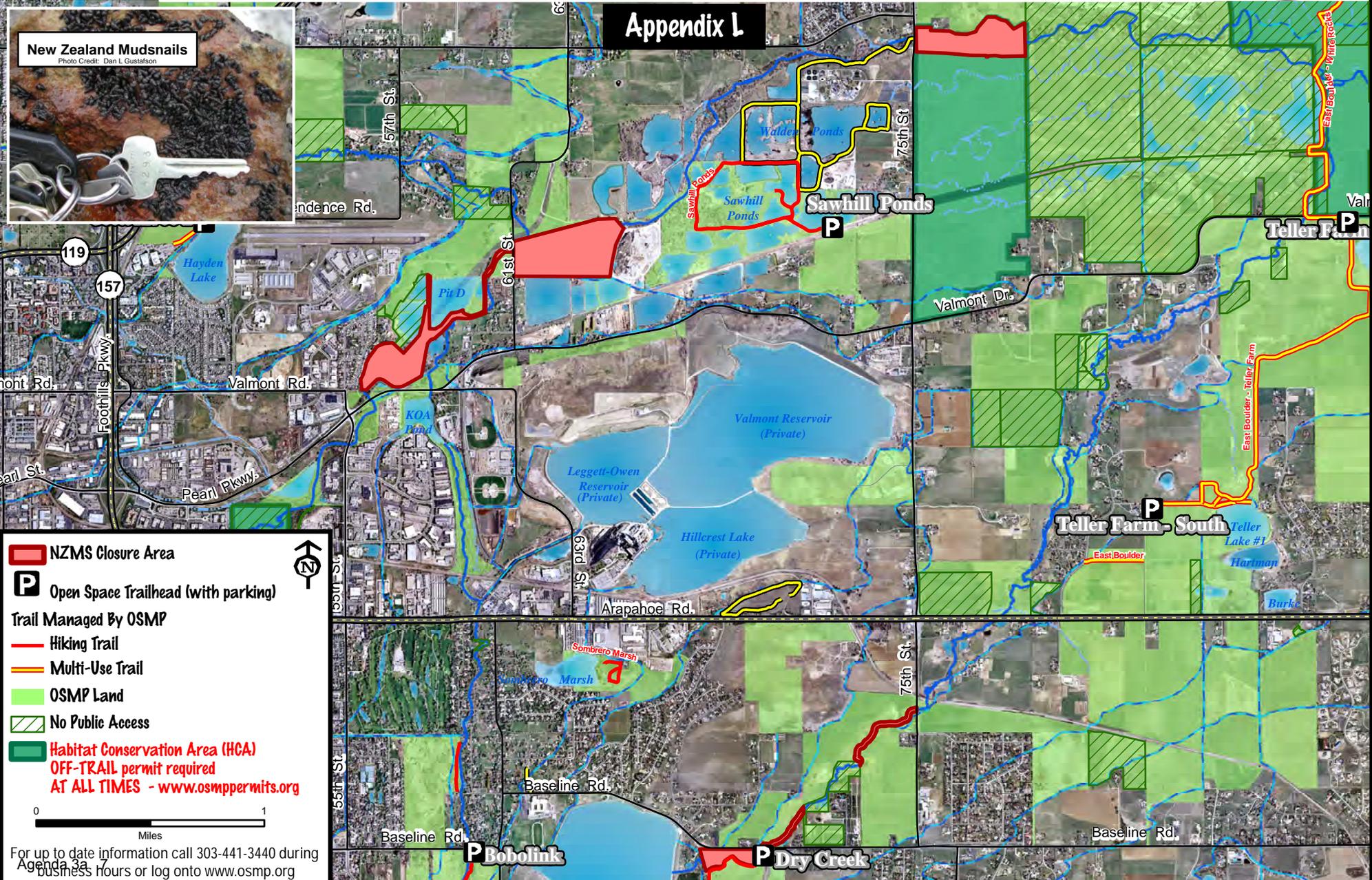
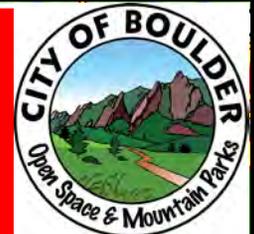
High Resolution: [http://seagrant.oregonstate.edu/sgpubs/onlinepubs/g06006\\_highres.pdf](http://seagrant.oregonstate.edu/sgpubs/onlinepubs/g06006_highres.pdf)

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# New Zealand Mudsnail Closure

Due to confirmed presence of New Zealand Mudsnail (NZMS), these areas are **CLOSED TO ALL USE** until further notice.



# Appendix M

 <b>Trail Design &amp; Management Guidelines Matrix</b>														
	X-Slope Range	Tread Width	Max. Sustained Grade	Max. Sustained Outslope	Clearing		Turn Radius	Surface Materials						
					Width	Height		Natural	Gravel	Crusher	Roadbase	Concrete	Asphalt	
<b>Accessible</b>	0-50%	>=3'	8.33%	<2%	8'	8'	4'	ok	No	ok	ok	ok	ok	ok
<b>Class 5</b> <i>Fully Developed</i>	Hiking	0-30%	3-5'	8%	<=5%	6'	8'	2'	ok	ok	ok	ok	ok	ok
	Biking	0-30%	3-8'	8%	<=5%	10'	10'	6'	No	ok	ok	ok	ok	ok
	Equestrian	0-30%	3-8'	8%	<=5%	10'	10'	8'	No	ok	ok	ok	No	No
	Official Vehicle	N/A	8-10'	8%	<= 8%	28-40'	12'	10-12'	No	ok	ok	ok	ok	ok
<b>Class 4</b> <i>Highly Developed</i>	Hiking	0-50%	2.5-5'	10%	<=5%	6'	8'	2'	ok	ok	ok	ok	No	No
	Biking	0-50%	3-8'	8%	<=5%	6-10'	10'	6'	ok	ok	ok	ok	No	No
	Equestrian	0-50%	3-8'	8%	<=5%	6-10'	10'	8'	ok	ok	ok	ok	No	No
	Official Vehicle	N/A	8-10'	6%	<= 6%	28'	12'	10-12'	No	ok	ok	ok	ok	ok
<b>Class 3</b> <i>Developed/ Improved</i>	Hiking	0-75%	1.5-3'	15%	<= 8%	4-6'	8'	2'	ok	ok	ok	ok	No	No
	Biking	0-75%	1.5-5'	12%	<=5%	4-6'	10'	6'	ok	ok	ok	ok	No	No
	Equestrian	0-75%	1.5-6'	12%	<=5%	6'	10'	8'	ok	ok	ok	ok	No	No
	Official Vehicle	N/A	8-10'	6%	<=5%	12'	10'	10-12'	ok	ok	ok	ok	No	No
<b>Class 2</b> <i>Minor Development</i>	Hiking	0-75%	1.5-2.5'	15%	<=10%	4'	8'	2'	ok	No	No	No	No	No
	Biking	0-75%	1.5-3'	12%	<= 8%	4-6'	10'	6'	ok	No	No	No	No	No
	Equestrian	0-75%	1.5-2.5'	12%	<= 8%	6'	10'	8'	ok	No	No	No	No	No
	Official Vehicle	N/A	8-10'	5%	<=5%	10'	10'	10-12'	ok	N/A	No	No	No	No
<b>Class 1</b> <i>Primitive/ Undeveloped</i>	Hiking	0-90%	1.5-2'	15%	<=10%	N/A	N/A	2'	ok	No	No	No	No	No
	Biking	0-90%	1.5-2'	N/A	N/A	N/A	N/A	N/A	N/A	N/A	No	No	N/A	N/A
	Equestrian	0-90%	1.5-2'	N/A	N/A	N/A	N/A	N/A	N/A	N/A	No	No	N/A	N/A
	Official Vehicle	N/A	8-10'	4%	<= 3%	N/A	N/A	10-12'	ok	N/A	No	No	No	No
<b>Climbing Access</b>	Climbing	N/A	0-2'	N/A	<=15%	N/A	N/A	N/A	ok	No	No	No	No	No

Trail Design Parameters provide guidance for the assessment, survey and design, construction, repair and maintenance of trails, based on the Trail Class and Designed Use of the trail.

Exceptions and variances to these parameters can occur when site-specific circumstances demand such exceptions. These exceptions should be noted in the TMO for the trail.

\* Accessible is currently a separate Trail Class. If assessing/designing trails for accessibility, refer to current Agency trail accessibility guidance.

Finalized 12/04/07

## Appendix N. Wildlife Seasonal Closure Timeline

Taxa	Area	Dates	Jan	Feb	March	April	May	June	July	Aug	Sept	Oct	Nov	Dec
Bald Eagle	Kolb/Weiser, Coal Creek	11/1 - 7/31	Shaded				Shaded	Shaded						
Osprey	Axelson, Sawhill	3/15 - 9/10			Shaded	Shaded	Shaded	Shaded	Shaded	Shaded				
Burrowing Owl	Map on website	3/15 - 10/31			Shaded									
Bats	Harmon, Mallory Cave	Year-round	Shaded											
Bats	Der Zerkle	4/1 - 9/1				Shaded	Shaded	Shaded	Shaded	Shaded				
Cliff-nesting Raptors	Map on website	2/1 - 7/31		Shaded	Shaded	Shaded	Shaded	Shaded	Shaded					
Grassland Birds	Map on website	5/1 - 7/31					Shaded	Shaded	Shaded					
Shrub-nesting Birds	Consult Wildlife Ecologist	5/1 - 7/31					Shaded	Shaded	Shaded					
Prebles meadow jumping mouse- active, restrict activities in occupied habitat	Consult Wildlife Ecologist- riparian areas, ditches	5/1-10/31					Shaded	Shaded	Shaded	Shaded	Shaded	Shaded		
Prebles meadow jumping mouse- hibernation, avoid shrub/tree removal in occupied habitat	Consult Wildlife Ecologist- riparian areas, ditches	8/1-6/1	Shaded	Shaded	Shaded	Shaded	Shaded			Shaded	Shaded	Shaded	Shaded	Shaded
New Zealand Mudsnail	Portions of Boulder Creek and Dry Creek east of Baseline Reservoir	Year-round	Shaded											

**Note that closures may change or may be added for new species, and therefore consultation with an OSMP wildlife ecologist and/or the closure information posted on the OSMP website is advised in addition to use of this table.**

## MEMORANDUM

TO: Open Space Board of Trustees

FROM: Mike Patton, Director, Open Space and Mountain Parks  
Steve Armstead, Environmental Planner/Voice and Sight Project Coordinator  
Lisa Dierauf, Community Outreach Supervisor

DATE: May 14, 2014

SUBJECT: Implementation of the Voice and Sight Tag Program Changes

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### Summary

On April 9, 2014, the Open Space Board of Trustees (OSBT) requested that staff update the Board regarding the implementation of changes to the Voice and Sight Tag (Tag) Program. The Board members expressed an interest in the preparations, design and scheduling of the new mandatory voice and sight education class. All guardians participating in the Tag Program in 2015 will be required to attend the class before they can register in the program. Some OSBT members expressed an interest in watching the existing Voice and Sight Video. It is available for viewing at the Open Space and Mountain Parks (OSMP) Website <https://bouldercolorado.gov/osmp/watch-tag-video>.

Staff has been working on the following tasks for implementing the Tag Program changes:

- Developing and scheduling the education class with the intent of beginning the classes in June 2014;
- Completing baseline monitoring by the end of June 2014;
- Updating program software and online user interface so that registration in the revised program can begin before Jan. 1, 2015;
- Revising information signs and being prepared to replace them prior to January 1, 2015;
- Notifying the community of the upcoming program changes has begun and will continue throughout 2014; and
- Integrating the voice and sight and the dog license programs so that the systems are integrated and ready to go Jan. 1, 2015.

A timeline for implementation milestones and a summary of key tasks is available in Attachment A.

Staff is working on the content of the voice and sight education class and changes to the voice and sight video. The video will be integrated into the class. Staff has been collaborating so that the online service used by Parks and Recreation for recreation class scheduling is also available to allow dog guardians to sign up for the voice and sight education class.

## **Background**

On May 6, 2014, the Boulder City Council unanimously approved, by consent, changes to the Tag Program which are summarized in Attachment B. Council's direction included the recommendations that the OSBT made on April 10, 2013 and May 8, 2013 with the following exceptions:

1. Council added three education and outreach strategies;
2. Council directed that the five-year refresher course would be available on-line and include an on-line test.
3. Council removed elements of the OSBT/staff recommendation about how single or repeated violations of certain regulations would lead to the suspension of voice and sight privileges;
4. Council added guidance language in the Boulder Revised Code for several voice and sight related offenses that in addition to fines, the municipal court should consider a range of penalty options that includes but is not limited to retaking the education class, dog training or evaluations and the suspension or revocation of voice and sight privileges as a response to repeated or egregious violations.

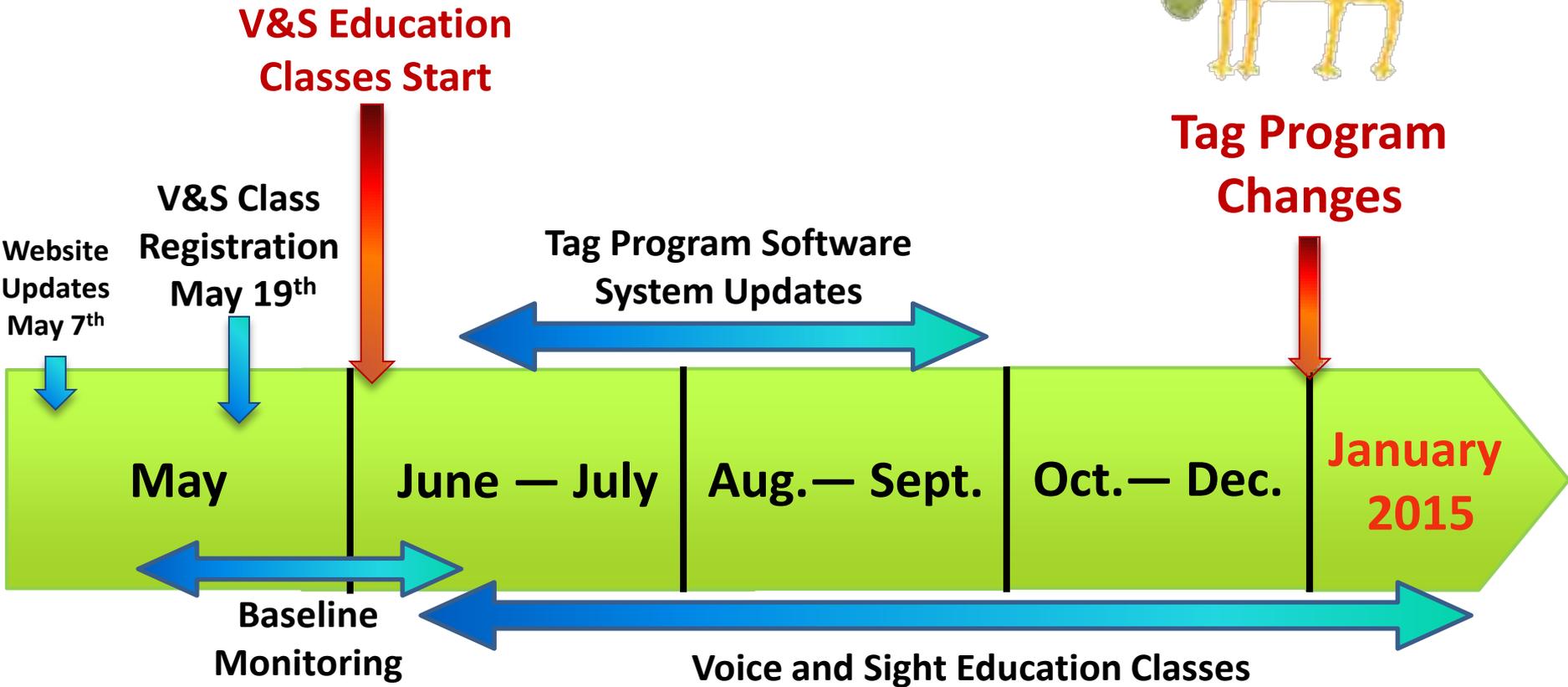
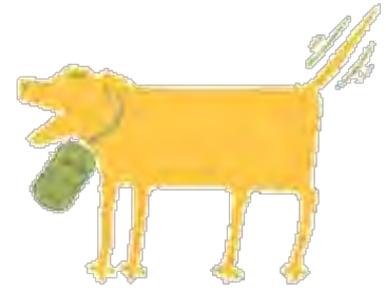
The approved changes to the Tag Program go into effect starting Jan. 1, 2015.

## **ATTACHMENTS**

A: Tag Program Changes Timeline

B: Voice and Sight Tag Program Changes

# TAG PROGRAM CHANGES TIMELINE



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**ATTACHMENT B**

**Voice and Sight Tag Program Changes**

#	Voice and Sight Tag Program Changes
1	<p>Implement the following education and outreach strategies:</p> <ul style="list-style-type: none"> <li>a) Increase outreach and education about training opportunities</li> <li>b) Support stakeholder efforts</li> <li>c) Create refresher videos on requirements, etiquette or issues that will be phased in based on time and cost</li> <li>d) Use traditional and social media to provide instructive educational information to participants</li> <li>e) Provide educational walks for dogs and dog guardians on a trial basis</li> <li>f) Improve clarity and information on signs</li> <li>g) Distribute palm cards explaining the Tag Program</li> <li>h) Increase outreach and education to visitors without dogs about voice and sight control and what to expect</li> <li>i) Consider under specific conditions and on well-suited OSMP properties, opportunities for special voice and sight control training events</li> <li>j) Encourage dog guardians to become volunteer Trail Guides and provide additional training for outreach with a dog</li> <li>k) Participate in more dog-related outreach events; consider organizing another “Tag Wag” type event</li> <li>l) Promote information on dog-prohibited trails and add this information on the OSMP Website</li> <li>m) Train all staff on the new regulations for informal educational opportunities</li> <li>n) Increase focus on major trailheads</li> <li>o) Provide more focused Ranger patrol</li> <li>p) Consider more strategic placement of signs and waste cans</li> </ul>
2	<p>Require proof of current rabies vaccination for all dogs to be registered in the program. City of Boulder residents are required to provide a valid City of Boulder dog license as proof of current rabies vaccination.</p> <p>Require that all dogs on OSMP lands display a valid rabies vaccination tag.</p>
3	<p>The program registration and annual renewal fees will include a graduated fee structure for residents of the City of Boulder, residents of Boulder County outside the City of Boulder, and noncounty residents.</p> <p>Program registration fees:</p> <ul style="list-style-type: none"> <li>• City of Boulder Residents (\$13),</li> <li>• Boulder County residents outside the City of Boulder (\$33),</li> <li>• Non-Boulder County residents (\$75), and</li> <li>• The registration fee includes one guardian and one dog; the fee for each additional guardian in a household is (\$5) and the fee for each additional dog in a household is (\$10).</li> </ul>

## ATTACHMENT B

### Voice and Sight Tag Program Changes

#	Voice and Sight Tag Program Changes
	<p>Annual household renewal fee:</p> <ul style="list-style-type: none"> <li>• City of Boulder Residents (\$5),</li> <li>• Boulder County residents outside the City of Boulder (\$20), and</li> <li>• Non-Boulder County residents (\$30).</li> </ul> <p>The additional guardian and dog registration fees will be waived for City of Boulder households who meet income criteria consistent with the City of Boulder Food Tax Rebate Program or the Parks and Recreation Reduced Rate Program.</p>
4	<p>Require all program participants attend an information session. Program participants must attend a session before they can register in the program. The information session will include as part of the content a revised and updated voice and sight video. Program participants must complete an online refresher education course at least every five years. The refresher will include an on-line test to establish that participants understand the Voice and Sight Tag Program requirements.</p>
5	<p>Increase fines for Voice and Sight Evidence Tag Required (B.R.C. 6-13-2) and Dog at Large violations (B.R.C. 6-1-16) to \$100 (maximum), \$200 (maximum), and \$300 (minimum) for first, second and third or more convictions respectively. Provide mechanism for dismissal of tickets for lawful participants who inadvertently failed to display tag.</p> <p>Recommend to the municipal court that the bond amount for dog-related City Manager’s Rule violations (B.R.C. 8-3-3) be increased to \$100.</p>
6	<p>Encourage courts to order such additions to fines for violations of the following ordinances:</p> <ul style="list-style-type: none"> <li>• Voice and Sight Evidence Tag Required (B.R.C. 6-13-2)</li> <li>• Dog at Large violations (B.R.C. 6-1-16)</li> <li>• Aggressive Animal Prohibited (B.R.C. 6-1-20), and</li> <li>• Failure to Protect Wildlife (or livestock) (B.R.C. 8-3-5)</li> </ul> <p>The court may impose conditions that include without limitation attendance at classes related to the voice and sight control regulations of the city, evaluation or training of the dog to ensure that it is capable of complying with voice and sight control requirements, or the temporary suspension or permanent revocation of voice and sight control privileges.</p>

## MEMORANDUM

TO: Open Space Board of Trustees

FROM: Mike Patton, Director  
Dave Kuntz, Resource Systems Division Manager, Acting  
Jim Reeder, Land and Visitor Services Division Manager  
Mike Orosel, Financial Services Manager

DATE: May 14, 2014

SUBJECT: 2014 Work Plan: First Quarter Update

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### **Project Planning and Design, Seasonal Hiring First Quarter Focus**

Much of the first quarter (Q1) of 2014 was spent finalizing the 2014 work program and budget allocation. One hundred seven (107) of the 240 projects identified in the 2014 work plan had a Q1 component. Project design and planning were a principal focus of Q1 accomplishments with Q2-Q4 project components consisting of field work, construction, completion and analysis and assessment. Completion of projects begun in Q1 ranged generally between 5 percent and 25 percent in Q1.

Flood recovery remains a high priority for the Open Space and Mountain Parks Department in 2014. More than twenty (20) projects begun or continued in Q1 had a flood recovery priority, including fifteen (15) trail projects, four ditch repair projects, one bridge replacement project, fifteen (15) educational programs and ten (10) volunteer projects.

Seasonal hiring was a key part of Q1 accomplishments. Ninety-four (94) full- or part-time seasonal positions were hired in Q1 to begin work in Q2. Seasonal crews consist of the following:

#### Ecological Systems

- FEMP (Forest Ecosystem Management Plan) 8 (1 crew)
- IPM (Integrated Pest Management) 8 (2 crews)
- Wildlife (monitoring and inventory) 6
- Restoration 3

#### Environmental Planning

- Monitoring (voice and sight) 3

#### Trails and Trailheads

- Trails 37 (7 crews)
- Trailheads 3

## Community Outreach

- Voice and sight education 6
- Education and outreach (events, Ranger Cottage) 18 (+/-)
- Volunteers (program coordination, FEMA) 2

## **Q1 Project Summary by Work Group**

A summary of projects from Q1 are listed by OSMP work group.

- **Community Outreach**
  - Educational programs – 15 Natural Selections hikes + requests
  - Volunteer Services – recruitment, training, scheduling, projects (e.g., Chautauqua Trail repair, Mesa Trail repair, flood debris removal, fence repair, Elephant Buttruss)
  - Voice and sight program – video edits, curriculum development
- **Cultural Resources**
  - North Trail Study Area (NSTA) – survey grant proposal
  - Historic structures (Viele House, Lewis) – foundation repair
- **Ecological Systems**
  - Wildlife monitoring – data analysis (bobcat, mountain lion), raptors
  - Wildlife fencing – habitat protection
  - Research program – coordination of proposal reviews, 10 proposals selected
  - Riparian restoration – South Boulder Creek, Boulder Creek
  - Wetlands – monitoring, permitting
  - Forest management (FEMP)
- **Environmental Planning**
  - Voice and sight monitoring – design and collect baseline prior to program start (June 1)
  - Voice and sight dog tag program – ordinance changes, program administration
  - Flood Recovery Coordination – FEMA projects, city coordination
  - Monitoring – post-flood riparian, FEMP understory, invasive species
  - Plan preparation – NTSA, Agricultural Resources, new properties
- **Land and Facilities Operations**
  - Ditch repair and maintenance – 4 ditches flood damage repair: Crocker, Green, Eggleston, Silver Lake
  - South Boulder Creek bridge replacement – design and remove debris
  - Fencing – replace flood damaged fencing
  - Irrigation solar pumping
  - Building and office repairs and upgrades – Cherryvale, Annex
- **Public Relations**
  - Staffing Ranger Cottage and trailheads
  - Annual report – final
- **Rangers**
  - Reconfigure and outfit ranger vehicles

- **Resource Information Systems**
  - Data integration and database management
  - Landlink replacement project
  - OSMP Library resuscitation
  - Maps and more maps
- **Trailheads**
  - Maintenance and refurbishment
  - Gregory Canyon trailhead – plan/design
- **Trails**
  - Trail design – 6 trails: Bear Canyon Road, Bear Canyon Trail, East Boulder Trail, Green Mountain Lodge access, Royal Arch Trail, Saddle Rock Trail
  - Chapman Trail – material on-site
  - Trail maintenance and repairs – flood damage: South Boulder Creek Trail, Foothills Trail, Mesa Trail, Chautauqua Trail and many more
  - Construction – Skunk Canyon

## **Second Quarter Targets**

Field work and construction began in earnest in the second quarter of 2014. Many projects from Q1 in the planning and design phases moved into the construction or field component phases in Q2. Fifty-three (53) projects began in Q2. These projects include:

- **Restoration Projects**
  - Riparian
    - South Boulder Creek riparian and floodplain restoration
    - South Boulder Creek-Boulder Creek confluence (flood)
  - Native grasslands
    - Flatirons Vista/Fell/Manchester properties
- **Integrated Pest Management (IPM)**
  - Non-native weed surveys and mapping
  - Control of weed distribution from flood
- **Monitoring (FEMP, GEMP, VMP)**
  - Forest – FEMP overstory/understory surveys
  - Voice and sight program compliance
  - Undesignated trails - inventory
  - Wildlife
    - Burrowing owls
    - Grassland birds
    - Bats
    - Raptors
    - Northern leopard frogs
    - Prairie dogs
  - Grasslands
    - Colorado Tallgrass Prairie
- **Management Plans**
  - Agricultural Resources
  - North Trail Study Area

- Surveys, inventories
- **Trails**
  - Build
    - Witemyer
    - Seal Rock
  - Maintenance and rebuild
    - Systemwide
    - Saddle Rock
    - Sanitas Valley Trail
- **Voice and Sight Program**
  - Educational programming
  - Outreach

## MEMORANDUM

TO: Open Space Board of Trustees

FROM: Michael D. Patton, Director, Open Space and Mountain Parks  
Mark Gershman, Environmental Planning Supervisor

DATE: May 14, 2014

SUBJECT: Greenways CIP

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As described in the attached materials, the Greenways Program integrates a number of community values, among them passive recreation and the conservation of cultural resources as well as aquatic and riparian ecosystems. Because goals of the Greenways Program span many city functions, an advisory board made up of representatives from seven city boards and commissions was established to provide a forum for public hearings and community recommendations to the staff. The Open Space Board of Trustees (OSBT) is one of the boards that comprise the Greenways Advisory Committee (GAC).

Each year the Greenways staff (in the Utilities Division of the Public Works Department) prepares information on topics that are determined to be of community interest for review by the GAC. The first step is to share this information with the various boards with the intent of having ideas, questions and concerns discussed by the various boards and collected by the GAC representative. Tom Isaacson is the GAC representative on the OSBT. The materials attached include the description of the City of Boulder Greenways Program's 2015 Capital Improvements Program (CIP).

Please consider reviewing these materials in preparation for a brief discussion at the OSBT meeting on Wednesday May 14, 2014. The OSMP staff liaison with the Greenways Program will make a brief presentation which will be followed by an opportunity for board members to share their comments. These comments will be shared with the full GAC when it meets and holds a public hearing on the Greenways CIP on Wednesday May 22. As with all CIP proposals, the Greenway's CIP will then be considered by the Planning Board and finally by City Council in August.

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**CITY OF BOULDER  
INFORMATION ITEM FOR:**

**TRANSPORTATION ADVISORY BOARD – May 12, 2014**  
**ENVIRONMENTAL ADVISORY BOARD – May 14, 2014**  
**OPEN SPACE BOARD OF TRUSTEES – May 14, 2014**  
**PLANNING BOARD – May 15, 2014**  
**PARKS AND RECREATION ADVISORY BOARD – May 19, 2014**  
**WATER RESOURCES ADVISORY BOARD – May 19, 2014**

**GREENWAYS ADVISORY COMMITTEE AGENDA ITEM**  
**MEETING DATE: May 22, 2014**

<p><b>SUBJECT:</b> 2015-2020 Greenways Capital Improvement Program</p>
<p><b>REQUESTING DEPARTMENT:</b> Kurt Bauer – Flood and Greenways Engineering Project Manager</p>
<p><b>PURPOSE:</b> The 2015-2020 Greenways Capital Improvement Program is being provided to board members as an information item. If you have any comments or concerns regarding the 2015-2020 Greenways Capital Improvement Program, please pass them along to your Greenways Advisory Committee representative. If you have questions on this material, please contact Kurt Bauer at 303-441-4232 or <a href="mailto:bauerk@bouldercolorado.gov">bauerk@bouldercolorado.gov</a>.</p>
<p><b>GREENWAYS ADVISORY COMMITTEE ACTION REQUESTED:</b> A recommendation from the Greenways Advisory Committee to the City’s Planning Board and City Council concerning the proposed Greenways Capital Improvement Program is requested.</p>

Attached is information concerning the proposed 2015-2020 Greenways Capital Improvement Program (CIP) for review and consideration. A recommendation by the Greenways Advisory Committee to the city’s Planning Board and Council will be requested at the May 22, 2014 GAC meeting.

- Attachment A: Greenways 2015-2020 Capital Improvement Program Overview
- Attachment B: Greenways 2015-2020 Capital Improvement Program Summary Spreadsheet
- Attachment C: Greenways Program CIP Map
- Attachment D: Timeline for Floodplain Mapping, Mitigation Planning and Capital Improvements

## **Attachment A: Greenways 2015 - 2020 CIP Program Overview**

### **GREENWAYS 2015 - 2020 CAPITAL IMPROVEMENTS PROGRAM**

The city of Boulder Greenways System is comprised of a series of corridors along riparian areas including Boulder Creek and its 14 tributaries, which provide an opportunity to integrate multiple objectives, including habitat protection, water quality enhancement, storm drainage and floodplain management, alternative transportation routes for pedestrians and bicyclists, recreation and cultural resources.

The Greenways CIP follows an opportunistic approach, contributing funding toward projects that are being completed by other departments or private development in order to meet the various objectives of the Greenways Program. The Greenways CIP also looks to leverage funds with outside agencies in order to move projects forward that meet more than one objective of the Greenways Program, but may not be the highest priority when evaluating any one particular objective. Projects included in the Greenways CIP are typically called out in the Greenways Master Plan and are projects that Greenways staff can take the lead in coordinating.

#### **Funding Overview**

The total 2015 Greenways capital budget is \$320,441, with \$105,000 in the operating budget. Greenways projects are funded from the Transportation Fund, Stormwater and Flood Management Utility Fund, and the Lottery Fund. Annual funding distribution for the Greenways Capital Program for 2015 is as follows:

Transportation	-	\$97,500
Flood Utility	-	\$97,500
Lottery Fund	-	\$125,441

Starting in 2015, the Lottery contribution is expected to be reduced to \$125,441, based on Greenways receiving 15% of the city's funding allocation, with a projection of total Lottery proceeds being \$836,275.

#### **Accomplishments and Highlights**

The following presents a summary of the projects that were completed prior to the flood in 2013:

- The Boulder Creek Flood Mapping Update was submitted to FEMA in early 2013.
- Significant progress was made on the design of the Wonderland Creek Greenways and Flood improvement projects (Foothills to 30th and 30th to Winding Trail) including hiring an artist and working through design details with the Burlington Northern Railroad.
- The Wonderland Creek Diagonal to Winding Trail CEAP was completed in early 2013.
- Upper Goose Creek and Twomile Canyon Creek Flood Mapping Study was presented to WRAB in a public hearing in May.
- High resolution LiDAR (light and radar) data was collected in the spring of 2013 to update the city's topographic and GIS data.

- Staff completed a periodic update to the city's asset management database for all drainage infrastructure along all major drainageways in the spring of 2013.

In September 2013, a major storm event brought unprecedented rainfall to our region causing significant flooding, loss of life and widespread damage. The following provides a summary of the efforts completed following this event:

- Staff performed damage assessments along Boulder Creek and the 14 major drainageways and determined the limits of the flood boundary associated with the September flood for each drainageway.
- Seven Open Houses were conducted in coordination with the Community Planning and Sustainability Department to share flood extent and flood recovery information with the public.
- Emergency channel repair work and sediment removal was completed along Twomile Canyon Creek, Wonderland Creek and Boulder Creek in conjunction with the Urban Drainage and Flood Control District.
- A post-flood evaluation of the Fourmile Canyon Creek and Wonderland Creek flood mapping was initiated in December.

#### **Projects Completed in 2014**

- Goose Creek Restoration Project includes restoration improvements along Goose Creek between Foothills Highway and 55<sup>th</sup> Street. This project is expected to be completed in 2014. This project is primarily being funded through a Section 206 Restoration grant through the U.S. Army Corps of Engineers. The city's 35% funding match is being met mostly through credits from city owned real estate.
- A flood mitigation major drainageway plan for South Boulder Creek is anticipated to be completed by the end of 2014.
- The Urban Drainage and Flood Control District also completes maintenance projects along the major drainageways. In 2014 this includes a request for sediment removal along Wonderland Creek from Foothills Parkway to the confluence with Goose Creek. This maintenance project will help provide the necessary conveyance capacity required when the Wonderland Creek Greenways Improvement Project is completed.

#### **Projects Expected for Completion in 2015**

- Fourmile Canyon Creek at 19<sup>th</sup> Street is in preliminary design but was put on hold following the September 2013 flood event. It is anticipated that development of this project will continue in late 2014 with a CEAP completed in 2015.
- Flood mapping studies for Upper Goose and Twomile Canyon Creeks; Skunk, Kings Gulch and BlueBell Canyon Creeks; Boulder Slough and Bear Canyon Creek are anticipated to be completed in 2015.

#### **Projects Starting in 2015, but Not Completed**

- Construction of the Wonderland Creek Foothills to 30<sup>th</sup> Greenways Improvement Project is anticipated to begin in 2015.
- Construction of the Wonderland Creek (28<sup>th</sup> Street) Diagonal to Winding Trail Greenways Improvement Project is anticipated to begin in 2015.
- A flood mitigation plan was initiated in 2014 for Boulder Creek, Bear Canyon Creek and

Gregory Canyon Creek and is anticipated to be completed 2015.

### **Highlights of 2015 – 2020 Projects**

The focus of the 2015-2020 Greenways CIP is on flood mitigation, bicycle and pedestrian multi-use paths and underpasses, and habitat and water quality improvements along the Fourmile and Wonderland Creek corridors. In addition to the projects along Fourmile Canyon Creek and Wonderland Creek, possible habitat restoration projects during the next few years include:

- Stream bank restoration along Boulder Creek at Eben Fine Park
- Confluence of Bear Creek and Boulder Creek at Foothills Community Hospital
- Dry Creek habitat improvements through Flatirons Golf Course
- Goose Creek, railroad to 47<sup>th</sup> Street tree plantings
- Fish Passage enhancement projects in association with Fishing is Fun grants
- South Boulder Creek minimum stream flow
- Removal of Russian Olive trees east of 75<sup>th</sup> Street along Boulder Creek

### **Relationship to Guiding Principles and Master Plan and Prioritization**

Greenways projects address many of the CIP guiding principles. Greenways projects are identified in multiple master plans and meet the community sustainability goals. Most of the Greenways projects leverage outside or interdepartmental funding. Greenways habitat improvements seek to be sustainable and are intended to reduce the future maintenance required.

The Greenways CIP has been developed within the context of and is consistent with the Boulder Valley Comprehensive Plan (BVCP), the Transportation Master Plan (TMP), the major drainageway plans, the Comprehensive Flood and Stormwater Master Plan and the Greenways Master Plan. The Greenways Master Plan was updated in 2011 to reflect improvements that had been completed, and adopted changes that have been made in other master plans, city policies and ordinances that affect the Greenways Program since the last Master Plan update in 2001. Information from other existing master plans for seven additional tributaries was also incorporated into the Greenways Master Plan update. Future opportunities will also be coordinated with the Open Space and Mountain Park's Grassland Plan and Visitor Master Plan and Trail Study Area plans where appropriate.

Many of the Greenways projects shown in the CIP are being designed and constructed in coordination with major flood or transportation improvements. The Greenways funding associated with these projects focuses on habitat restoration, water quality improvements and trail connections. In addition to leveraging funding with the Transportation and Flood Utilities budgets, funding for Greenways projects is also available through the Urban Drainage and Flood Control District and Federal Transportation funds.

It should be noted that the city is still recovering from the September 2013 flood event that resulted in extensive flooding along most of the city's major drainageways. Following the flood, additional funds have been allocated in the Flood Utility CIP to reflect an increased interest in pursuing flood mitigation efforts along the city's major drainageways. Continued evaluation of the impacts from this event may result in additional changes to the Flood Utility and Greenways CIP in upcoming years.

### **New Projects**

The 2015 - 2020 CIP continues to focus on Fourmile Canyon and Wonderland Creeks. The Flood Utility is currently updating the flood mapping for the following creeks and tributaries: Boulder Creek, Boulder Slough, Upper Goose Creek, Twomile Creek, Skunk Creek, Bluebell Creek and King's Gulch. Once the new mapping has been approved by FEMA, a flood mitigation analysis will be completed for each of these tributaries to determine if it is economically feasible to reduce the flood risk through construction of capital improvements. A flood mitigation plan is being initiated in 2014 for Boulder Creek, Gregory Canyon Creek and Bear Canyon Creek. This plan will identify potential economically feasible CIP projects which may provide opportunities for future Greenways Improvements. **Attachment B** presents a spreadsheet of proposed funding for these upcoming projects. **Attachment D** graphically presents the anticipated timeline for these projects.

### **Operation and Maintenance Impacts**

\$105,000 is budgeted each year for Greenways operations and maintenance. \$80,000 of the operating budget is dedicated to habitat maintenance. The Greenways habitat crew works closely with Parks and Open Space maintenance staff to provide on-going maintenance, as well as on collaborative projects as part of the operations budget. Major drainageway improvements are maintained by the flood maintenance staff and multi-use paths and underpasses are maintained by either Transportation or Parks maintenance, depending upon jurisdiction.

### **Deferred Projects, Changes and Unfunded Needs**

Since the Greenways Program is opportunistic, taking advantage of projects that are funded through other departments, there are no unfunded needs.

The Wonderland Creek from Foothills to 30<sup>th</sup> Street was granted Federal Transportation Improvement Program (TIP) funds in the amount of \$2 million (2012-2014). Additional TIP funding was granted for the Wonderland Creek at 28<sup>th</sup> Street project in the amount of \$900,000 (2013-2014).

### **Emerging Needs**

None

### **BOARD ACTION**

The Greenways Advisory Committee will review the Greenways CIP on May 22, 2014 and will be asked to make a recommendation for approval to the Planning Board and City Council.

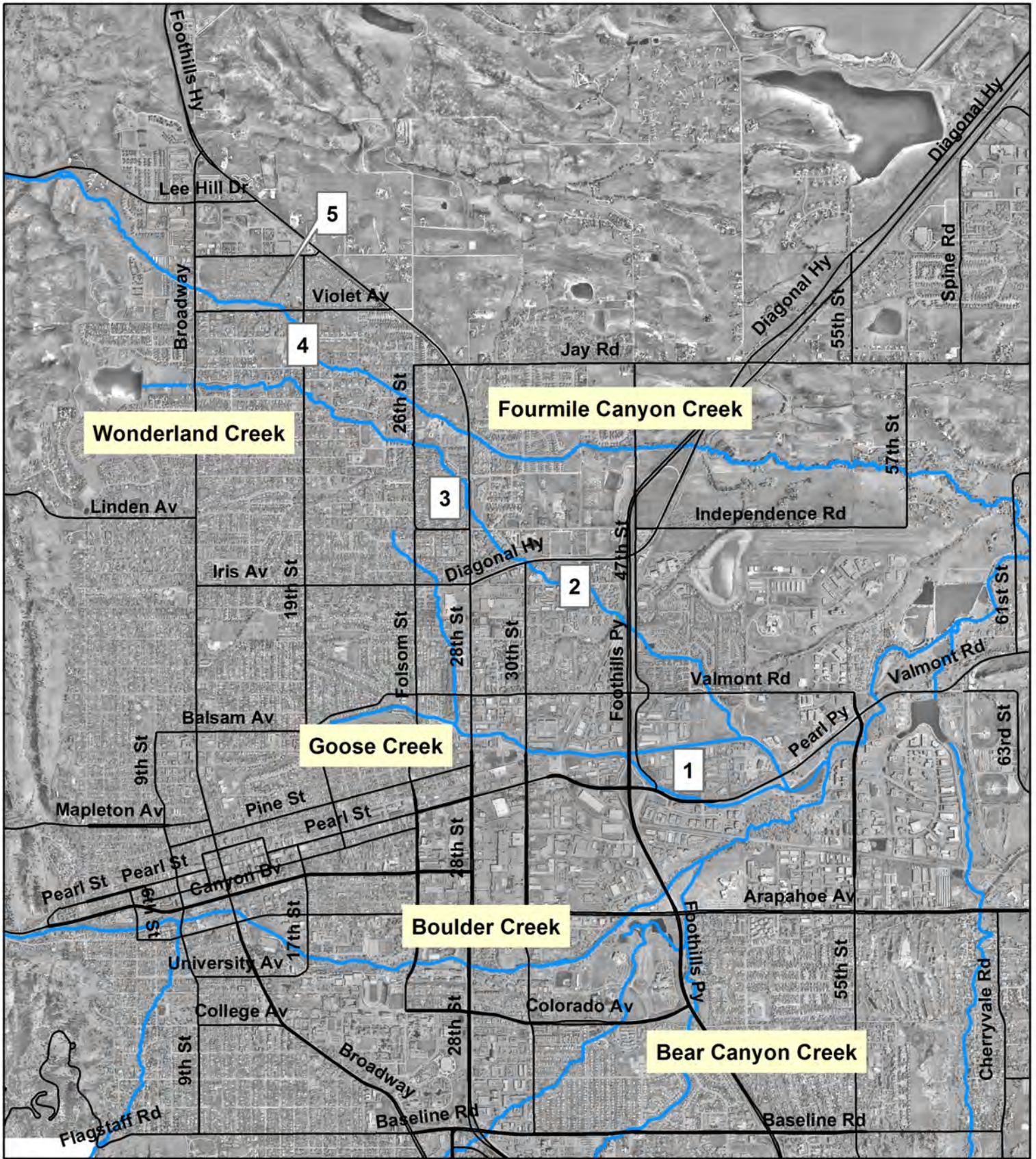
**CITY OF BOULDER  
CAPITAL IMPROVEMENTS PROGRAM**

<b>GREENWAYS PROGRAM 2015-2020 SUMMARY SHEET with Carry Overs from 2013 to 2014</b>											
<b>CAPITAL IMPROVEMENTS PROGRAM</b>	<b>Total Greenways</b>	<b>Expended in Prior Years</b>	<b>2013 Carry Over</b>	<b>2014 Budget</b>	<b>2014 Budget + Carry Over</b>	<b>2015 Projected</b>	<b>2016 Projected</b>	<b>2017 Projected</b>	<b>2018 Projected</b>	<b>2019 Projected</b>	<b>2020 Projected</b>
1 Goose Creek Restoration	\$120,000	\$80,382	\$39,618	\$0	\$39,618						
2 Wonderland Foothills to 30th Street	\$391,716	\$42,689	\$349,027		\$349,027						
3 Wonderland 28th Street Underpass	\$565,441	\$0	\$0	\$295,000	\$295,000	\$270,441					
4 Fourmile 19th to 22nd	\$747,900	\$29,072	\$718,828	\$0	\$718,828						
5 Fourmile Upland to Violet	\$1,352,205	\$0	\$0	\$0	\$0		\$270,441	\$270,441	\$270,441	\$270,441	\$270,441
6 Restoration, Water Quality and Trail Improvements		\$0	\$104,288	\$50,000	\$154,288	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000	\$50,000
7 CU Bike/Ped Bridge Replacement	\$200,000	\$0	\$200,000	\$0	\$200,000						
<b>TOTAL GREENWAYS BUDGET</b>			<b>\$1,411,761</b>	<b>\$345,000</b>	<b>\$1,756,761</b>	<b>\$320,441</b>	<b>\$320,441</b>	<b>\$320,441</b>	<b>\$320,441</b>	<b>\$320,441</b>	<b>\$320,441</b>

<b>FLOOD FUNDING BY YEAR</b>										
<b>CAPITAL IMPROVEMENTS PROGRAM</b>	<b>Expended in Prior Years</b>	<b>2014 Budget + Unencumbered Carry Over</b>	<b>2015 Projected</b>	<b>2016 Projected</b>	<b>2017 Projected</b>	<b>2018 Projected</b>	<b>2019 Projected</b>	<b>2020 Projected</b>	<b>Total</b>	
1 Goose Creek Restoration	\$0	\$0							\$0	
2 Wonderland Foothills to 30th	\$1,033,092	\$0	\$10,000,000						\$11,033,092	
3 Wonderland 28th Street Underpass	\$265,216	\$0	\$6,075,000						\$6,340,216	
4 Fourmile 19th to 22nd	\$296,793	\$1,282,655							\$1,579,448	
5 Fourmile Upland to Violet	\$0			\$500,000	\$500,000	\$500,000	\$750,000	\$2,500,000	\$4,750,000	
6 Bear Canyon Creek	\$0		\$100,000	\$500,000					\$600,000	
7 Gregory Canyon Creek	\$0		\$100,000	\$500,000					\$600,000	
8 Boulder Creek	\$0	\$100,000	\$500,000	\$2,500,000	\$2,500,000				\$5,600,000	
9 Boulder Slough	\$0	\$788,164							\$788,164	
10 Twomile Canyon Creek	\$0				\$100,000	\$500,000			\$600,000	
11 Bluebell Canyon / Kings Gulch Creek	\$0				\$100,000	\$500,000			\$600,000	
12 Skunk Creek	\$0				\$100,000	\$500,000			\$600,000	

<b>TOTAL PROJECT FUNDING</b>					
<b>CAPITAL IMPROVEMENTS PROGRAM</b>	<b>All Years Greenways</b>	<b>Pre-flood Funds</b>	<b>Flood Funds</b>	<b>TIP</b>	<b>Project Total</b>
1 Goose Creek Restoration	\$120,000		\$0		\$120,000
2 Wonderland Foothills to 30th Street	\$391,716		\$11,033,092	\$2,000,000	\$13,424,808
3 Wonderland 28th Street Underpass	\$565,441		\$6,340,216	\$900,000	\$7,805,657
4 Fourmile 19th to 22nd	\$747,900		\$1,579,448		\$2,327,348
5 Fourmile Upland to Violet	\$1,352,205		\$4,750,000		\$6,102,205

<b>POTENTIAL 2014 TIP SUBMITTALS</b>
1 Skunk Creek at 30th Street
2 Sunk Creek at Moorehead
3 Fourmile Canyon Creek 19th to Violet



- Projects**
- 1 Goose Creek Restoration
  - 2 Wonderland Foothills to 30th Street/
  - 3 Wonderland 28th Street Underpass
  - 4 Fourmile - 19th to 22nd
  - 5 Fourmile - Upland to Violet

# 2015 - 2020 Greenways Program CIP Attachment C



Attachment D		2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	
<b>Fourmile Canyon and Wonderland</b>																							
	Mapping Study	Mapping Study						FEMA Approval															
	Mitigation Planning	Mitigation Study																					
	Capital Improvements																						
	Wonderland Valmont Rd to Goose	Construction	LOMR																				
	Wonderland Underpass at 30th St				Design	Construction				LOMR													
	Wonderland Foothills to 30th											CEAP		Design		Construction	LOMR						
	Wonderland 30th to Winding Trail													CEAP	Design	Construction	LOMR						
	Fourmile 22nd St to Upland Ave													CEAP	Design on hold due to remapping								
	Fourmile Upland to Broadway														CEAP	Design on hold due to remapping							
<b>South Boulder Creek</b>																							
	Mapping Study			Mapping Study						FEMA Approval													
	Mitigation Planning											Mitigation Study											
	Capital Improvements															CEAP	Grant App/Design						
<b>Upper Goose and Twomile</b>																							
	Mapping Study													Mapping Study									
	Mitigation Planning																						
<b>Skunk, King's Gulch, Bluebell</b>																							
	Mapping Study													Mapping Study									
	Mitigation Planning																						
	Capital Improvements																						
	Broadway to Moorhead		CEAP	Design/Construction					remap														
<b>Gregory</b>																							
	Mapping Study					Mapping Study					FEMA												
	Mitigation Planning																						
	Mini-mitigation Plans										BCW		WH Pacific										
	Capital Improvements																						
<b>Boulder Creek</b>																							
	Mapping Study																						
	Mitigation Planning																						
	Capital Improvements																						
	Broadway Bridge		Design/Construction	remap																			
<b>Boulder Slough</b>																							
	Mapping Study (Broadway to 30th St)																						
	Mapping study (30th St to Foothills)																						
	Capital Improvements																						
	30th to Foothills																						
<b>Bear Canyon Creek</b>																							
	Mapping Study (lower Bear and Harrison Ave. Levee)																						
	Mitigation Planning																						
	Capital Improvements																						
	Arapahoe to Foothills & Harrison Ave. levee		CEAP	Design/Construction			remap																
<b>Lower Goose Creek</b>																							
	Mapping Study																						
	Mitigation Planning																						
	Capital Improvements																						
	30th Street to Folsom		Design/Construction		LOMR																		
<b>Elmer's Twomile</b>																							
	Capital Improvements																						
	Juniper to Goose Creek			Design/Construction									LOMR										

**CITY OF BOULDER  
INFORMATION ITEM FOR:**

**TRANSPORTATION ADVISORY BOARD – May 12, 2014**  
**ENVIRONMENTAL ADVISORY BOARD – May 14, 2014**  
**OPEN SPACE BOARD OF TRUSTEES – May 14, 2014**  
**PLANNING BOARD – May 15, 2014**  
**WATER RESOURCES ADVISORY BOARD – May 19, 2014**  
**PARKS AND RECREATION ADVISORY BOARD – May 19, 2014**

**GREENWAYS ADVISORY COMMITTEE AGENDA ITEM**  
**MEETING DATE: May 22, 2014**

**SUBJECT:**

Pennsylvania Avenue Flood Repair/Improvement Project

**REQUESTING DEPARTMENT:**

Anne Noble – Flood and Greenways Engineering Coordinator  
Katie Knapp – Utilities Project Manager  
Bill Cowern – Traffic Engineer

**PURPOSE:** The Pennsylvania Avenue flood repair/improvement project is being provided to board members as an information item. If you have any comments or concerns regarding the project, please pass them along to your Greenways Advisory Committee representative. If you have questions on this material, please contact Katie Knapp at 303-441-4077 or [knappk@bouldercolorado.gov](mailto:knappk@bouldercolorado.gov)

**GREENWAYS ADVISORY COMMITTEE ACTION REQUESTED:**

Staff requests a recommendation from the Greenways Advisory Committee concerning the proposed repair/improvements of Pennsylvania Ave.

**EXECUTIVE SUMMARY:**

During the flood events of September 2013, Gregory Canyon Creek overtopped and severely damaged the Pennsylvania Avenue roadway. The roadway was not immediately repaired because it looked like there was an opportunity to increase the flood conveyance capacity and improve the riparian habitat for what was initially considered to be a similar cost to replace the culvert pipe and repair the roadway. Therefore, prior to making repairs to the roadway, three different alternatives were assessed:

Alternative 1: Replace the existing culvert and rebuild the roadway.

Alternative 2: Remove the culvert and damaged roadway above the creek, close the road to through traffic, and build a pedestrian bridge over the creek.

Alternative 3: Remove the culvert and construct a new roadway with a significantly larger culvert or a vehicular bridge over the creek.

The following table summarizes the findings:

<b>Comparison of Alternatives</b>			
<b>Criteria</b>	<b>Alternate 1</b>	<b>Alternate 2</b>	<b>Alternate 3</b>
Flood Conveyance	No Effect	Positive	Positive
Wetlands and Wildlife Habitat	No Effect	Positive	No Effect
Vehicular/Emergency Access	No Effect	Negative	No Effect
Pedestrian Access	No Effect	Positive	No Effect
Estimated Construction Start	2 Weeks	4-6 Months	4-6 Months
Cost	\$4,000	\$95,000	\$225,000

**STAFF RECOMMENDATION:**

After evaluation of the three alternatives, the utilities department recommends immediate implementation of Alternative 1: replace the damaged culvert and rebuild the roadway to pre-flood condition, while further evaluating Alternative 2: remove the culvert and damaged roadway above the creek, close the road to through traffic, and build a pedestrian bridge over the creek. This approach was selected for the following reasons:

- Repairing the roadway to pre-flood conditions is cost effective and can be done quickly. It can be completed while school is out for summer break.
- The initial repair work will allow the damaged roadway and creek area to be stabilized to prevent further erosion and the accumulation of trash in the area.
- Once the roadway is repaired, the blockades can be removed, clearing the area of additional obstructions to flood waters and eliminating the rental and maintenance costs associated with the blockades.
- There are many positive benefits associated with Alternative 2 and a high level of public support for the construction of a pedestrian bridge in this location.
- A flood mitigation study for Gregory Canyon Creek is currently underway to explore mitigation opportunities along the entire creek corridor. Alternative 2 can be assessed as part of the mitigation study so that improvements in this area can be coordinated with other mitigation projects along Gregory Canyon Creek, maximizing the benefits.

Attached is information concerning the proposed repair/improvements of Pennsylvania Ave. for review and consideration.

Attachment A: Pennsylvania Avenue Flood Repair/Improvement Alternatives Analysis

# PENNSYLVANIA AVENUE FLOOD REPAIR/IMPROVEMENT ALTERNATIVE ANALYSIS



APRIL 2014

## EXECUTIVE SUMMARY

During the flood events of September 2013, Gregory Canyon Creek overtopped and severely damaged the Pennsylvania Avenue roadway. The roadway was not immediately repaired because it looked like there was an opportunity to increase the flood conveyance capacity and improve the riparian habitat for what was initially considered to be a similar cost to replace the culvert pipe and repair the roadway. Therefore, prior to making repairs to the roadway, three different alternatives were assessed:

Alternative 1: Replace the existing culvert and rebuild the roadway.

Alternative 2: Remove the culvert and damaged roadway above the creek, close the road to through traffic, and build a pedestrian bridge over the creek.

Alternative 3: Remove the culvert and construct a new roadway with a significantly larger culvert or a vehicular bridge over the creek.

The following table summarizes the findings:

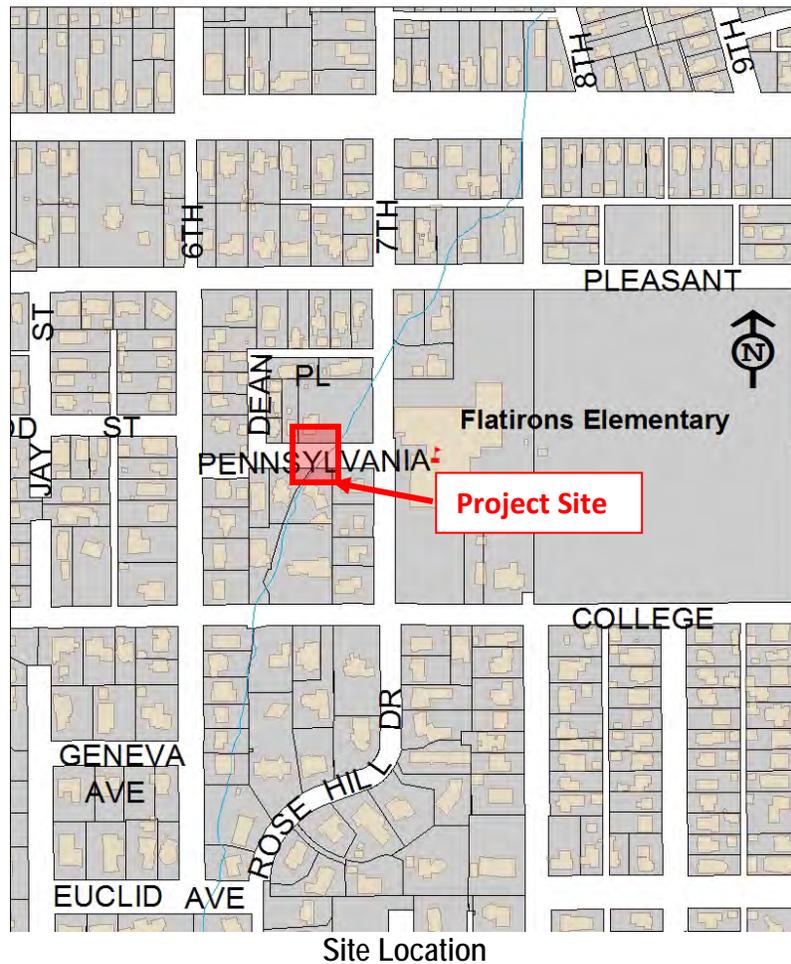
<b>Comparison of Alternatives</b>			
<b>Criteria</b>	<b>Alternate 1</b>	<b>Alternate 2</b>	<b>Alternate 3</b>
Flood Conveyance	No Effect	Positive	Positive
Wetlands and Wildlife Habitat	No Effect	Positive	No Effect
Vehicular/Emergency Access	No Effect	Negative	No Effect
Pedestrian Access	No Effect	Positive	No Effect
Estimated Construction Start	2 Weeks	4-6 Months	4-6 Months
Cost	\$4,000	\$95,000	\$225,000

After evaluation of the three alternatives, the utilities department recommends immediate implementation of Alternative 1: replace the damaged culvert and rebuild the roadway to pre-flood condition, while further evaluating Alternative 2: remove the culvert and damaged roadway above the creek, close the road to through traffic, and build a pedestrian bridge over the creek. This approach was selected for the following reasons:

- Repairing the roadway to pre-flood conditions is cost effective and can be done quickly. It can be completed while school is out for summer break.
- The initial repair work will allow the damaged roadway and creek area to be stabilized to prevent further erosion and the accumulation of trash in the area.
- Once the roadway is repaired, the blockades can be removed, clearing the area of additional obstructions to flood waters and eliminating the rental and maintenance costs associated with the blockades.
- There are many positive benefits associated with Alternative 2 and a high level of public support for the construction of a pedestrian bridge in this location.
- A flood mitigation study for Gregory Canyon Creek is currently underway to explore mitigation opportunities along the entire creek corridor. Alternative 2 can be assessed as part of the mitigation study so that improvements in this area can be coordinated with other mitigation projects along Gregory Canyon Creek, maximizing the benefits.

**BACKGROUND:**

Gregory Canyon Creek crosses under Pennsylvania Avenue between 6<sup>th</sup> Street and 7<sup>th</sup> Street, east of the Flatirons Elementary School.



During the flood events of September 2013, Gregory Canyon Creek overtopped and severely damaged the Pennsylvania Avenue roadway. The roadway was not immediately repaired because it looked like there was an opportunity to increase the flood conveyance capacity and improve the riparian habitat for what was initially considered to be a similar cost to replace the culvert pipe and repair the roadway.



When the damaged asphalt pavement was removed, the existing culvert pipe was assessed. The pipe was determined to be in poor condition and therefore could not be reused.

Remnants of old bridge abutments were also revealed. The city's Historic Preservation Planners visited the site and determined that the old bridge abutments were not significantly intact and did not require preservation. It was recommended that salvaged stones from the abutments be used in the repair project, if possible.



Different options for repairs and improvements to the area were suggested by city staff and residents in the area. Prior to making repairs to the roadway it was decided that the different alternatives would be assessed.

**ALTERNATIVE ANALYSIS:**

Three alternatives for repairing the flood damaged roadway were evaluated:

**Alternative 1: Replace the existing culvert and rebuild the roadway.**

The first alternative would involve replacing the existing culvert pipe and repairing the roadway back to pre-flood conditions. This is the most economical solution and could be completed for approximately \$4,000. It would also be the quickest to implement because it would not require a floodplain analysis or any flood or wetland permits. If selected, this alternative could be implemented in early June, once the school is out for summer break.



**Alternative 1**

This alternative would not increase the flood conveyance or include flood mitigation improvements, but it would allow the area to be stabilized the fastest. Future flood mitigation options for the area would be assessed as part of the Gregory Canyon Creek Flood Mitigation Study, a separate project currently underway to identify flood mitigation opportunities along Gregory Canyon Creek between Flagstaff Road and Boulder Creek.

Repairing the roadway to the pre-flood conditions would restore the historic traffic patterns and emergency access, and allow the existing traffic barricades and safety fencing to be removed in the shortest timeframe.

**Alternative 2: Remove the culvert and damaged roadway above the creek, close the road to through traffic, and build a pedestrian bridge over the creek.**

The second alternative would involve removing the existing culvert pipe and adjacent asphalt roadway, and building a multi-use trail with a bridge across the creek. This alternative would cost approximately \$95,000. This alternative would change the geometry and the flow characteristics of the creek and would therefore require a floodplain analysis and flood and wetland permits. Permanent closure of the roadway would also require Planning Board approval in accordance with the City Street Closure/Traffic Restrain Policy (**Appendix A**). The floodplain analysis, design work, approval process and permitting would take approximately four to six months before construction could begin.



**Alternative 2**

Installing a pedestrian bridge would provide additional flood capacity at this location which could decrease the flooding risks for properties in the area. This option provides the greatest wildlife and wetland habitat benefits by minimizing the impervious area above and adjacent to the creek and increasing the length of open channel and riparian area.

Permanently closing the roadway to vehicular traffic would change the historic traffic patterns. Residents in the area reported that prior to the flood, there was high speed and dangerous traffic on Pennsylvania Ave. in the morning and afternoon when students were dropped-off and picked-up from the Flatirons Elementary School. Pedestrian access would be improved by eliminating the through traffic and installing a pedestrian bridge. A traffic study (**Appendix B**) was conducted to evaluate the impacts of closing the road. The conclusions of the study are as follows:

- This narrow discontinuous one-block segment of Pennsylvania Avenue, a local access roadway, does not play a large role in the overall connectivity of the grid of streets in this part of Boulder.
- Local access traffic that is diverted as a result of this closure is being easily accommodated by the surrounding grid of streets.

- This block of Pennsylvania Avenue will still provide bicycle and pedestrian connectivity in the area, and will still provide on-street parking for parents who are picking up their children from Flatirons Elementary School.
- It was determined that the road closure would not create adverse impacts related to noise or safety.
- The proposed closure meets the “extraordinary circumstances” traffic related criteria of the City’s street closure policy.

**Alternative 3: Remove the culvert and construct a new roadway with a significantly larger culvert or a vehicular bridge over the creek.**

The third alternative would involve removing the existing culvert pipe and rebuilding the roadway with a vehicular bridge or a larger box-style culvert across the creek. This alternative would cost approximately \$225,000. This alternative would change the geometry and the flow characteristics of the creek and would therefore require a floodplain analysis and flood and wetland permits. The floodplain analysis, design work and permitting would take approximately four to six months before construction could begin.



**Alternative 3**

Installing a vehicular bridge or larger culvert would provide additional flood capacity at this location which could decrease the flooding risks for properties in the area. Historic traffic patterns would also be restored.

## Comparison of Alternatives:

The following table summarizes the findings:

<b>Comparison of Alternatives</b>			
<b>Criteria</b>	<b>Alternate 1</b>	<b>Alternate 2</b>	<b>Alternate 3</b>
Flood Conveyance	No Effect	Positive	Positive
Wetlands and Wildlife Habitat	No Effect	Positive	No Effect
Vehicular/Emergency Access	No Effect	Negative	No Effect
Pedestrian Access	No Effect	Positive	No Effect
Estimated Construction Start	2 Weeks	4-6 Months	4-6 Months
Cost	\$4,000	\$95,000	\$225,000

Alternative 1: Replace the existing culvert and rebuild the roadway.

Alternative 2: Remove the culvert and damaged roadway above the creek, close the road to through traffic, and build a pedestrian bridge over the creek.

Alternative 3: Remove the culvert and construct a new roadway with a significantly larger culvert or a vehicular bridge over the creek.

### PUBLIC COMMENT:

To gather public input, an open house was held on Feb. 6, 2014 and a project website was developed with an online survey form. The first two alternatives were initially considered because the costs were originally estimated to be of similar magnitude. A few people requested that a third alternative, construction of a vehicular bridge, be evaluated. The third alternative was included in the analysis and the project website was updated to provide an opportunity for additional comments on all three alternatives.

The majority of the local residents showed a high level of support for Alternative 2, closure of the road and installation of a pedestrian bridge. There was a concern raised that improving the natural habitat along the creek, Alternative 2 would encourage additional bear and mountain lion activity along the creek and near the elementary school.

A compilation of the public input received from the open house and online surveys is included in **Appendix C**.

### STAFF FINDINGS AND RECOMMENDATIONS

Flood recovery work has been ongoing since the September flood event with several different contractors working on various repairs. Repairing Pennsylvania Avenue to pre-flood conditions was included in a flood repair bid in order to get a cost for the repair work and give the city the option to quickly move forward with the repairs. The \$4,000 cost to repair the roadway was less than initially anticipated. After evaluation of the three alternatives, the utilities department recommends immediate implementation of Alternative 1 while further evaluating Alternative 2. This approach was selected for the following reasons:

- Repairing the roadway to pre-flood conditions is cost effective and can be done quickly. It can be completed while school is out for summer break.

- The initial repair work will allow the damaged roadway and creek area to be stabilized to prevent further erosion and the accumulation of trash in the area.
- Once the roadway is repaired, the blockades can be removed, clearing the area of additional obstructions to flood waters and eliminating the rental and maintenance costs associated with the blockades.
- There are many positive benefits associated with Alternative 2 and a high level of public support for the construction of a pedestrian bridge in this location.
- A flood mitigation study for Gregory Canyon Creek is currently underway to explore mitigation opportunities along the entire creek corridor. Alternative 2 can be assessed as part of the mitigation study so that improvements in this area can be coordinated with other mitigation projects along Gregory Canyon Creek, maximizing the benefits.

**APPENDICIES:**

Appendix A: City Street Closure/Traffic Restraint Policy

Appendix B: Traffic Analysis

Appendix C: Public Input Summary

## MEMORANDUM

June 29, 1984

TO: City Council

FROM: James W. Piper, City Manager

SUBJECT: Street Closure/Traffic Restraint Policy

This memorandum focuses on the recent study session where Council considered alternative street closure policies. The staff recommendation was that streets could only be considered for closure as part of a larger neighborhood comprehensive plan or local improvement district and then only if certain criteria were met.

Council discussion, which acknowledged the need to preserve the integrity of the existing transportation system, favored an approach to street closures as expressed in the proposed policy statement shown below:

Proposed Policy Statement

In recognition of the need to provide safe and convenient access for local residents while retaining mobility within the larger transportation system, street closures will not be considered for traffic management purposes.

Exceptions to this policy may be considered only within the context of a comprehensive neighborhood planning effort conducted by the City or as part of a local improvement district. If extraordinary circumstances are found during the planning process which suggest a possible street closure, the following criteria will need to be met:

1. The street under consideration for closure must be a local street as shown on the Comprehensive Plan.
2. Sufficient funding must be available, through City or other resources, to cover the City cost of study requirements and any recommended project improvements.
3. The request must meet all legal considerations.
4. The closure cannot substantially impair emergency access. Fire response time to and through the neighborhood cannot be increased by more than 30 seconds, nor can the total response time exceed 6 minutes.

5. The request must be evaluated against a traffic analysis which is based on current accepted engineering practice and professional judgement. This would include an evaluation of noise, speed, accident history, existing mix of through and local traffic, safety considerations, etc.
6. The proposed neighborhood plan and potential closure must be approved by the Planning Board.

JWP/LH/rm

April 4, 2014

Mr. Bill Cowern  
Traffic Operations Engineer  
Transportation Division  
City of Boulder

Re: Traffic Study Report for Pennsylvania Avenue Closure – 6<sup>th</sup> Street to 7<sup>th</sup> Street

Dear Bill,

At your request I have completed a transportation evaluation for the proposed permanent closure of Pennsylvania Avenue between 6<sup>th</sup> Street and 7<sup>th</sup> Street on the west edge of Boulder. This block of Pennsylvania Avenue was effectively closed to through traffic when a portion of the roadway washed away during last September's flooding. It is my understanding that the proposal is for this one block segment of Pennsylvania Avenue to remain closed to automobile traffic where it was washed out, and that a pedestrian bridge will be installed to maintain connectivity for pedestrians and bicyclists.

This transportation evaluation is intended to address applicable "extraordinary circumstances" criteria as listed in the City's street closure policy statement dated June 29, 1984 (copy attached).

In making this evaluation I have:

- conducted a site visit and toured the roadway grid in this part of Boulder;
- observed traffic patterns in the area during the afternoon student pick-up period at the adjacent Flatirons Elementary School;
- determined the number of homes directly impacted by the road closure;
- estimated the amount of traffic that is being diverted onto adjacent roadways;
- and commented on the potential of the surrounding roadway grid to accommodate the redirected traffic.

On this basis I offer the following observations and findings:

**Existing and Historic Roadway Conditions:**

1. This portion of west Boulder is served by a grid of streets as illustrated on Figure 1.
2. Figure 2 provides a closer view of the roadways in the immediate area.
3. Pennsylvania Avenue is discontinuous in this part of Boulder. It does not extend west of 6<sup>th</sup> Street, and does not extend east of 7<sup>th</sup> Street, where it is blocked by the Flatirons Elementary School site and the Pioneer Gateway Cemetery. Pennsylvania Avenue does not continue again until east of 9<sup>th</sup> Street.

- 
4. The one block long segment of Pennsylvania Avenue (between 6<sup>th</sup> Street and 7<sup>th</sup> Street) that is being considered for permanent closure primarily serves as a local access roadway for adjacent residences. It is unlikely that this block served any significant “through traffic” as part of Boulder’s grid of streets.
  5. The surrounding grid of streets is still intact, with 6<sup>th</sup> Street and 7<sup>th</sup> Street providing north south access, and College Avenue, Pleasant Street, and University Avenue providing east-west access.
  6. This block of Pennsylvania Avenue is narrow (20 feet of asphalt +/- with no curb and gutter) and a bit crooked from end to end (see attached photographs).
  7. There is a temporary pedestrian pathway through the road closure area.
  8. Currently Pennsylvania Avenue is used by parents of school children for parking during the afternoon pick-up period, with parent vehicles parked on both sides of the road closure.
  9. Dean Place provides a “dog leg” connection to 7<sup>th</sup> Street on the north side of Pennsylvania Avenue (see Figure 2). This connection is narrow and feels more like an alley than a through street.
  10. Both Dean Place and Pennsylvania Avenue are low speed narrow roadways whose primary purpose is residential access.

**Traffic Access and Diversion Caused by the Closure:**

11. Dean Place and Pennsylvania Avenue provide access to approximately 20 residential properties. Of these, approximately 15 dwellings may have their access route affected by the road closure. These 15 dwellings likely generate less than 150 one-way automobile access trips per day.
12. With the Pennsylvania Avenue closure in place, it is estimated that the following daily traffic volume changes are occurring (relative to historic traffic levels):
  - 6<sup>th</sup> Street north of Pennsylvania: + 75 vehicle trips per day
  - 6<sup>th</sup> Street south of Pennsylvania: + 75 vehicle trips per day
  - 7<sup>th</sup> Street, College to Pennsylvania: - 75 vehicle trips per day
  - 7<sup>th</sup> Street, Pleasant to Pennsylvania: - 75 vehicle trips per day
  - College Avenue, 6<sup>th</sup> to 7<sup>th</sup>: + 75 vehicle trips per day
  - Pleasant Street, 6<sup>th</sup> to 7<sup>th</sup>: + 30 vehicle trips per day
  - University Avenue, 6<sup>th</sup> to 7<sup>th</sup>: + 45 vehicle trips per day
13. The traffic diversions listed above are relatively low and are being easily accommodated by the surrounding roadway grid. It is unlikely that this level of traffic diversion is very noticeable (5 to 10 vehicles per hour during the highest hour of the day) to residents along those roadways.

**Conclusion:**

- This narrow discontinuous one-block segment of Pennsylvania Avenue, a local access roadway, does not play a large role in the overall connectivity of the grid of streets in this part of Boulder.
- Local access traffic that is diverted as a result of this closure is being easily accommodated by the surrounding grid of streets.
- This block of Pennsylvania Avenue will still provide bicycle and pedestrian connectivity in the area, and will still provide on-street parking for parents who are picking up their children from Flatirons Elementary School.
- I am not aware of any prior or current traffic issues related to noise, safety, or accident history that would be adversely affected by the proposed closure of this one block to through automobile traffic.
- In this context I believe that the proposed closure meets the “extraordinary circumstances” traffic related criteria of the City’s street closure policy.

Mr. Bill Cowern  
Traffic Study Report for Pennsylvania Avenue Closure – 6<sup>th</sup> Street to 7<sup>th</sup> Street  
April 4, 2014

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I hope this information is helpful. Please let me know if you have any questions.

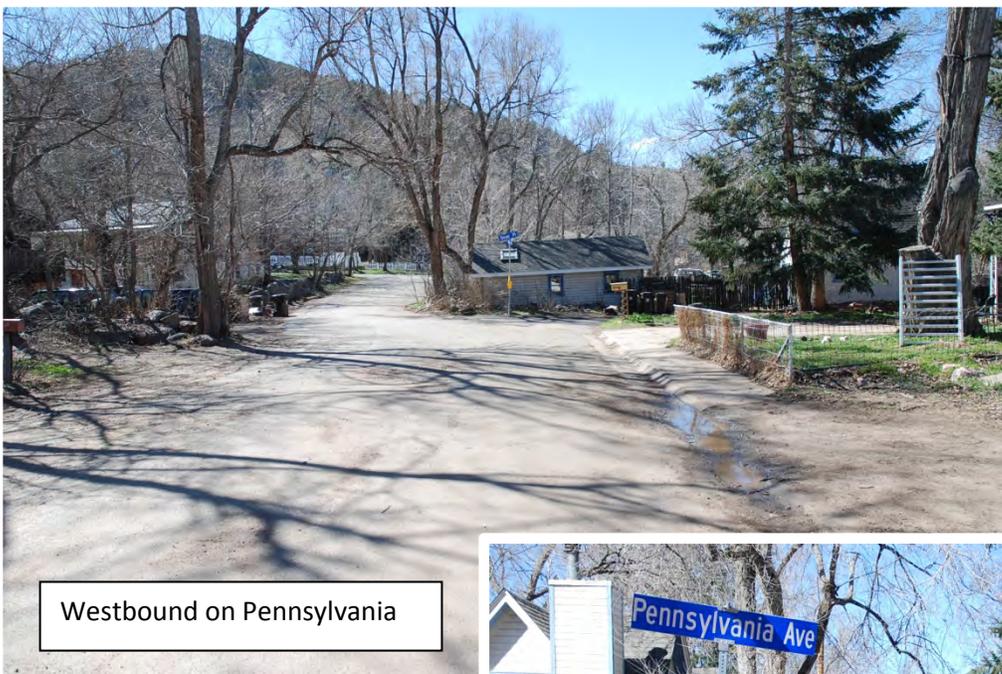
Sincerely,  
**FOX TUTTLE TRANSPORTATION GROUP, LLC**

A handwritten signature in blue ink, appearing to read "William C. Fox".

William C. Fox, P.E.  
Principal

Attachments: Area Photographs and Figures

**Area Photographs:**



Eastbound on Pennsylvania

Westbound on Pennsylvania



Northbound on Dean Place

Mr. Bill Cowern  
Traffic Study Report for Pennsylvania Avenue Closure – 6<sup>th</sup> Street to 7<sup>th</sup> Street  
April 4, 2014



Eastbound on College at 6th

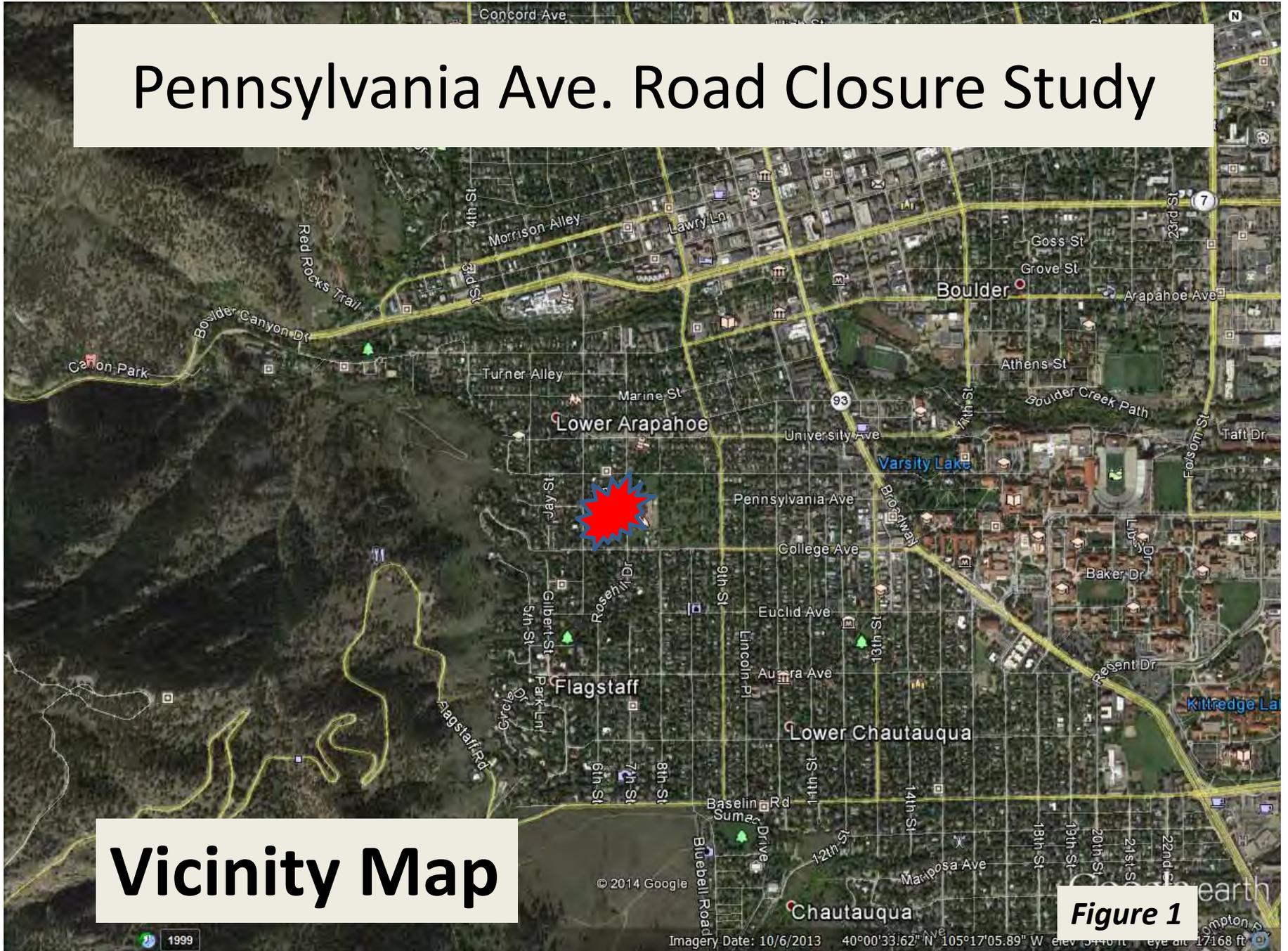


Southbound on 6th



Westbound on Pleasant

# Pennsylvania Ave. Road Closure Study



**Vicinity Map**

**Figure 1**

# Pennsylvania Ave. Road Closure Study



**Area Map**

**Figure 2**

## MEMORANDUM

June 29, 1984

TO: City Council

FROM: James W. Piper, City Manager

SUBJECT: Street Closure/Traffic Restraint Policy

This memorandum focuses on the recent study session where Council considered alternative street closure policies. The staff recommendation was that streets could only be considered for closure as part of a larger neighborhood comprehensive plan or local improvement district and then only if certain criteria were met.

Council discussion, which acknowledged the need to preserve the integrity of the existing transportation system, favored an approach to street closures as expressed in the proposed policy statement shown below:

Proposed Policy Statement

In recognition of the need to provide safe and convenient access for local residents while retaining mobility within the larger transportation system, street closures will not be considered for traffic management purposes.

Exceptions to this policy may be considered only within the context of a comprehensive neighborhood planning effort conducted by the City or as part of a local improvement district. If extraordinary circumstances are found during the planning process which suggest a possible street closure, the following criteria will need to be met:

1. The street under consideration for closure must be a local street as shown on the Comprehensive Plan.
2. Sufficient funding must be available, through City or other resources, to cover the City cost of study requirements and any recommended project improvements.
3. The request must meet all legal considerations.
4. The closure cannot substantially impair emergency access. Fire response time to and through the neighborhood cannot be increased by more than 30 seconds, nor can the total response time exceed 6 minutes.

5. The request must be evaluated against a traffic analysis which is based on current accepted engineering practice and professional judgement. This would include an evaluation of noise, speed, accident history, existing mix of through and local traffic, safety considerations, etc.
6. The proposed neighborhood plan and potential closure must be approved by the Planning Board.

JWP/LH/rm



# Pennsylvania Avenue Flood Repair Public Comments

05.12.2014

## Purpose

- *Pennsylvania Avenue was damaged during the September 2013 flood and the City of Boulder is evaluating different options for repairs of the section of road between 6<sup>th</sup> and 7<sup>th</sup> streets, where Gregory Canyon Creek crosses the roadway. We asked members of the community to choose one of three alternatives or share another alternative with us.*
  - *Alternative 1: Replace the existing culvert (drainage pipe) and rebuild the roadway to pre-flood conditions.*
  - *Alternative 2: Remove the culvert and roadway above the creek, close the road to through traffic and build a pedestrian bridge over the creek.*
  - *Alternative 3: Remove the culvert and construct a new roadway with a significantly larger culvert or a vehicular bridge over the creek.*

## Summary of Public Comments

### General Comments

- **Alternative 1: 4 in favor**
  - Traffic on the road and school access is better mitigated on option 1. Option 2 looks like it would cause more blockage.
  - There would be through traffic, less congestion, a paved road, and less mud. School parking traffic will be decreased if back to pre-flood conditions. There would be less speeding traffic to suddenly stop at the closed road and dead end to turn around.
- **Alternative 2: 114 in favor**
  - Alternative two is much better for our neighborhood.
  - The culvert will continue to get clogged and spill over.
  - This has the greatest opportunity to mitigate future property damage from structure blockage and volume.
  - The culvert narrowing the creek bed at Pennsylvania caused the flooding west of the creek; Therefore if it is restored as it was there will be a problem of liability. It also seems that option two is less expensive.
  - Regardless of the alternative, the type of maintenance upstream to the head waters is critical for safety. The flood in September 2013 highlighted the limitations of culverts. Alternative two is consistent with City Council's goals of encouraging pedestrian traffic as opposed to vehicular traffic.

- I would like the peaceful space and green belt. There would be calmer traffic during school when kids are walking and a significant water flow improvement during flood episodes.
- It's very nice to see the creek again from the bridge. We can manage very well without this street and have been doing so since mid-September. Thank you for finding some funding to get started on the Gregory Creek flood plain mitigation. We know there are lots of mitigation needs elsewhere, but please don't forget that Gregory Creek needs more attention sometime in the future.
- Adequate access exists without Pennsylvania. Why rebuild it?
- The chance of the road washing out again will be lessened. A pedestrian bridge would be nice for the neighborhood. We walk our dog in the neighborhood a lot. Option two is a safer alternative. The children at Flatiron Elementary will have to contend with less traffic on Pennsylvania. Option one would risk rocks getting caught in the culvert again.
- If option two is selected, please move the west-side cul-de-sac further west.
- Great for habitat/wildlife restoration and a safe route for bikes, pedestrians and flood mitigation.
- Use the east side of the bridge area as a family meeting area for walking and cycling families. Pennsylvania can be a riding route to 6<sup>th</sup>. 6<sup>th</sup> should be a marked bike route to University and down to the Boulder Creek Path. Benches and bike racks should be provided. Thanks!
- This will not eliminate future flooding. The culvert under 7<sup>th</sup> gets blocked every time we have a severe thunderstorm. The grate catches debris and blocks very quickly.
- Pedestrian friendly.
- Better neighborhoods.
- This street hardly has any traffic to begin with. The pedestrian bridge close to the school would be a great addition!
- Option #2 sounds like a much better fit for the neighborhood!
- This would be so nice for walking my kids to school!
- This culvert caused my house to flood! Rebuilding it the same way is just plain stupid! Having a pedestrian bridge and cul-de-sac is the best idea I have heard from the city in years!
- I think a pedestrian bridge here would be a great addition for no extra cost! These kinds of options continue to make Boulder the special place it is.
- It seems like option 2 is clearly the right solution. Why rebuild something that will be blown out again? Let the stream run naturally as it was intended. Thanks for the opportunity to provide this input.
- I visit the neighborhood often and would enjoy walking over the foot bridge and seeing the stream below. There doesn't seem to be enough traffic to warrant rebuilding the road/culvert.
- Having seen firsthand the devastation that the clogged culverts caused throughout Boulder with the floods in September, I'm inclined to say where

there is an opportunity to allow water to flow in a more natural manner and still allow access to communities, this is the appropriate way to proceed.

- I am a fan of anything to improve pedestrian access to our beautiful creek.
- As someone who grew up in the neighborhood and still lives in town I like the second idea. Seems to be a much better idea for flood control and the idea of an open creek bed through there seems kind of nice. If it floods again you're going to have the exact same problem if you build it back.
- Let the stream flow!
- The pedestrian bridge option is a great one for this neighborhood!
- Pennsylvania Ave has a number of issues that make for an accident waiting to happen. These issues include: Icy conditions - due to lack of snow removal and direct sunlight, steep grades - west side, blind corners - Dean Pl. Reducing the amount of traffic by replacing the culvert with a foot bridge would lessen the risk of an accident on this street.
- I live on Pennsylvania and Gregory Creek goes under my deck. I would LOVE Option 2 with a pedestrian bridge. I think it offers a safe route to school for students walking or biking as well as slows down and/or lessens the traffic impact before and after school. In terms of emergency vehicles, since Pennsylvania only runs between 6th and 7th, it is already confusing and difficult to find so improved mapping and signage could effectively bring attention as to how to reach us on the West side via 6th or Dean Place. I also really like that this option allows for better wildlife and habitat restoration along with flood mitigation, in particular for the folks downstream.
- I am a big proponent of Alternative Two. I think any chance to restore a stream corridor should be capitalized on. There are ecological/habitat benefits, safety benefits regarding flood control and aesthetic benefits for those living there. I'm all for number 2!
- Very hopeful that we can begin a small step of prioritizing people traffic over car traffic.
- This is a really great opportunity to decrease flood risk while re-building! The extra cost of a pedestrian bridge is absolutely worth it for the downstream flood reduction.
- This seems like a great opportunity to increase multi-use pathways in Boulder. I have been in this area often and agree that drivers often speed through, even though there is a school nearby. It is such a beautiful area, would love to see it become more pedestrian friendly.
- I live at 637 Pennsylvania Ave and would like the pedestrian bridge please
- Given the proximity to the school building I think it makes sense to reduce some traffic in this area.
- Option #2 would improve the pedestrian character of the neighborhood and provide important flood relief that could not easily be obtained by a culvert.
- It seems like an option to take into account future flooding would be a good idea. Does local traffic require a bridge?

- Option 2 is a nice compromise. Flood improvements for future storms but at more than half the cost of a vehicular bridge.
- #2 has the most positive attributes.
- great job with some good alternatives --thanks staff
- Versus option 1, Option 2 seems like the better long-term compromise that's potentially a good investment capable of preventing damage otherwise in the future. With flooding though, it's a zero-sum game---every link of the chain would need to be more robust in order to prevent problems. Making one link stronger may have little net positive effect to the city. If this is one of the weakest links, then by all means, please treat as such.
- As a parent of students at Flatirons Elementary, I love the idea of closing this dangerous street to vehicles and walking my kids to school over a pedestrian bridge.
- It is imperative to our neighborhood that Alternative TWO is implemented, since the pre-flood condition is the one which enabled the flooding in the first place. The cost to restore our home is now close to \$50,000, and we know that others in our area have spent as much or more. We are asking the city in good conscience and good faith to help us to keep this from happening again.
- It is option number two which is most beneficial to our neighborhood, as it would allow more flood conveyance AND, very importantly, would interrupt the speeding and dangerous driving on Pennsylvania. The school already has good access on nearby streets, and the pedestrian bridge would be available for everyone. Thanks for your work on this.
- I live adjacent to the existing culvert and am in strong support of increasing the flood conveyance capacity. Option 2 is the most reasonable cost option that accomplishes this.
- Alt. 2 has, by far, the strongest support from those effected by this problem - those who were directly flooded by the breach of Penn. Ave. It does feel like the estimate for this repair could be greatly reduced by looking at simpler options for the bridge. Perhaps a use of pressure treated lumber beams instead of metal. The city cannot really choose Alt. 1 since that would put it in the position of intentionally creating a greater risk of flood and the possible liability. And since it is 7 months since the flood and nothing has been done, I see no value at this point of its being the fastest fix. That time is long past. It also seems the estimate for this job is way too low. Alt. 3 is too expensive and there is no good reason to do it. A final cheapest alternative would be to simply remove the ton of gravel that the city dumped in the hole, which raised the likelihood of further flooding, and fence the whole creek gap off on both sides at Penn. Ave. and have no access.
- Yes to a pedestrian bridge!
- Pedestrian Bridge seems wonderful!
- I hope this can still be received. I live on Pennsylvania and think this option is the best solution; for pedestrian/bike safety and access, wildlife habitat and flood mitigation.

- **Alternative 3: 7 in favor**
  - Car bridge or better yet, a draw bridge.
  - Square opening (rock wall exposed in flood) with roadway over (open to cars).
  - Build a vehicular/pedestrian bridge or street and keep flow way open.
  - Car bridge.
  - Re-engineer the culvert to convey flow consistent with expected flow from culverts above and open street to vehicle traffic as well as pedestrian traffic. Flatirons Elementary School has been open well over 50 years and will be most affected by the decision. It is considered by Flatirons staff that closing the street would have a negative effect on the traffic flow relative to school operations.
  - The biggest push to close the street thus far has come from a resident who moved in to the neighborhood 8 months ago and has stated he was "tired of having cars from the school park on Pennsylvania" and was going to try to get the street shut down.
  - I actually prefer alternative 2 EXCEPT the fact that Flatirons Elementary School is located in the area. Students with special needs, combined with the occasional presence of bears and mountain lions, makes it critical for fast emergency response times.
  - I support alternative 3 because it is the most comprehensive and it is the best for the nearby elementary school due to the access for emergency vehicles (which is negatively impacted by alter #2). This culvert was supposed to be replaced in 1996, but the project ran out of money. It is long overdue. Also, given that mountain lions have begun to hunt around gregory creek in town, it is a bad idea to create an ""attractive"" environment for wildlife as suggested by alter. 2. Due to the school and the number of small children, we must put public safety first and select option 3. The price is commensurate with the benefits.
  
- **Other options: 4 in favor**
  - Reduce parking on east side of stream. Turn that area into a gathering place for kids and parents. Allow residents to access their drives, but reduce traffic and parking.
  - I'm not advocating for any particular solution, but do have the following concern: if the capacity at Pennsylvania is increased, does that just mean that the flooding as the Creek goes under 7th will be that much worse? Or further down, as it goes under Pleasant? Or University? Or Eighth? It seems to me that having the creek top over and go sluicing down broad streets during a flood is not the worst solution -- it keeps the flood shallow enough not to drown anyone, or to cause major structural damage (just wet basements, which one can recover from.)
  - alternative 2 is probably best, but i would like a draw bridge.
  - alternative two or alternative 3 with a drawbridge.



**CITY OF BOULDER  
OPEN SPACE BOARD OF TRUSTEES AGENDA ITEM**

**MEETING DATE: May 14, 2014**

**AGENDA TITLE:** Recommendation to enter into a revocable nonexclusive license pursuant to Boulder City Charter Section 171(a) and Section 175(h) between Open Space and Mountain Parks and Thomas and Beth Heinrich located at 3173 Third St., Boulder CO to perform mitigation work related to damage caused by a land slump as a result of the extreme rainfall event of Sept. 11-14, 2013.

**PRESENTER/S**

Michael D. Patton, Director, Open Space and Mountain Parks  
James Reeder, Land and Visitor Services Division Manager

**EXECUTIVE SUMMARY**

During the flood in Boulder in September 2013, a land slump developed on Open Space and Mountain Parks (OSMP) land west of the Thomas and Beth Heinrich property located at 3173 Third St. It flowed directly down the slope, onto the Heinrich property and into their house.

The homeowners believe that the hazard can be reasonably mitigated by re-grading the flow channel and source zone to approximate pre-event topography and by re-vegetation efforts consistent with OSMP standard procedures and standard seed mix on the re-graded flow area. Once this work is done, not only will the future slump hazard be reduced to an acceptable level, but the appropriate habitat will be restored to the area and aesthetic benefits will be realized.

OSMP staff is requesting that the Board recommend that OSMP grant a revocable, nonexclusive license to the Heinrichs to perform mitigation work related to damage caused by a land slump as a result of the flood event of Sept. 11-14, 2013. A recommendation from the Board is required before the department can grant any revocable, nonexclusive license (Charter Section 175(h), BRC 1981).

## **STAFF RECOMMENDATION**

Staff seeks a Board motion to recommend that the department grant a revocable, nonexclusive license to Thomas and Beth Heinrich located at 3173 Third St., Boulder CO to perform mitigation work as described in Attachment B related to damage caused by a land slump as a result of the extreme rainfall event of Sept. 11-14, 2013.

## **COMMUNITY SUSTAINABILITY ASSESSMENTS AND IMPACTS**

- Economic – This revocable, nonexclusive license will facilitate mitigation of the effects of a land slump on OSMP reducing the risk of further damage to a private residence due to possible future events.
- Environmental – The described mitigation will help to restore the affected area of OSMP land, returning the area to be more like pre-flood habitat.
- Social - There are no known negative social impacts associated with this revocable, nonexclusive license.

## **OTHER IMPACTS**

- Fiscal – This license will have no fiscal impact on the city. The homeowners are proposing to pay for the work.
- Staff time – The only staff time involved is the time needed to create the license document and to monitor the construction activity.

## **PUBLIC COMMENT AND PROCESS**

This item is being heard at this public meeting, advertised in the *Daily Camera* on May 11, 2014.

## **ANALYSIS**

During the flood event in Boulder in September 2013, a land slump developed on the slope west of the Heinrich property on OSMP land (Attachment A). It flowed directly down the slope, onto the Heinrich property and into their house. The flow occurred in two separate but related events, as evidenced by the two separate scarps at the source zone. The source zone is near the top of the ridge to the west. The slump flow left a path of boulders, cobbles and exposed soil about 20 feet wide. The flow path is approximately 600 feet long from the scarp to the Heinrich boundary with Open Space. A channel approximately one to two feet in depth was scoured in the existing slope. A large volume of rock and soil spilled over onto the private property and into the house. Approximately 35 truckloads of mud, rocks and organic matter were hauled from the property.

The land slump is attributed primarily to the extremely heavy rainfall on the steep terrain immediately adjacent to the property. No inappropriate activities or actions by the city are known to have contributed to the slump. However, the flow channel and source zone now present a geologic hazard in their current condition.

The homeowners believe that the hazard can be reasonably mitigated by re-grading the flow channel and source zone to approximate pre-event topography and by re-vegetation efforts consistent with OSMP standard procedures and standard seed mix on the re-graded flow area.

A summary of the proposed work (Attachment B) includes:

- Push rock and sediment residing on either side of the erosion channel into the channel.
- Push loose surface soil, sediment and rock back into the holes created by the slide.
- Compact both the erosion channel and filled slide areas.
- Reseed the channel to encourage re-vegetation using OSMP recommendations as to process and materials (seed, erosion control mat, etc.).
- Work will be done using rubber tracked mini-excavators, rubber tracked mini-skid steer and/or hand labor with access from 3173 Third St.
- No soil material will be imported.

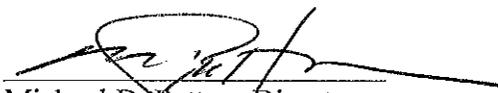
The original scope of work included the use of a bulldozer on the upper portion of the project. This was deemed to be inappropriate for this project and the homeowners have agreed to do the work without using a bulldozer.

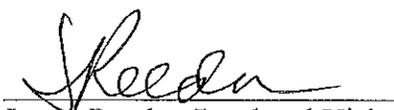
Once this work is completed, not only will the future slump hazard be reduced to an acceptable level, but appropriate habitat will be restored to the area and aesthetic benefits will be realized.

The attached revocable, nonexclusive license allows the property owners to enter and conduct the specified actions on OSMP lands (Attachment C).

Issuing this revocable, nonexclusive license will allow the homeowners to complete mitigation of the area behind their house that was affected by the land slump. The term of the license will continue until completion of the project or until the automatic expiration date of Dec. 31, 2014. The license can also be revoked by the city at any time whenever the city determines that the use, encroachment, obstruction or the structure constitutes a nuisance or destroys or impairs the use of the property.

Submitted by:

  
Michael D. Patton, Director

  
James Reeder, Land and Visitor Services Division Manager

**ATTACHMENTS:**

- A. Engineer's Evaluation Letter
- B. Proposed Remediation
- C. Revocable, Nonexclusive License

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Michael W. West  
& Associates, Inc.  
Consulting Engineers  
And Geologists

Geological, Geotechnical, and  
Mountainous Terrain Engineering

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Englewood, CO 80112-5508  
(720) 529-5300  
Fax: (720) 529-5335  
Toll Free (877) 318-2499  
E-Mail: mwest@m-west-assoc.com

November 4, 2013

Mr. Thomas Heinrich  
3173 3<sup>rd</sup> Street  
Boulder, CO 80302

**SUBJECT:** Evaluation of Debris Flow and Recommendation for Mitigation on City of Boulder Open Space, 3173 3<sup>rd</sup> Street, Boulder, Colorado, 80302, Project No. 131129.

Dear Mr. Heinrich:

As requested, Michael W. West & Associates, Inc. (MWWAI) is providing this evaluation of the debris flow hazard as it currently exists on your property and on the adjacent City of Boulder Open Space (Open Space). In the short term, mitigation efforts on your property may be necessary, but such efforts on your property are not the subject of this letter and will be addressed separately. This letter report will describe the debris flow event, describe the existing debris flow hazard at your property and the adjacent Open Space, and provide mitigation recommendations and plans for the debris flow hazard within Open Space property.

Following the heavy rains and flooding in Boulder in September 2013, a debris flow developed on the slope west of your property, flowing directly down the slope, onto your property, and into your house. The debris flow occurred in two separate but related events, as evidenced by the two separate scarps at the source zone. The source zone is near the top of the ridge to west of your property, within City of Boulder Open Space. The debris flow left a path approximately 20 feet wide of boulders and cobbles and exposed soil, flowing from the source zone down the hill and directly into your property. The debris flow path is approximately 600 feet long from the scarp to the Open Space property boundary. Within the path, a 1 to 2-foot deep channel was scoured into the existing slope. A large volume of rock and soil debris piled up against the west side of your home and also flowed into the kitchen and the front yard, damaging landscaping and interior and exterior finishes. We understand that more than 35 truckloads of debris (mud, rocks, and organic matter) have been hauled from your property.

We believe the debris flow is attributable primarily to the historically heavy rainfall in September 2013, the steep terrain, and to the existing geological conditions. The debris flow occurred in colluvium, which in this case is a near surface soil deposit containing boulder to cobble sized rocks in a finer grained soil matrix, above the intact bedrock. Sandstone bedrock is exposed in the source zone scarps, though it does not appear that intact bedrock was mobilized in the event. The excessive rainfall saturated the colluvium, reducing its strength



sufficiently to allow it to start sliding, and also provided a sufficient volume of water such that the displaced material was able to flow as a viscous liquid, down the slope and onto your property.

At this time, we know of no inappropriate activities or actions by the City or any other party that caused this debris flow. Nevertheless, the debris flow channel and source zone now present a geologic hazard in their current condition. If another significant rainfall event (or large spring runoff event) were to occur while the disturbed zone is in its present condition, a debris flow could be triggered in the disturbed zone and flow down the existing path. The exposed, erodible soil and rock, as well as the newly established erosion channel (which will tend to concentrate runoff flows), all contribute to this hazard. This hazard did not exist prior to the events of September 2013 described above.

We believe the debris flow channel and source zone within the City of Boulder Open Space can be reasonably mitigated without extraordinary measures. It should be understood that mitigation does not imply elimination of risk, but instead, the management and reduction of that risk to acceptable levels. We recommend re-grading the debris flow channel and source zone to approximate pre-event topography, and implementing routine re-vegetation efforts consistent with Open Space standard procedures and standard seed mix on the re-graded surface. Figure 1 and 2 attached to this report show a plan view and re-vegetation details for our proposed debris flow repair plan. Seed mix and related re-vegetation details are to be determined based on Open Space requirements. Where filling is needed, potentially within the source zone, fill should be compacted. We note that these efforts would probably have other collateral benefits, including habitat restoration, reduction in sediment generation, as well as aesthetic benefits. If these efforts are completed, and the slope is restored to approximately its previous condition, we believe that future debris flow hazard would be reduced to acceptable levels, and further effort on Open Space property would not be necessary for this condition.

Mr. Thomas Heinrich  
November 4, 2013  
Page 3

If you have any questions concerning this report, we would be pleased to discuss them with you. Thank you for considering Michael W. West & Associates, Inc. We look forward to working with you on this interesting and challenging project.

Sincerely,

**Michael W. West & Associates, Inc.**



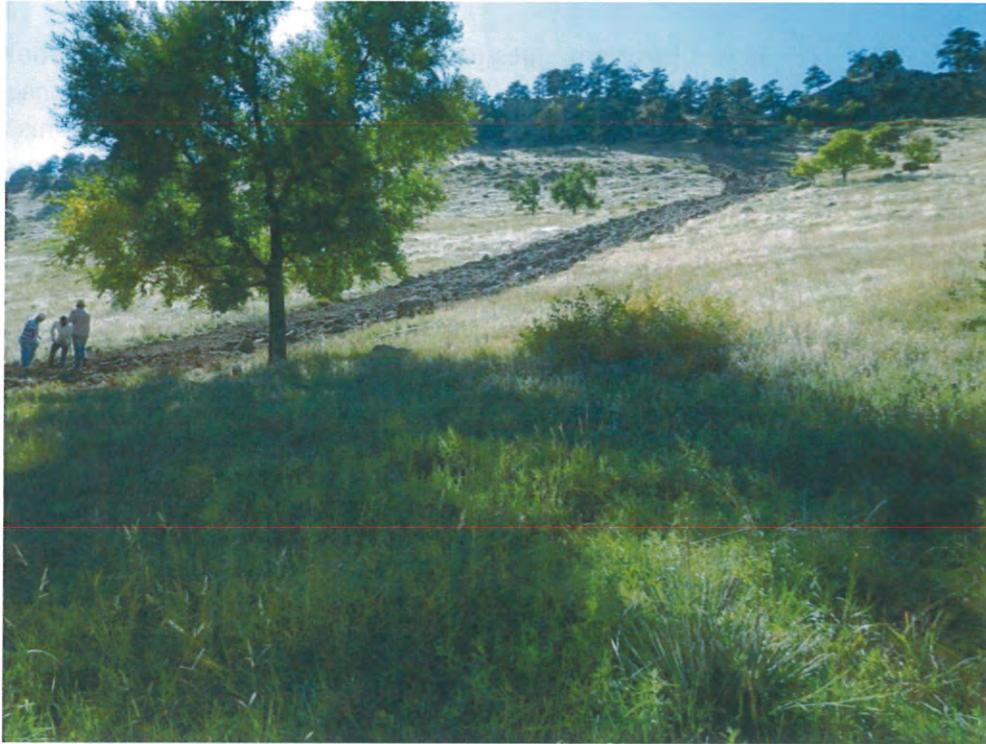
Michael J. Musso, E.I.  
Staff Geological Engineer



The seal is circular with a double-line border. The outer ring contains the text "COLORADO REGISTERED" at the top and "PROFESSIONAL ENGINEER" at the bottom. The inner ring contains the name "FRANCIS E. HARRISON, JR." and the number "24771". The date "11/4/13" is handwritten in the center of the seal.

Francis E. Harrison, Jr., P.E.  
Principal Geotechnical Engineer

Attachments: Photographs  
Figures



**Photo 1:** Debris flow channel and source zone near top of ridge (looking west).



**Photo 2:** Debris flow channel; note the 1-2 feet deep zone of scour.



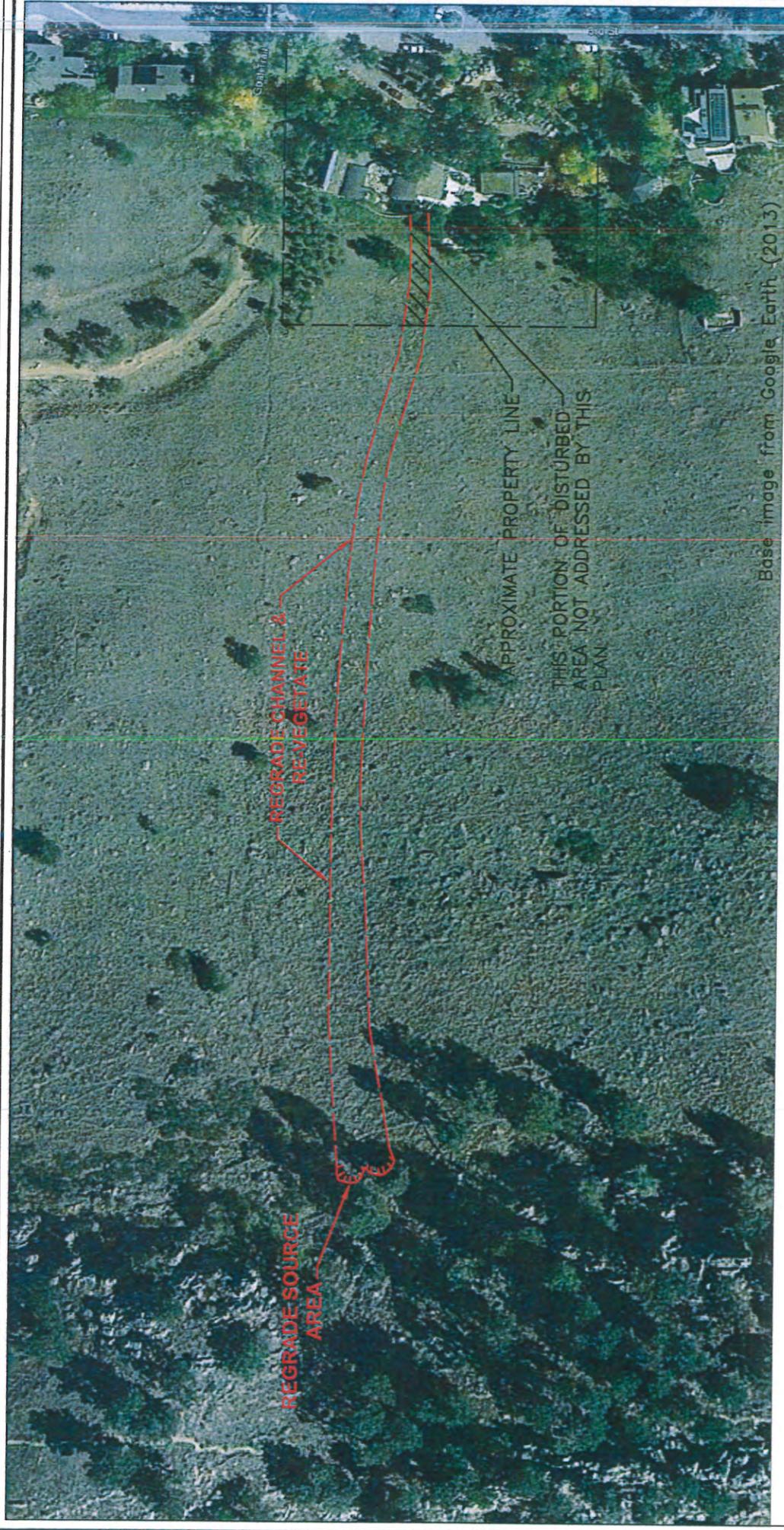
**Photo 3**



**Photo 4:** Two scarps observed at the source zone (looking south).



**Photo 5:** North scarp at the source zone.



Base Image from Google Earth (2013)

**EXPLANATION**

--- EXTENT OF DEBRIS FLOW CHANNEL

☏ SOURCE AREA SCARP

1" = 100'  
AT ORIGINAL SIZE  
(8.5" x 11")

NOTE: SEE FIGURE 2 FOR RE-VEGETATION DETAILS



**MICHAEL W. WEST & ASSOCIATES, INC.**  
2 Inverness Drive East, Suite 106  
Englewood, Colorado 80112-1066

Debris Flow Repair Plan  
City of Boulder Open Space, 3173 3rd St.  
Boulder, Colorado 80304

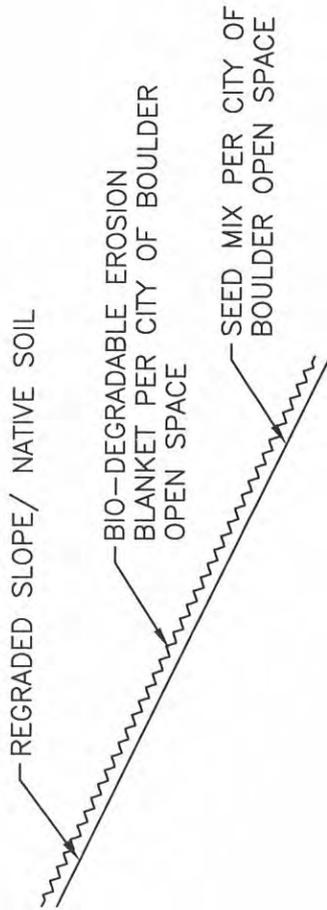
BY: MJM

11/04/13

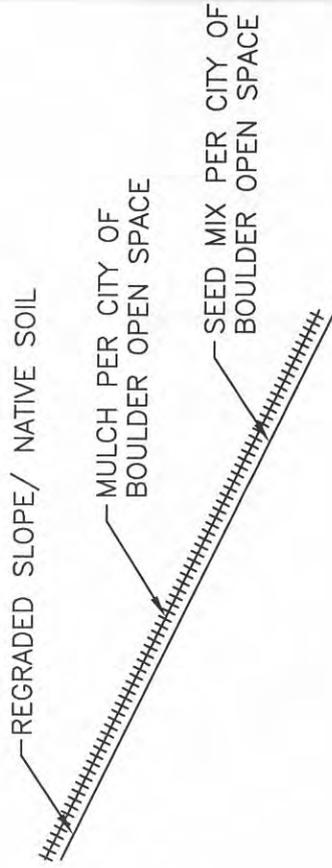
PROJ: 131129

FIGURE: 1

FOR SLOPES 4:1 (H:V) OR STEEPER



FOR SLOPES FLATTER THAN 4:1 (H:V)



1 RE-VEGETATION DETAILS  
N.T.S.

## Proposal for Open Space Hillside Remediation

The goal of this project will be to rake and push any rock and sediment residing on either side of the erosion channel back into the channel and attempt to return the area of disturbance to its pre-event topographic condition. At the source zone, the goal will be to push any loose sediment and rock back into the hole created by the slide. The Scarp of each source zone will be knocked down, and the soil will be compacted. It will not be possible to return the source zones to their pre-event condition, but our goal will be to stabilize any loose sediment and rock. We do not intend to import any soil for this project. Following the completion of the regrading and stabilization project, we will follow the OSMP guidelines for re-vegetation of the area.

On the lower half of the hillside, our goals will be achieved primarily through the use of two rubber tracked mini-excavators, one rubber tracked mini-skid steer with three operators and 6 manual laborers equipped with shovels and rakes. We propose to gain access to the slide area with the mini-excavators and the mini-skid steer from within the boundaries of the property at 3173 3rd St. On the more vertical sections of the slide area and at the source zone we will also require the use of a Bulldozer. This machine will require off-site access to the slide area. If permission is granted, we would like to unload the machine at the west end of Hawthorn Avenue, where it intersects with 2nd Street. We would then drive it South, on the Goat Trail, up to and around the North West corner of the property line at 3173 3rd St. and onto the slide area. Following the completion of the project, we will return the Bulldozer along the same path. We will then rake out and re-vegetate (per OSMP guidelines) any areas disturbed by the impact of the tracks or our crew.

# EVOKE

## **In Summation**

Equipment Needed for the Project:

Bobcat 50D Mini-Excavator or equivalent (access from within the property lines of 3173 3rd St.)

John Deere D17 Mini-Excavator or equivalent (access from within the property lines of 3173 3rd St.)

Vermeer S800TX Mini Skid Steer (access from within the property lines of 3173 3rd St.)

Caterpillar D5K2 Bulldozer or equivalent (access from the intersection of Hawthorn Ave and 2nd Street)

Multiquip MTX60SD hand operated compactor or equivalent

Labor Needed for the Project:

6 Skilled Laborers

3 Excavator and Skid Steer operators

1 Bulldozer operator

Material Needed for the Project:

Any and all Safety Measures Required by the City or Machinery Operators

No Soil Will BE Imported

**The Project will be Billed on a Time and Materials Basis. We Estimate that the Total Cost of the Project will be within 15-20% of \$63,995.43**

**CITY OF BOULDER**  
**REVOCABLE LICENSE**

This License is granted this \_\_\_\_ day of \_\_\_\_\_, 2014, by and between the CITY OF BOULDER, a municipal corporation of the State of Colorado and a home rule city (“City”), located at 1777 Broadway Street, Boulder, Colorado 80306, and Thomas and Beth Heinrich located at 3173 Third St, Boulder, CO 80302.

**RECITALS**

A. The City is the owner of public property (“Property”) located west of Licensee’s property known as Helzer - Laybourn.

B. Licensee wishes to perform mitigation work related to the damage caused by the recent land slump that was the result of the extreme rainfall event of September 11-14, 2013. The property (“Licensed Premises”) where this work is to be performed is as follows:

Work will be confined to the land disturbed by the slide directly behind the Heinrich property on the OSMP property known as Helzer – Laybourn and shown in photos in Exhibit A.

C. The scope of the approved work is described in Exhibit A.(the “Project”).

D. The City finds that there is a public benefit in granting this license.

NOW THEREFORE, for and in consideration of the foregoing recitals and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, City and Licensee agree as follows:

1. License.

(a) City hereby grants a License to the Licensee to perform mitigation work as described in Exhibit A.

(b) Licensee shall not assign this License or any of Licensee’s rights or obligations hereunder without the City’s prior written consent.

(c) This License is non-exclusive and the City may grant permission, lease, permit, or license other individuals or entities to use area within, above, or below the area licensed to Licensee.

(d) Any deviations from the work described in Attachment A must be approved in writing by the Director of Open Space and Mountain Parks.

(e) Grantee will notify OSMP at least 24 hours prior to any work being done and will notify OSMP within 24 hours of completion. No material will brought on to the site unless that material is specifically called for in the Scope of Work. No material will be removed from the site without prior approval.

2. Term. The term of this License shall commence on the Date of Issuance specified below and shall continue until completion of the Project, the date of expiration specified below, or revocation by the City as described in Section 4, below, whichever occurs earlier.

3. Revocation. This License may be revoked by the City at any time in its entirety or any portion thereof without any cost or liability to the City.

The decision to revoke may be made whenever the City, in its sole discretion, determines that the use, encroachment, obstruction, or other structure constitutes a nuisance, destroys or impairs the use of the Property by the public, constitutes a hazard, or the property is required for use by the public, or for any reason deemed sufficient by the City. All indemnities and releases shall survive revocation.

Licensee shall remove at its expense, all materials, encroachments, obstructions, or structures within ten (10) days of revocation. In the event that Licensee does not remove the encroachment, obstruction, or structure within ten (10) days, the City is hereby authorized to remove same and Licensee agrees to reimburse the City for the costs of removal.

4. Insurance. Licensee agrees to procure and maintain in force during the terms of this License, at its own cost, the following minimum coverages:

A. Workers' Compensation and Employers' Liability

- i. State of Colorado: Statutory
- ii. Applicable Federal: Statutory
- iii. Waiver of Subrogation

B. Commercial General Liability

- i. Bodily Injury & Property Damage General Aggregate Limit: \$2,000,000
- ii. Each Occurrence Limit: \$1,000,000

The policy shall be on an Occurrence Form and include the following coverages: Premises Operations; Personal and Advertising Injury; Medical Payments; Liability assumed under an Insured Contract; Independent Contractors; and Broad Form Property Damage. Coverage provided should be at least as broad as found in Insurance Services Office (ISO) form CG0001.

C. Commercial Automobile Liability Limits

- i. Bodily Injury & Property Damage \$1,000,000  
Combined Single Limit:

Coverage is to be provided on Business Auto, Garage, or Truckers form. Coverage provided should be at least as broad as found in ISO form CA0001 (BAP), CA0005 (Garage) or CA0012 (Trucker) including coverage for owned, non-owned, & hired autos.

Prior to the execution of this License by the City, the Licensee shall forward Certificates of Insurance to the Project Manager. The insurance required shall be procured and maintained in full force and effect for the duration of the License. Certificate Holder shall be the City of Boulder at 1777 Broadway, P.O. Box 791, Boulder, CO 80306.

**All insurance policies** (except Workers Compensation) **shall include City of Boulder and its elected officials and employees as additional insureds as their interests may appear.** The additional insured endorsement should be at least as broad as ISO form CG2010 for General Liability coverage and similar forms for Commercial Auto Liability.

The City requires that all policies of insurance be written on a primary basis, non-contributory with any other insurance coverages and/or self-insurance carried by the City.

The City of Boulder reserves the right to reject any insurer it deems not financially acceptable by insurance industry standards. Property and Liability Insurance Companies shall be licensed to do business in Colorado and shall have an AM Best rating of not less than A- VI.

Licensee, or Licensee's insurance broker, shall notify the City of any cancellation or reduction in coverage or limits of any insurance within seven (7) days of receipt of insurer's notification to that effect. The Licensee shall forthwith obtain and submit proof of substitute insurance in the event of expiration or cancellation of coverage.

5. Waiver of Subrogation. Licensee waives (to the extent of insurance proceeds collected) any and all rights of recovery, claim, action or cause of action against the City, its agents, officers, or employees for any damage that may occur to the Licensed Premises, including but not limited to the Licensed Premises, and/or any personal property of the Licensee by reason of any cause which is insured against under the terms of any insurance policies referred to herein or self-insured, regardless of cause or origin, including negligence. Licensee agrees that no insurer shall hold any rights of subrogation against City, and that Licensee's insurance policies shall be endorsed or otherwise written to provide that no insurer shall hold any rights of subrogation against the City. This Section 5 shall survive the expiration or earlier revocation of this License.

6. General Maintenance and Repair. Licensee agrees to perform the permitted work with due caution and regard for the City's and the public's use and access. The City shall not be responsible for any of the work performed at the direction of the Licensee. The City reserves the right to access the Licensed Premises. In an emergency, the City may remove any

encroachment, obstruction, or structure immediately without notice to Licensee. It is expressly understood that interruptions of utility services to Licensee's personal property or damage to Licensee's personal property by act of God or sabotage are beyond the control of the City and do not constitute breach of this License. Loss or damage to property of any kind in the Licensed Premises or loss suffered by the business or occupation by Licensee as a result of the foregoing events shall be at Licensee's risk. Licensee agrees, at its sole cost, to perform the approved scope of work.

7. Indemnification.

(a). Licensee hereby agrees to defend, indemnify, reimburse and hold harmless City, its appointed and elected officials, agents and employees for, from and against all liabilities, claims, judgments, suits or demands for damages to persons or property arising out of, resulting from, or relating to the License ("Claims"), unless such Claims have been specifically determined by the trier of fact to be the sole negligence or willful misconduct of the City. This indemnity shall be interpreted in the broadest possible manner to indemnify City for any acts or omissions of Licensee either passive or active, irrespective of fault, including City's concurrent negligence whether active or passive, except for the sole negligence or willful misconduct of City.

(b). Licensee's duty to defend and indemnify City shall arise at the time written notice of the Claim is first provided to City regardless of whether Claimant has filed suit on the Claim. Licensee's duty to defend and indemnify City shall arise even if City is the only party sued by claimant and/or claimant alleges that City's negligence or willful misconduct was the sole cause of claimant's damages.

(c). Licensee will defend any and all Claims which may be brought or threatened against City and will pay on behalf of City any expenses incurred by reason of such Claims including, but not limited to, court costs and attorney fees incurred in defending and investigating such Claims or seeking to enforce this indemnity obligation. Such payments on behalf of City shall be in addition to any other legal remedies available to City and shall not be considered City's exclusive remedy.

(d). Insurance coverage requirements specified in this License shall in no way lessen or limit the liability of the Licensee under the terms of this indemnification obligation. The Licensee shall obtain, at its own expense, any additional insurance that it deems necessary for the City's protection.

(e). This defense and indemnification obligation shall survive the expiration or revocation of this License.

8. Default by Licensee. If Licensee shall fail to perform any of the agreements, terms, covenants or conditions hereof on Licensee's part to be performed, and such non-performance shall continue for a period of seven (7) days after written notice thereof by City to Licensee, such event shall be deemed an "Event of Default." This section is in addition to the City's right to revoke the License under Section 3.

9. Remedies of City. If any one or more Events of Default shall happen, then City shall have the right, at City's election, to revoke this License by written notice to Licensee, and to pursue any other remedy provided in law or in equity for damages incurred by City.

10. Waiver of Consequential Damages. Each party waives the right to special, indirect, consequential and punitive damages, including lost profits. This Section 10 shall survive the expiration or earlier revocation of this License.

11. Notices. Any notices required by any provision of this License shall be made in writing and delivered by (a) United States registered or certified mail, postage prepaid; (b) reputable overnight courier, or (c) facsimile transmission. Such notice shall be effective three (3) days after the mailing thereof by registered or certified mail, one (1) business day after the mailing thereof by overnight courier, and on the day of confirmed delivery by facsimile transmission. Each party shall give notice to the other party in the event of any change of address. Rejection or refusal to accept delivery or the inability to deliver because of a change of address of which no notice was given shall be deemed to be receipt of notices as of the date such notice was deposited in the mail or delivered to the courier or transmitted via confirmed facsimile. Notices shall be addressed to the addresses set forth on the respective signature page hereto.

12. No Third Party Beneficiaries. Enforcement of the terms of this License, and all rights of action relating to enforcement are strictly reserved to the parties. Nothing contained in this License gives or allows any claim or right of action to any third person or entity. Any person or entity other than the City or the Licensee receiving services or benefits pursuant to this License is an incidental beneficiary only.

13. Attorneys' Fees. In the event of any dispute between the parties concerning this License, each party will be responsible for its own costs and fees.

14. Headings. The headings and captions in this License are inserted only as a matter of convenience and in no way define, limit, construe, or describe the scope or intent of this License.

15. Counterparts. This License may be executed in multiple counterparts each of which shall be deemed an original and together will constitute one and the same instrument.

16. Facsimile Signatures. This License may be executed by facsimile signatures which shall be binding as originals on the parties hereto.

17. Governing Law. This License shall be governed by and construed in accordance with the laws of the State of Colorado.

18. Police Power. Nothing contained in this license shall be construed as a waiver of any City regulations or the City's police power.

19. Modifications. Licensee must secure written approval from the City prior to making any changes to the size, type, or location of any encroachment, obstruction, or structure. Changes to the size, type, or location of any encroachment, obstruction, or structure may be

approved by the City of Boulder Planning Department (with respect to required permits) and City CIP Project Construction Management Staff with the permission of any required City department or board by written amendment to this License Agreement. This includes the addition or deletion of Licensed Premises locations. The Licensee agrees to request all additional approvals that may be required by the Boulder Revised Code and the City Charter, including without limitation building permits, permits required for working in the public right of way and other City property, disposition, leasing, or licensing requirements for designated open space or parklands.

20. Renewal. This License may be renewed for additional periods of time not greater than one year at a time upon the mutual consent of the Licensee and City. The parties may consider additional terms and conditions for this license at such renewal time.

**DATE OF ISSUANCE:** \_\_\_\_\_

**DATE OF EXPIRATION: December 31, 2014**

[signature page follows]

IN WITNESS WHEREOF, the Parties hereto have signed this License effective as of the day and year first written.

**LICENSEE**

By: \_\_\_\_\_

Title: \_\_\_\_\_

STATE OF COLORADO    )  
  ) ss.  
COUNTY OF BOULDER    )

SUBSCRIBED AND SWORN to before me, a notary public, this \_\_\_\_\_ day of \_\_\_\_\_, 20\_\_, by \_\_\_\_\_ as \_\_\_\_\_ of \_\_\_\_\_.

Witness my hand and official seal.

My commission expires \_\_\_\_\_.

\_\_\_\_\_  
Notary Public

(SEAL)

**LICENSEE’S NOTICE OF ADDRESSES:**

Notice to Licensee:

**CITY OF BOULDER**

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Michael D. Patton, OSMP Director

ATTEST:

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City Clerk on behalf of the  
Director of Finance and Record

APPROVED AS TO FORM:

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City Attorney's Office

Date: \_\_\_\_\_

**CITY'S NOTICE OF ADDRESSES:**

Notice to the City:

City of Boulder  
Attn: City Manager  
1777 Broadway  
P.O. Box 791  
Boulder Colorado 80306

With a copy to:

Open Space and Mountain Parks Department  
Attn: Mike Patton  
66 S. Cherryvale Road  
Boulder, CO 80303

## Proposal for Open Space Hillside Remediation

The goal of this project will be to rake and push any rock and sediment residing on either side of the erosion channel back into the channel and attempt to return the area of disturbance to its pre-event topographic condition. At the source zone, the goal will be to push any loose sediment and rock back into the hole created by the slide. The Scarp of each source zone will be knocked down, and the soil will be compacted. It will not be possible to return the source zones to their pre-event condition, but our goal will be to stabilize any loose sediment and rock. We do not intend to import any soil for this project. Following the completion of the regrading and stabilization project, we will follow the OSMP guidelines for re-vegetation of the area.

On the lower half of the hillside, our goals will be achieved primarily through the use of two rubber tracked mini-excavators, one rubber tracked mini-skid steer with three operators and 6 manual laborers equipped with shovels and rakes. We propose to gain access to the slide area with the mini-excavators and the mini-skid steer from within the boundaries of the property at 3173 3rd St. On the more vertical sections of the slide area and at the source zone we will also require the use of a Bulldozer. This machine will require off-site access to the slide area. If permission is granted, we would like to unload the machine at the west end of Hawthorn Avenue, where it intersects with 2nd Street. We would then drive it South, on the Goat Trail, up to and around the North West corner of the property line at 3173 3rd St. and onto the slide area. Following the completion of the project, we will return the Bulldozer along the same path. We will then rake out and re-vegetate (per OSMP guidelines) any areas disturbed by the impact of the tracks or our crew.

# EVOKE

## **In Summation**

Equipment Needed for the Project:

Bobcat 50D Mini-Excavator or equivalent (access from within the property lines of 3173 3rd St.)

John Deere D17 Mini-Excavator or equivalent (access from within the property lines of 3173 3rd St.)

Vermeer S800TX Mini Skid Steer (access from within the property lines of 3173 3rd St.)

Caterpillar D5K2 Bulldozer or equivalent (access from the intersection of Hawthorn Ave and 2nd Street)

Multiquip MTX60SD hand operated compactor or equivalent

Labor Needed for the Project:

6 Skilled Laborers

3 Excavator and Skid Steer operators

1 Bulldozer operator

Material Needed for the Project:

Any and all Safety Measures Required by the City or Machinery Operators

No Soil Will BE Imported

**The Project will be Billed on a Time and Materials Basis. We Estimate that the Total Cost of the Project will be within 15-20% of \$63,995.43**



**CITY OF BOULDER  
OPEN SPACE BOARD OF TRUSTEES AGENDA ITEM**

**MEETING DATE: May 14, 2014**

**AGENDA TITLE:** Consideration of an approach to repairing flood damage to the Royal Arch Trail.

**PRESENTER/S**

Michael D. Patton, Director, Open Space and Mountain Parks  
James Reeder, Land and Visitor Services Division Manager  
Dave Kuntz, Resource Systems Division Manager, Acting

**EXECUTIVE SUMMARY**

The Royal Arch Trail was among the most heavily damaged of all trails in the Open Space and Mountain Parks (OSMP) system from the 2013 flood. Sections of the trail sustained such significant damage that in one case the only solution is to lay a stepping stone path across a chasm carrying Bluebell Creek. Farther up the drainage the trail simply disappears into the slope 20-30 feet above the stream.

A number of variations exist to rebuild the trail. Staff has identified two preferred repair options and seeks Open Space Board of Trustees (OSBT) input on these and a process for making a final determination.

**STAFF RECOMMENDATION**

Staff recommends focusing on two options to address the portion of the trail that was completely destroyed: a reroute around the major wash out or construction of a bridge to span that section of the trail. Staff also recommends a number of community meetings to gather input on a preferred option.

**COMMUNITY SUSTAINABILITY ASSESSMENTS AND IMPACTS**

- Economic - Open Space and Mountain Parks contributes to the economic vitality goal of the city as it provides the context for the diverse and vibrant economic system that sustains services for residents. Diverse and high-quality opportunities

for visitor activities throughout the OSMP system help attract and support businesses and residents who seek such opportunities.

- Environmental - Repair of this trail will re-establish visitor access to one of the most visited destinations in the OSMP system. It will provide a clear way to Royal Arch and avoid the creation of undesignated trails and associated environmental impacts.
- Social - Because the Open Space land system is accessible to all members of the community, it helps support council's community sustainability goal because all residents who live in Boulder can feel a part of and thrive in this aspect of their community.

### **OTHER IMPACTS**

- Fiscal – Consideration will be given to staff, volunteer and contract options for this repair. Cost estimates are dependent on the decision made and not known at this time.
- Staff time – Staff time is expected to be considerable.

### **PUBLIC COMMENT AND PROCESS**

This item is being heard at this public meeting, advertised in the Daily Camera on May 11, 2014.

### **ANALYSIS**

The most heavily damaged portions of the OSMP system were along the Bluebell Creek drainage, continuously from the McClintock bridge through the top of the Mesa Trail and up to Royal Arch. Damage at McClintock bridge and trail was repaired by the city Utilities Department in order to allow them access to the Enchanted Mesa Reservoir. A volunteer project that included members from the Boulder Climbing Community (BCC) and the Flatirons Climbing Council (FCC) resulted in reopening the Mesa Trail lower down on Bluebell Creek near Bluebell Shelter.

Unfortunately, damage to the Royal Arch Trail, one of the oldest and most iconic OSMP trails was so severe a solution is not easily at hand. A significant slump lower on the trail will be bridged to avoid impacts from further erosion that will continue to occur. A second major blow-out created a chasm through which Bluebell Creek now flows and which cannot be repaired. The only viable option is to identify a route through the debris field and stream, and as necessary using some stepping stones to accommodate a safe visitor passage. Farther up the trail, just beyond the last steps the trail simply ceases to exist and disappears into the side of the hill. For a distance of approximately 70 feet, instead of a trail there is a drop off of 30-45 feet onto a field of jagged rock. Staff and interested community members have been considering available alternatives and have arrived at two basic options. Those options (not listed in priority) are: 1. Reroute the trail to a point beyond the missing section and reconnect to the existing trail; or 2. Construct a bridge to span the missing section of trail.

Both options have pro and cons; a reroute could be viewed as more challenging for some hikers but would be easier and less costly to build. The bridge would be more expensive

and time consuming but might be easier for some hikers. Questions remain about the long-term sustainability of the slope on which the bridge would be constructed and the very “industrial” look of a structure necessary to span the missing trail section.

Bluebell Creek is occupied habitat for Preble’s meadow jumping mouse. A final trail alignment is required before a formal consultation with the U. S. Fish and Wildlife Service (USFWS) can occur. The USFWS will issue a clearance or determination that activities are not likely to affect Preble’s. A city wetlands permit will also be required.

The only other option considered providing access to the Royal Arch Trail as a destination would be to abandon the lower section of trail and make a connection from Woods Quarry to the east. The advantage of this new trail would be an improvement in visitor safety in that it would facilitate easier recovery of injured hikers. The disadvantage of this option would be that it would close significant portions of what is among the most historic and well recognized of all OSMP trails. It is questionable whether or not the lower section could effectively be closed to visitor access.

Staff proposes two open houses and potential field trips to inform and gather community input to the options for repairing the Royal Arch Trail.

Submitted by:



Michael Patton, Director



James Reeder, Land and Visitor Services Division Manager



David Kuntz, Resource Systems Division Manager, Acting

**ATTACHMENTS:**

- A. Map of Royal Arch

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# Royal Arch Trail

-  Photo Point
-  Royal Arch Trail
-  Pre-Flood Alignment
-  Short Re-route
-  Designated Trail

