

**CITY OF BOULDER
PARKS AND RECREATION ADVISORY BOARD AGENDA ITEM**

MEETING DATE: April 25, 2016

AGENDA TITLE:

Public Hearing and Consideration of Motions Approving the 2016 Agreement Between the Boulder Valley School District and the City of Boulder for Use of Recreation Fields and Facilities (JUA).

PRESENTERS:

Yvette Bowden, Parks and Recreation, Director
Dean Rummel, Programs and Partnerships Manager

EXECUTIVE SUMMARY:

In 2004, the City and the BVSD entered into a ten-year joint use agreement (JUA) for the mutually beneficial use of recreation facilities within the City which are owned and operated by both entities. Since 2014, the agreement has been extended in one year increments. The agreement expired in December 2015 and the parties, desirous of a continued working relationship, committed to exploring negotiation of a new agreement.

Key elements of the proposed JUA include:

- The term of the Agreement would be five years with a renewal option.
- The District allows the City, and authorized third parties, use of designated school district recreation facilities such as gymnasiums, playgrounds, blacktop areas, and playing fields during evenings, weekends, holidays and school breaks when they are not being used by the District.
- The District will provide up to three staffed school buses for the City's use during the summer months in connection with transportation of youth participating in the City's summer camps.
- The District will be allowed scheduled priority use of City pools and Scott Carpenter Ball Field for District-run competitive sports programs.
- A Joint Use Interagency Team (JUIT) composed of staff representatives from the District and the City will meet bi-annually to schedule the use of identified properties, explore mutually beneficial capital planning projects and discuss any contractual issues.

The PRAB is being asked to consider the proposed JUA at its April 25th business meeting.

STAFF RECOMMENDATION:

Staff recommends the PRAB approve the 2016 Agreement Between Boulder Valley School District and the City of Boulder for Use of Recreation Fields and Facilities. (**Attachment A**).

Suggested Motion Language:

Staff requests PRAB consideration of this matter and action in the form of the following motions:

Motion to approve the 2016 Agreement Between Boulder Valley School District and the City of Boulder for Use of Recreation Fields and Facilities and authorize the City Manager to make minor amendments prior to or during the term of this agreement in order to ensure operations in a manner that are consistent with applicable laws and the policies and regulations of the City of Boulder.

HISTORY:

The Boulder Valley School District (BVSD) and the City of Boulder (City) are mutually interested in providing educational and recreational facilities to serve students and residents. It is agreed by both parties that working together to maximize the use of existing and future recreational facilities is mutually beneficial for both parties and the broader community. In addition, the 2014 City of Boulder Parks and Recreation Master Plan included direction toward the development of enhanced relationships with certain organizations including BVSD (see Theme 4 – Building Community and Relationships – Goal C). Both entities are authorized by law to organize, promote and conduct community recreation programs, to establish park areas, playgrounds and recreational facilities and to acquire, improve, maintain and operate these areas. The prior joint use agreement between BVSD and the City, executed on January 1, 2004 and subsequently extended, expired on December 31, 2015. In addition to the expired agreement, the parties previously held a separate lease arrangement concerning the use of Scott Carpenter Ball Field, a city property. That agreement, which stipulated certain BVSD maintenance of the public asset is also expired.

Recognizing the expiration of the above-referenced agreements and the completion of the city’s 2014 Parks and Recreation Master Plan, the city and the BVSD have developed a proposed, mutually beneficial JUA that maximizes the efficient use of existing and future recreation assets. The term of the agreement is five years beginning on January 1, 2016 and expiring on December 31, 2021 at which time it will automatically renew for one additional five-year period, if desired by both parties.

ANALYSIS:

Throughout 2015, staff representatives from both parties have worked to develop a forward looking JUA reflecting the community’s values and enhancing the shared use of recreation facilities and assets to benefit the Boulder community and particularly area youth.

Both the BVSD and the City are interested in cost-effectively providing students and residents access to community educational and athletic facilities while responsibly managing their respective resources. With that in mind, both entities have made a good faith effort to, over time, minimize the exchange of money for use of the other party’s facilities. In the proposed JUA, over the five-year term of the agreement, the District’s payment to the department is reduced from 2015 levels as more BVSD properties and assets are built and/or become available for the City’s use (general public and city-programmed/coordinated).

Essentially, the city will be providing the BVSD with continued priority scheduled access to indoor swimming pools and an outdoor legion ball field for use by its student athlete populations. BVSD will provide the City access to bus transportation for summer camp programming, limited gymnasium access, and as they are built, running track and artificial rectangular field usage for programs, third party reservations, and community use.

The proposed JUA also calls for a working group composed of city and BVSD staff who will seek to identify new or existing properties that have the greatest potential to meet the recreation needs of the two organizations and the Boulder community. Additionally, on a bi-annual basis, staff representatives from both parties will meet to review and discuss property use and evaluate facility conditions. An annual review of the exchange of benefits will focus on hours of use, costs, fees and charges and potential capital investments.

IMPACTS:

Recreation facilities are important building blocks to creating a healthy community. Throughout the implementations of the JUA, Boulder community members will witness two large government agencies working collaboratively to achieve the community’s recreation goals.

Economic: Fields and facilities are community assets that support both free and paid community programs. The collaborative effort between the City and the BVSD will help identify cost savings to both entities while making additional recreational opportunities available to the community. In exchange for a reduction in fees traditionally assessed to the BVSD for the use of city property, the department will receive increased access to the District’s newly constructed track, field and gymnasiums inventory without incurring the capital costs associated with having to build or maintain added facilities. In partnership, BVSD will continue to enjoy these assets on a priority scheduled basis.

Environmental: All fields and facilities are located in safe and environmentally friendly locations for community members. Both parties agree to maintain their respective fields and facilities throughout the term of the agreement.

Social: Increased availability to spaces such as artificial turf fields and running tracks will allow the community locations to actively recreate together.

OTHER IMPACTS:

Fiscal: It is anticipated that the parties will work in good faith to reduce the exchange of cash compensation over time as new BVSD properties are built and made available to the department and the general public. On some occasions, this enhanced inventory may also contribute to revenue generation for the department.

Staff time: On an annual basis the execution of this agreement will save many hours of staff time performing and managing programming and scheduling duties. An existing staff member will be responsible for contract management.

PUBLIC FEEDBACK:

At the public hearing, members of the public will have the opportunity to comment on the proposed agreement.

NEXT STEPS:

Staff will consider PRAB and the public's feedback and make necessary revisions to the proposed agreement. If approved, staff will present the BVSD with a final draft of the JUA. Upon final review and approval by the PRAB and the Boulder Valley School Board, the agreement will be executed for the five-year term.

ATTACHMENTS:

Attachment A: 2016 Agreement Between Boulder Valley School District and the City of Boulder for Use of Recreation Fields and Facilities.